

EXPLANATORY MEMORANDUM TO
THE INSURANCE ACCOUNTS DIRECTIVE (MISCELLANEOUS INSURANCE
UNDERTAKINGS) REGULATIONS 2008

2008 No. 565

1. This explanatory memorandum has been prepared by the Department for Business, Enterprise & Regulatory Reform and is laid before Parliament by Command of Her Majesty.

2. Description

2.1 The Insurance Accounts Directive (Miscellaneous Insurance Undertakings) Regulations 2008 will ensure that insurance undertakings are subject to the same accounting requirements as insurance companies subject to the Companies Act 2006 (the 2006 Act) in implementation of EU Directives. They replace the Insurance Accounts Directive (Miscellaneous Insurance Undertakings) Regulations 1993¹ (the 1993 Regulations) and the Insurance Accounts Directive (Miscellaneous Insurance Undertakings) Regulations (Northern Ireland) 1994² (the 1994 Regulations).

3. Matters of special interest to the Joint Committee on Statutory Instruments

3.1 None.

4. Legislative Background

4.1 Part 15 of the 2006 Act and regulations made under it replace the provisions of Part 7 of the Companies Act 1985 (the 1985 Act) and Part 8 of the Companies (Northern Ireland) Order 1986 (the 1986 Order) concerning the accounts and reports to be prepared by a company.

4.2 Part 15 comes into force on 6th April 2008, applying to financial years beginning on or after that date. The Small Companies and Groups (Accounts and Directors' Report) Regulations 2008³ and the Large and Medium-sized Companies and Groups (Accounts and Reports) Regulations 2008⁴ specify the form and content of accounts and reports previously contained in the accounting Schedules to the 1985 Act and the 1986 Order.

4.3 These Regulations concern the form and content of the annual accounts and consolidated accounts of certain insurance undertakings which are not subject to the 2006 Act accounting requirements. They restate the 1993 Regulations and the 1994 Regulations to reflect the 2006 Act and its associated regulations, continuing the

¹ SI 1993/3245 as amended by SI 2001/3649, SI 2004/3379, SI 2004/3219 and SI 2005/1985.

² SR 1994/429 as amended by SR 2006 No. 353.

³ SI 2008/409.

⁴ SI 2008/410.

implementation of Council Directive 91/674/EEC⁵ so that these insurance undertakings continue to be subject to the same accounting and auditing requirements as companies subject to the 2006 Act.

4.4 The Regulations also implement in part Directive 2006/43/EC⁶. They provide requirements relating to the appointment and dismissal of auditors, signature of auditors' reports and disclosure of auditors' remuneration equivalent to the requirements on companies in Part 16 of the 2006 Act and in the Companies (Disclosure of Auditor Remuneration and Liability Limitation Agreements) Regulations 2008⁷. As a general rule when transposing this EU legislation the Government has followed the wording of the Directive as closely as possible. Transposition Notes setting out the main provisions implementing Directive 2006/43/EC are attached to the Statutory Auditors and Third Country Auditors Regulations 2007⁸ and can be found at <http://www.opsi.gov.uk/si/si200734>.

4.5 The Regulations are made under the power in section 2(2) of the European Communities Act 1972.

4.6 The DTI submitted EM 7677/04 on 22 April 2004 and a supplementary EM on 2 March 2005 on the Proposal for a Directive of the European Parliament and Council on Statutory Audit of Annual Accounts and Consolidated Accounts and amending Council Directives 78/660/EEC and 83/349/EEC. The House of Commons European Scrutiny Committee cleared it, while considering it legally and politically important (Report 12, Item 25479, Session 2004-5). The House of Lords Select Committee on the European Union cleared it by letter of 18 March 2005 to the Minister (Progress of Scrutiny, 21/3/05, Session 04/05).

5. Territorial Extent and Application

5.1 This instrument applies to all of the United Kingdom.

6. European Convention on Human Rights

The Parliamentary Under Secretary of State for Trade and Consumer Affairs, Gareth Thomas, has made the following statement regarding Human Rights:

In my view the provisions of the Insurance Accounts Directive (Miscellaneous Insurance Undertakings) Regulations 2008 are compatible with the Convention rights.

7. Policy background

Policy

7.1 The Government's general policy on insurance undertakings subject to the 1993 Regulations and the 1994 Regulations is to treat them in the same way as insurance

⁵ Council Directive 91/674/EEC of 19 December 1991 on the annual accounts and consolidated accounts of insurance undertakings (OJ L374 of 19 December 1991, page 7).

⁶ Directive 2006/43/EC of the European Parliament and of the Council of 17 May 2006 on statutory audits of annual accounts and consolidated accounts, amending Council Directives 78/660/EEC and 83/349/EEC and repealing Council Directive 84/253/EEC (OJ L 157 of 9 June 2006, page 87).

⁷ SI 2008/489.

⁸ SI 2007/3494.

companies of the same size and sector unless this is clearly inappropriate. Therefore, accounting and auditing requirements and options are applied to insurance undertakings in the same way as they are applied to insurance companies. That policy is unchanged.

7.2 The detailed accounting and reporting requirements in Part 15 of the 2006 Act and the regulations under it are substantially the same as those in Part 7 of the 1985 Act and Part 8 of the 1986 Order and their associated Schedules.

7.3 These Regulations restate the 1993 Regulations and the 1994 Regulations in terms of the 2006 Act and the regulations under it. Leaving aside the new provisions implementing Directive 2006/43/EC, they do not make any change to the substance of the requirements other than to reduce from 10 to 9 months from the end of the financial year the period within which accounts must be prepared; this reflects the new time limit for private companies in section 442(2)(a) of the 2006 Act. They are not politically or legally important.

Consultation

7.4 An initial draft of these Regulations was made available on the Department's website on 20 July 2007, with comments invited by the end of September. A further draft was made available on the Department's website in November 2007 incorporating the provisions relating to the implementation of Directive 2006/43/EC, with comments invited by the end of January 2008. No comments were received.

7.5 There have been three consultations on the implementation of Directive 2006/43/EC. On 23 August 2004 the DTI published a consultation paper asking for comments on the UK's negotiation strategy for the Audit Directive. The majority of the respondents were supportive of the Government's approach. Following the negotiation and adoption of the Directive, on 5 March 2007 the DTI published a consultation on the policy for implementation of the Directive. There were 31 responses, with the majority broadly supportive of the Government's overall approach, while commenting on many detailed issues. A summary of responses to the 5 March consultation, and the Government's conclusions, were published on 25 July 2007 alongside a draft of the Statutory Auditors and Third Country Auditors Regulations 2007 (those regulations were subsequently made on 17 December 2007).

Guidance

7.6 Guidance on these and the other accounting regulations will be published on the Department's website once the regulations have been made. This will explain the impact and relevance of the changes, and help users to find their way around the new form of the detailed requirements on the format and content of accounts.

8. Impact

8.1 A separate Impact Assessment has not been prepared for these Regulations. Where the Regulations restate existing requirements without changing the substance, the impact on business is minimal. The Impact Assessment for Directive 2006/43/EC covers the implementation of the Directive for companies. There is no additional or different impact on these insurance undertakings. The Impact Assessment is attached to the

Statutory Auditors and Third Country Auditors regulations and can be found at <http://www.opsi.gov.uk/si/si200734>.

8.2 These Regulations have no impact on the public sector.

9. Contact

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