

Revenue Scotland and Tax Powers Act 2014 2014 asp 16

REVENUE SCOTLAND AND TAX POWERS ACT 2014

PART 1

OVERVIEW OF ACT

1 Overview of Act

PART 2

REVENUE SCOTLAND

Establishment of Revenue Scotland

2 Revenue Scotland

Functions of Revenue Scotland

3 Functions of Revenue Scotland

Delegation of Revenue Scotland functions

4 Delegation of functions by Revenue Scotland

Money

- 5 Payments into the Scottish Consolidated Fund
- 6 Rewards

Independence of Revenue Scotland

7 Independence of Revenue Scotland

Ministerial guidance

8 Ministerial guidance

Provision of information, advice or assistance to Ministers

9 Provision of information, advice or assistance to the Scottish Ministers

Charter of standards and values

10 Charter of standards and values

Corporate plan

- 11 Corporate plan
- Annual report
- 12 Annual report

PART 3

INFORMATION

Use of information by Revenue Scotland etc.

13 Use of information by Revenue Scotland and other persons

Protected taxpayer information

- 14 Protected taxpayer information
- 15 Confidentiality of protected taxpayer information
- 16 Protected taxpayer information: declaration of confidentiality

Other limits on use and disclosure of information

- 17 Disclosure of information prohibited or restricted by statute or agreement
- 18 Protected taxpayer information: use by the Keeper

Offence of wrongful disclosure

19 Wrongful disclosure of protected taxpayer information

PART 4

THE SCOTTISH TAX TRIBUNALS

CHAPTER 1

INTRODUCTORY

20 Overview

CHAPTER 2

ESTABLISHMENT AND LEADERSHIP

Establishment

21 The First-tier Tax Tribunal for Scotland and the Upper Tax Tribunal for Scotland

Leadership

- 22 President of the Tax Tribunals
- 23 Functions of the President of the Tax Tribunals
- 24 Business arrangements
- 25 Temporary President

CHAPTER 3

MEMBERSHIP

Membership of Tax Tribunals

26 Members

Judicial members

27 Judicial members

Status and capacity

28 Status and capacity of members

CHAPTER 4

DECISION-MAKING AND COMPOSITION

Decision-making and composition: general

- 29 Decisions in the First-tier Tribunal
- 30 Decisions in the Upper Tribunal
- 31 Composition of the Tribunals

Decisions by two or more members

- 32 Voting for decisions
- 33 Chairing members

CHAPTER 5

APPEAL OF DECISIONS

Appeal from First-tier Tribunal

- 34 Appeal from the First-tier Tribunal
- 35 Disposal of an appeal under section 34

Appeal from Upper Tribunal

- 36 Appeal from the Upper Tribunal
- 37 Disposal of an appeal under section 36
- 38 Procedure on second appeal

Further provision on permission to appeal

39 Process for permission

SPECIAL JURISDICTION

- 40 Judicial review cases
- 41 Procedural steps where petition remitted
- 42 Decision on remittal
- 43 Additional matters
- 44 Meaning of judicial review

CHAPTER 7

POWERS AND ENFORCEMENT

- 45 Venue for hearings
- 46 Conduct of cases
- 47 Enforcement of decisions
- 48 Award of expenses
- 49 Additional powers
- 50 Offences in relation to proceedings

CHAPTER 8

PRACTICE AND PROCEDURE

Tribunal rules: general

- 51 Tribunal rules
- 52 Exercise of functions
- 53 Extent of rule-making

Particular matters

- 54 Proceedings and steps
- 55 Hearings in cases
- 56 Evidence and decisions

Issuing directions

57 Practice directions

CHAPTER 9

ADMINISTRATION

- 58 Administrative support
- 59 Guidance
- 60 Annual reporting

CHAPTER 10

INTERPRETATION

61 Interpretation

PART 5

THE GENERAL ANTI-AVOIDANCE RULE

Introductory

62 The general anti-avoidance rule: introductory

Artificial tax avoidance arrangements

- 63 Tax avoidance arrangements
- 64 Meaning of "artificial"
- 65 Meaning of "tax advantage"

Counteracting tax advantages

- 66 Counteracting tax advantages
- 67 Proceedings in connection with the general anti-avoidance rule
- 68 Notice to taxpayer of proposed counteraction of tax advantage
- 69 Final notice to taxpayer of counteraction of tax advantage
- 70 Counteraction of tax advantages: payment of tax charged etc.
- 71 Assumption of tax advantage

General anti-avoidance rule: commencement and transitional provision

72 General anti-avoidance rule: commencement and transitional provision

PART 6

TAX RETURNS, ENQUIRIES AND ASSESSMENTS

CHAPTER 1

OVERVIEW

73 Overview

CHAPTER 2

TAXPAYER DUTIES TO KEEP AND PRESERVE RECORDS

Duties to keep records

- 74 Duty to keep and preserve records
- 75 Preservation of information etc.

Penalties for failing to keep and preserve records

- 76 Penalty for failure to keep and preserve records
- 77 Reasonable excuse for failure to keep and preserve records
- 78 Assessment of penalties under section 76
- 79 Enforcement of penalties under section 76
- 80 Power to change penalty provisions in sections 76 to 79

Duty to keep and preserve records: further provision

81 Further provision: land and buildings transaction tax

TAX RETURNS

Filing dates

82 Meaning of "filing date"

Amendment and correction of returns

- 83 Amendment of return by taxpayer
- 84 Correction of return by Revenue Scotland

CHAPTER 4

REVENUE SCOTLAND ENQUIRIES

Notice and scope of enquiry

- 85 Notice of enquiry
- 86 Scope of enquiry

Amendment of return during enquiry

87 Amendment of self-assessment during enquiry to prevent loss of tax

Referral during enquiry

- 88 Referral of questions to appropriate tribunal during enquiry
- 89 Withdrawal of notice of referral
- 90 Effect of referral on enquiry
- 91 Effect of determination
- 92 "Appropriate tribunal"

Completion of enquiry

- 93 Completion of enquiry
- 94 Direction to complete enquiry

CHAPTER 5

REVENUE SCOTLAND DETERMINATIONS

- 95 Determination of tax chargeable if no return made
- 96 Determination to have effect as a self-assessment
- 97 Determination superseded by actual self-assessment

CHAPTER 6

REVENUE SCOTLAND ASSESSMENTS

Assessment of loss of tax or of excessive repayment

- 98 Assessment where loss of tax
- 99 Assessment to recover excessive repayment of tax
- 100 References to "Revenue Scotland assessment"

101 References to the "taxpayer"

Conditions for making Revenue Scotland assessments

- 102 Conditions for making Revenue Scotland assessments
- 103 Time limits for Revenue Scotland assessments
- 104 Losses brought about carelessly or deliberately

Notice of assessment and other procedure

105 Assessment procedure

CHAPTER 7

RELIEF IN CASE OF EXCESSIVE ASSESSMENT OR OVERPAID TAX

Double assessment

106 Relief in case of double assessment

Overpaid tax etc.

107 Claim for relief for overpaid tax etc.

Order changing tax basis not approved

108 Claim for repayment if order changing tax basis not approved

Defence of unjustified enrichment

- 109 Defence to certain claims for relief under section 107 or 108
- 110 Unjustified enrichment: further provision
- 111 Unjustified enrichment: reimbursement arrangements
- 112 Reimbursement arrangements: penalties

Other defences to claims

113 Cases in which Revenue Scotland need not give effect to a claim

Procedure for making claims

- 114 Procedure for making claims etc.
- 115 Time-limit for making claims
- 116 The claimant: partnerships
- 117 Assessment of claimant in connection with claim

Contract settlements

118 Contract settlements

PART 7

INVESTIGATORY POWERS OF REVENUE SCOTLAND

CHAPTER 1

INVESTIGATORY POWERS: INTRODUCTORY

Overview

119 Investigatory powers of Revenue Scotland: overview

Interpretation

- 120 Meaning of "tax position"
- 121 Meaning of "carrying on a business"
- 122 Meaning of "statutory records"

CHAPTER 2

INVESTIGATORY POWERS: INFORMATION AND DOCUMENTS

- 123 Power to obtain information and documents from taxpayer
- 124 Power to obtain information and documents from third party
- 125 Approval of taxpayer notices and third party notices
- 126 Copying third party notice to taxpayer
- 127 Power to obtain information and documents about persons whose identity is not known
- 128 Third party notices and notices under section 127: groups of undertakings
- 129 Third party notices and notices under section 127: partnerships
- 130 Power to obtain information about persons whose identity can be ascertained
- 131 Notices
- 132 Complying with information notices
- 133 Producing copies of documents
- 134 Further provision about powers relating to information notices

CHAPTER 3

RESTRICTIONS ON POWERS IN CHAPTER 2

- 135 Information notices: general restrictions
- 136 Types of information
- 137 Taxpayer notices following a tax return
- 138 Protection for privileged communications between legal advisers and clients
- 139 Protection for auditors
- 140 Auditors: supplementary

CHAPTER 4

INVESTIGATORY POWERS: PREMISES AND OTHER PROPERTY

Inspection of business premises

- 141 Power to inspect business premises
- 142 Power to inspect business premises of involved third parties
- 143 Carrying out inspections under section 141 or 142
- 144 Carrying out inspections under section 141 or 142: further provision

Inspection for valuation etc.

- 145 Power to inspect property for valuation etc.
- 146 Carrying out inspections under section 145

Approval of tribunal for premises inspections

147 Approval of tribunal for premises inspections

Other powers in relation to premises

148 Power to mark assets and to record information

Restriction on inspection of documents

149 Restriction on inspection of documents

CHAPTER 5

FURTHER INVESTIGATORY POWERS

- 150 Power to copy and remove documents
- 151 Computer records

CHAPTER 6

REVIEWS AND APPEALS AGAINST INFORMATION NOTICES

- 152 Review or appeal against information notices
- 153 Power to modify section 152
- 154 Disposal of reviews and appeals in relation to information notices

CHAPTER 7

OFFENCES RELATING TO INFORMATION NOTICES

- 155 Offence of concealing etc. documents following information notice
- 156 Offence of concealing etc. documents following information notification

PART 8

PENALTIES

CHAPTER 1

PENALTIES: INTRODUCTORY

Overview

157 Penalties: overview

Double jeopardy

158 Double jeopardy

PENALTIES FOR FAILURE TO MAKE RETURNS OR PAY TAX

Penalties for failure to make returns

159 Penalty for failure to make returns

Amounts of penalties for failure to make returns: LBTT

- 160 Land and buildings transaction tax: first penalty for failure to make return
- 161 Land and buildings transaction tax: 3 month penalty for failure to make return
- 162 Land and buildings transaction tax: 6 month penalty for failure to make return
- 163 Land and buildings transaction tax: 12 month penalty for failure to make return

Amounts of penalties for failure to make returns: Scottish landfill tax

- 164 Scottish landfill tax: first penalty for failure to make return
- 165 Scottish landfill tax: multiple failures to make return
- 166 Scottish landfill tax: 6 month penalty for failure to make return
- 167 Scottish landfill tax: 12 month penalty for failure to make return

Penalties for failure to pay tax

168 Penalty for failure to pay tax

Amounts of penalties for failure to pay tax: LBTT

169 Land and buildings transaction tax: amounts of penalties for failure to pay tax

Amounts of penalties for failure to pay tax: Scottish landfill tax

- 170 Scottish landfill tax: first penalty for failure to pay tax
- 171 Scottish landfill tax: penalties for multiple failures to pay tax
- 172 Scottish landfill tax: 6 month penalty for failure to pay tax
- 173 Scottish landfill tax: 12 month penalty for failure to pay tax

Penalties under Chapter 2: general

- 174 Interaction of penalties under Chapter 2 with other penalties
- 175 Reduction in penalty under sections 159 to 167 for disclosure
- 176 Suspension of penalty under sections 168 to 173 during currency of agreement for deferred payment
- 177 Special reduction in penalty under Chapter 2
- 178 Reasonable excuse for failure to make return or pay tax
- 179 Assessment of penalties under Chapter 2
- 180 Time limit for assessment of penalties under Chapter 2
- 181 Power to change penalty provisions in Chapter 2

PENALTIES RELATING TO INACCURACIES

Penalties for inaccuracies in taxpayer documents

- 182 Penalty for inaccuracy in taxpayer document
- 183 Amount of penalty for inaccuracy in taxpayer document
- 184 Suspension of penalty for careless inaccuracy under section 182

Penalty for inaccuracy attributable to another person

185 Penalty for inaccuracy in taxpayer document attributable to another person

Penalty for failure to notify under-assessment

186 Penalty for failure to notify under-assessment

Penalties under Chapter 3: general

- 187 Potential lost revenue: normal rule
- 188 Potential lost revenue: multiple errors
- 189 Potential lost revenue: losses
- 190 Potential lost revenue: delayed tax
- 191 Special reduction in penalty under this Chapter
- 192 Reduction in penalty under this Chapter for disclosure
- 193 Assessment of penalties under this Chapter
- 194 Power to change penalty provisions in Chapter 3

CHAPTER 4

PENALTIES RELATING TO INVESTIGATIONS

Penalties for failure to comply or obstruction

- 195 Penalties for failure to comply or obstruction
- 196 Daily default penalties for failure to comply or obstruction

Penalties for inaccurate information or documents

197 Penalties for inaccurate information or documents

Penalties for concealing, destroying etc. documents

- 198 Concealing, destroying etc. documents following information notice
- 199 Concealing, destroying etc. documents following information notification

Penalties: failure to comply with time limit

200 Failure to comply with time limit

Penalties under Chapter 4: general

- 201 Reasonable excuse for failure to comply or obstruction
- Assessment of penalties under sections 195, 196 and 197

- 203 Enforcement of penalties under sections 195, 196 and 197
- 204 Increased daily default penalty
- 205 Enforcement of increased daily default penalty
- 206 Tax-related penalty
- 207 Enforcement of tax-related penalty
- 208 Power to change penalty provisions in Chapter 4

OTHER ADMINISTRATIVE PENALTIES

Penalties for failure to register for tax etc.

- 209 Penalty for failure to register for tax etc.
- 210 Amount of penalty for failure to register for tax etc.

Penalties under Chapter 5: general

- 211 Interaction of penalties under section 209 with other penalties
- 212 Reduction in penalty under section 209 for disclosure
- 213 Special reduction in penalty under section 209
- 214 Reasonable excuse for failure to register for tax etc.
- 215 Assessment of penalties under section 209
- 216 Power to change penalty provisions in Chapter 5

PART 9

INTEREST ON PAYMENTS DUE TO OR BY REVENUE SCOTLAND

- 217 Interest on unpaid tax
- 218 Interest on penalties
- 219 Interest on repayment of tax overpaid etc.
- 220 Rates of interest

PART 10

ENFORCEMENT OF PAYMENT OF TAX

CHAPTER 1

ENFORCEMENT: GENERAL

Issue of tax demands and receipts

221 Issue of tax demands and receipts

Fees for payment

222 Fees for payment

Certification of matters by Revenue Scotland

223 Certification of matters by Revenue Scotland

Court proceedings

224 Court proceedings

Summary warrant

225 Summary warrant

Recovery of penalties and interest

226 Recovery of penalties and interest

CHAPTER 2

ENFORCEMENT: POWERS TO OBTAIN CONTACT DETAILS FOR DEBTORS

- 227 Requirement for contact details for debtor
- 228 Power to obtain details
- 229 Reviews and appeals against notices or requirements
- 230 Power to modify section 229
- 231 Penalty

PART 11

REVIEWS AND APPEALS

CHAPTER 1

INTRODUCTORY

Overview

232 Overview

Appealable decisions

233 Appealable decisions

CHAPTER 2

REVIEWS

Review of appealable decisions

- 234 Right to request review
- 235 Notice of review
- 236 Late notice of review
- 237 Duty of Revenue Scotland to carry out review
- 238 Nature of review etc.
- 239 Notification of conclusions of review
- 240 Effect of conclusions of review

CHAPTER 3

APPEALS

- 241 Right of appeal
- 242 Notice of appeal
- 243 Late notice of appeal
- 244 Disposal of appeal

SUPPLEMENTARY

- 245 Reviews and appeals not to postpone recovery of tax
- 246 Settling matters in question by agreement
- 247 Application of this Part to joint buyers
- 248 Application of this Part to trustees
- 249 References to the "tribunal"
- 250 Interpretation

PART 12

FINAL PROVISIONS

Communications from taxpayers to Revenue Scotland

251 Communications from taxpayers to Revenue Scotland

Interpretation

- 252 General interpretation
- 253 Index of defined expressions

Subordinate legislation

254 Subordinate legislation

Ancillary provision

255 Ancillary provision

Modification of enactments

256 Minor and consequential modifications of enactments

Crown application

- 257 Crown application: criminal offences
- 258 Crown application: powers of entry
- 259 Crown application: Her Majesty

Commencement and short title

- 260 Commencement
- 261 Short title

SCHEDULE 1 — Revenue Scotland

- 1 Membership
- 2 Disqualification
- 3 Removal of members
- 4 Remuneration and expenses
- 5 Committees
- 6 Procedure
- 7 Internal delegation by Revenue Scotland

- 8 Chief executive and other staff
- 9 Powers

SCHEDULE 2 — The Scottish Tax Tribunals

PART 1 — APPOINTMENT OF MEMBERS

- 1 President of the Tax Tribunals: eligibility for appointment
- 2 First-tier Tribunal: ordinary members
- 3 First-tier Tribunal: legal members
- 4 (1) A person meets the criteria in this sub-paragraph if...
- 5 Upper Tribunal: legal members
- 6 (1) A person meets the criteria in this sub-paragraph if...
- 7 Disqualification from office
- 8 Eligibility under regulations
- 9 (1) The Scottish Ministers may by regulations make provision— PART 2 — CONDITIONS OF MEMBERSHIP ETC.
- 10 Application of this Part
- 11 Initial period of office
- 12 Reappointment
- 13 For the purpose of paragraph 12(3)(b), a member is ineligible...
- 14 For the purpose of paragraph 12(3)(c), the President of the...
- 15 Appointment to position of President
- 16 Termination of appointment
- 17 Pensions etc.
- 18 Oaths
- 19 Other conditions
 - PART 3 CONDUCT AND DISCIPLINE
- 20 Application of this Part
- 21 Conduct Rules
- 22 (1) The Scottish Ministers may make rules for the purposes...
- 23 Rules under paragraph 22(1)— (a) may make different provision for...
- 24 Reprimand etc.
- 25 Paragraph 24 does not limit what the President of the...
- 26 Suspension of membership
- 27 Suspension under paragraph 26(1) does not affect any remuneration payable...
- 28 Judicial Complaints Reviewer
- 29 (1) Sub-paragraph (2) applies where a case is referred to...
 - PART 4 FITNESS AND REMOVAL
- 30 Application of this Part
- 31 Constitution and procedure
- 32 (1) The Scottish Ministers may make rules as to the...
- 33 Composition and remuneration
- 34 (1) The Scottish Ministers— (a) must pay such expenses as...
- 35 Proceedings before fitness assessment tribunal
- 36 (1) Sub-paragraph (2) applies where a person on whom a...
- 37 Suspension during investigation
- 38 (1) Sub-paragraph (2) applies if a fitness assessment tribunal—
- 39 Suspension under paragraph 37(2) or 38(2) does not affect any...
- 40 Report and removal
- 41 (1) If the relevant condition is met, the Scottish Ministers...
- 42 Application of this Part to the President of the Tax Tribunals
- 43 Interpretation

SCHEDULE 3 — Claims for relief from double assessment and for repayment

- 1 Introduction
- 2 Making of claims
- 3 Duty to keep and preserve records
- 4 Preservation of information etc.
- 5 Penalty for failure to keep and preserve records
- 6 Reasonable excuse for failure to keep and preserve records
- 7 Assessment of penalties under paragraph 5
- 8 Enforcement of penalties under paragraph 5
- 9 Power to change penalty provisions in paragraphs 5 to 8
- 10 Amendment of claim by claimant
- 11 Correction of claim by Revenue Scotland
- 12 Giving effect to claims and amendments
- 13 Notice of enquiry
- 14 Completion of enquiry
- 15 Direction to complete enquiry
- 16 Giving effect to amendments under paragraph 14
- 17 Appeals against amendments under paragraph 14

SCHEDULE 4 — Minor and consequential modifications

- 1 Debtors (Scotland) Act 1987
- 2 Environment Act 1995
- 3 Public Finance and Accountability (Scotland) Act 2000
- 4 Ethical Standards in Public Life etc. (Scotland) Act 2000
- 5 Freedom of Information (Scotland) Act 2002
- 6 Public Appointments and Public Bodies etc. (Scotland) Act 2003
- 7 Public Services Reform (Scotland) Act 2010
- 8 Public Records (Scotland) Act 2011
- 9 Land and Buildings Transaction Tax (Scotland) Act 2013
- 10 Landfill Tax (Scotland) Act 2014
- 11 Tribunals (Scotland) Act 2014
- 12 Procurement Reform (Scotland) Act 2014

SCHEDULE 5 — Index of defined expressions