

Commission Implementing Regulation (EU) 2018/1101 of 3 August 2018 laying down the criteria for the application of the second paragraph of Article 5 of Council Regulation (EC) No 2271/96 protecting against the effects of the extra-territorial application of legislation adopted by a third country, and actions based thereon or resulting therefrom

COMMISSION IMPLEMENTING REGULATION (EU) 2018/1101

of 3 August 2018

laying down the criteria for the application of the second paragraph of Article 5 of Council Regulation (EC) No 2271/96 protecting against the effects of the extra-territorial application of legislation adopted by a third country, and actions based thereon or resulting therefrom

THE EUROPEAN COMMISSION,

Having regard to the Treaty on the Functioning of the European Union,

Having regard to Council Regulation (EC) No 2271/96 of 22 November 1996 protecting against the effects of the extra-territorial application of legislation adopted by a third country, and actions based thereon or resulting therefrom⁽¹⁾, and in particular the second paragraph of Article 5 thereof,

Whereas:

- (1) Regulation (EC) No 2271/96 provides protection against and counteracts the unlawful effects of the extra-territorial application of some listed laws, including regulations and other legislative instruments adopted by third countries, and of actions based thereon or resulting therefrom, where such application affects the interests of natural and legal persons referred to in Article 11 of that Regulation engaging in international trade and/or the movement of capital and related commercial activities between the Union and third countries.
- (2) Regulation (EC) No 2271/96 acknowledges that by their extra-territorial application, such laws, including regulations and other legislative instruments, violate international law.
- (3) Pursuant to the first paragraph of Article 5 of Regulation (EC) No 2271/96, persons referred to in Article 11 of that Regulation shall not comply whether directly or through a subsidiary or other intermediary person, actively or by deliberate omission, with any requirement or prohibition, including requests of foreign courts, based on or resulting from such laws or from actions based thereon or resulting therefrom.
- (4) However, the second paragraph of Article 5 of Regulation (EC) No 2271/96 allows persons referred to in Article 11 of that Regulation to request from the Commission an authorisation to fully or partially comply with such requirement or prohibition to the extent that non-compliance would seriously damage their interests or those of the Union.

Changes to legislation: There are currently no known outstanding effects for the Commission Implementing Regulation (EU) 2018/1101. (See end of Document for details)

- (5) In order to provide legal certainty as well as to ensure the effective implementation of Regulation (EC) No 2271/96 while taking into account, in specific and duly justified circumstances, the risk of serious damages to the interests of the natural and legal persons referred to in Article 11 of that Regulation, it is necessary to lay down the criteria for the application of the second paragraph of Article 5 of Regulation (EC) No 2271/96.
- (6) In view of the role of the Commission overseeing the uniform implementation of EU law including Regulation (EC) No 2271/96, the Commission will follow closely the application of the present Regulation and adopt any necessary adaptation based on its assessment of the implementation thereof.
- (7) The main steps of the procedure following the submission to the Commission of an application for an authorisation to fully or partially comply with such requirement or prohibition should also be laid down.
- (8) Any processing of personal data of natural persons under this Regulation should respect Regulation (EU) 2016/679 of the European Parliament and of the Council⁽²⁾ and Regulation (EC) No 45/2001 of the European Parliament and of the Council⁽³⁾.
- (9) Applications pursuant to this Regulation should concern actions or omissions based on or resulting directly or indirectly from the application of the laws specified in the Annex to Regulation (EC) No 2271/96 or actions based thereon or resulting therefrom.
- (10) The handling of an application shall be carried out as soon as possible.
- (11) The measures provided for in this Regulation are in accordance with the opinion of the Committee on Extra-territorial Legislation and have been adopted pursuant to Regulation (EU) No 182/2011 of the European Parliament and of the Council⁽⁴⁾,

HAS ADOPTED THIS REGULATION:

Modifications etc. (not altering text)

- C1** Regulation modified (1.1.2021) by The Protecting against the [Effects of the Extraterritorial Application of Third Country Legislation \(Amendment\) \(EU Exit\) Regulations 2020 \(S.I. 2020/1660\)](#), regs. 1, 5

Article 1

Subject-matter

This Regulation lays down the criteria for the [^{F1}making and consideration of applications referred to in] the second paragraph of Article 5 of Regulation (EC) No 2271/96.

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Textual Amendments

- F1** Words in [Art. 1](#) substituted (1.1.2021) by [The Protecting against the Effects of the Extraterritorial Application of Third Country Legislation \(Amendment\) \(EU Exit\) Regulations 2020 \(S.I. 2020/1660\)](#), regs. 1, [4\(2\)](#)

Article 2

Definitions

For the purposes of this Regulation, the following definitions apply:

- (a) ‘listed extra-territorial legislation’ means the laws, regulations and other legislative instruments specified in the Annex to Regulation (EC) No 2271/96, including regulations and other legislative instruments based thereon or resulting therefrom;
- (b) ‘subsequent actions’ means actions based on the listed extra-territorial legislation or resulting therefrom;
- (c) ‘non-compliance’ means non-compliance by direct actions or deliberate omissions with requirements or prohibitions, including requests of foreign courts, based on or resulting, directly or indirectly, from the listed extra-territorial legislation or subsequent actions;
- (d) ‘protected interests’ means the interest of any person referred to in Article 11 of Regulation (EC) No 2271/96, the interest of the [^{F2}United Kingdom] or both;
- (e) ‘applicant’ means any person referred to in Article 11 of Regulation (EC) No 2271/96 who applied for an authorisation referred to in the second paragraph of Article 5 of Regulation (EC) No 2271/96.

Textual Amendments

- F2** Words in [Art. 2\(d\)](#) substituted (1.1.2021) by [The Protecting against the Effects of the Extraterritorial Application of Third Country Legislation \(Amendment\) \(EU Exit\) Regulations 2020 \(S.I. 2020/1660\)](#), regs. 1, [4\(3\)](#)

Article 3

Submission of applications

1 Applications for an authorisation referred to in the second paragraph of Article 5 of Regulation (EC) No 2271/96 shall be submitted in writing to [^{F3}the Secretary of State.]^{F4}...

2 Applications shall include the name and contact details of the applicants, shall indicate the precise provisions of the listed extra-territorial legislation or the subsequent action at stake, and shall describe the scope of the authorisation that is being requested and the damage that would be caused by non-compliance.

3 The applicants shall provide in their application sufficient evidence that non-compliance would cause serious damage to at least one protected interest.

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4 Where necessary, the [F⁵Secretary of State] may request additional evidence from the applicants, which shall provide it within a reasonable period set by the [F⁵Secretary of State].

F⁶5

Textual Amendments

- F3** Words in Art. 3(1) inserted (1.1.2021) by The Protecting against the Effects of the Extraterritorial Application of Third Country Legislation (Amendment) (EU Exit) Regulations 2020 (S.I. 2020/1660), regs. 1, 4(4)(a)(i)
- F4** Words in Art. 3(1) omitted (1.1.2021) by virtue of The Protecting against the Effects of the Extraterritorial Application of Third Country Legislation (Amendment) (EU Exit) Regulations 2020 (S.I. 2020/1660), regs. 1, 4(4)(a)(ii)
- F5** Words in Art. 3(4) substituted (1.1.2021) by The Protecting against the Effects of the Extraterritorial Application of Third Country Legislation (Amendment) (EU Exit) Regulations 2020 (S.I. 2020/1660), regs. 1, 4(4)(b)
- F6** Art. 3(5) omitted (1.1.2021) by virtue of The Protecting against the Effects of the Extraterritorial Application of Third Country Legislation (Amendment) (EU Exit) Regulations 2020 (S.I. 2020/1660), regs. 1, 4(4)(c)

Article 4

Assessment of applications

When assessing whether a serious damage to the protected interests as referred to in the second paragraph of Article 5 of Regulation (EC) No 2271/96 would arise, the [F⁷Secretary of State] shall consider, inter alia, the following non-cumulative criteria, where appropriate:

- (a) whether the protected interest is likely to be specifically at risk, based on the context, the nature and the origin of a damage to the protected interest;
- (b) the existence of an ongoing administrative or judicial investigation against the applicant from, or a prior settlement agreement with, the F⁸... country which is at the origin of the listed extra-territorial legislation;
- (c) the existence of a substantial connecting link with the F⁹... country which is at the origin of the listed extraterritorial legislation or the subsequent actions; for example the applicant has parent companies or subsidiaries, or participation of natural or legal persons subject to the primary jurisdiction of the F⁹... country which is at the origin of the listed extra-territorial legislation or the subsequent actions;
- (d) whether measures could be reasonably taken by the applicant to avoid or mitigate the damage;
- (e) the adverse effect on the conduct of economic activity, in particular whether the applicant would face significant economic losses, which could for example threaten its viability or pose a serious risk of bankruptcy;
- (f) whether the applicant's activity would be rendered excessively difficult due to a loss of essential inputs or resources, which cannot be reasonably replaced;
- (g) whether the enjoyment of the individual rights of the applicant would be significantly hindered;

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- (h) whether there is a threat to safety, security, the protection of human life and health and the protection of the environment;
- (i) whether there is a threat to the [^{F10}United Kingdom's] ability to carry out its humanitarian, development and trade policies or the external aspects of its internal policies;
- (j) the security of supply of strategic goods or services within or to the [^{F11}United Kingdom] and the impact of any shortage or disruption therein;
- (k) the consequences for the [^{F12}financial or economic stability of the United Kingdom or key United Kingdom infrastructure];
- (l) the systemic implications of the damage, in particular as regards its spill over effects into other sectors;
- (m) the impact on the employment market of [^{F13}the United Kingdom];
- (n) any other relevant factor.

Textual Amendments

- F7** Words in Art. 4 substituted (1.1.2021) by [The Protecting against the Effects of the Extraterritorial Application of Third Country Legislation \(Amendment\) \(EU Exit\) Regulations 2020 \(S.I. 2020/1660\)](#), regs. 1, **4(5)(a)**
- F8** Word in Art. 4(b) omitted (1.1.2021) by virtue of [The Protecting against the Effects of the Extraterritorial Application of Third Country Legislation \(Amendment\) \(EU Exit\) Regulations 2020 \(S.I. 2020/1660\)](#), regs. 1, **4(5)(b)**
- F9** Word in Art. 4(c) omitted (1.1.2021) by virtue of [The Protecting against the Effects of the Extraterritorial Application of Third Country Legislation \(Amendment\) \(EU Exit\) Regulations 2020 \(S.I. 2020/1660\)](#), regs. 1, **4(5)(c)**
- F10** Words in Art. 4(i) substituted (1.1.2021) by [The Protecting against the Effects of the Extraterritorial Application of Third Country Legislation \(Amendment\) \(EU Exit\) Regulations 2020 \(S.I. 2020/1660\)](#), regs. 1, **4(5)(d)**
- F11** Words in Art. 4(j) substituted (1.1.2021) by [The Protecting against the Effects of the Extraterritorial Application of Third Country Legislation \(Amendment\) \(EU Exit\) Regulations 2020 \(S.I. 2020/1660\)](#), regs. 1, **4(5)(e)**
- F12** Words in Art. 4(k) substituted (1.1.2021) by [The Protecting against the Effects of the Extraterritorial Application of Third Country Legislation \(Amendment\) \(EU Exit\) Regulations 2020 \(S.I. 2020/1660\)](#), regs. 1, **4(5)(f)**
- F13** Words in Art. 4(m) substituted (1.1.2021) by [The Protecting against the Effects of the Extraterritorial Application of Third Country Legislation \(Amendment\) \(EU Exit\) Regulations 2020 \(S.I. 2020/1660\)](#), regs. 1, **4(5)(g)**

^{F14}Article 5

Outcome of the application

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Textual Amendments

F14 Art. 5 omitted (1.1.2021) by virtue of [The Protecting against the Effects of the Extraterritorial Application of Third Country Legislation \(Amendment\) \(EU Exit\) Regulations 2020 \(S.I. 2020/1660\)](#), regs. 1, **4(6)**

Article 6

Data processing

1 The [^{F15}Secretary of State] shall process personal data in order to carry out ^{F16}... tasks under this Regulation.

2 Any processing of personal data shall comply with Regulation (EU) 2016/679 ^{F17}....

^{F18}3

Textual Amendments

F15 Words in Art. 6(1) substituted (1.1.2021) by [The Protecting against the Effects of the Extraterritorial Application of Third Country Legislation \(Amendment\) \(EU Exit\) Regulations 2020 \(S.I. 2020/1660\)](#), regs. 1, **4(7)(a)(i)**

F16 Word in Art. 6(1) omitted (1.1.2021) by virtue of [The Protecting against the Effects of the Extraterritorial Application of Third Country Legislation \(Amendment\) \(EU Exit\) Regulations 2020 \(S.I. 2020/1660\)](#), regs. 1, **4(7)(a)(ii)**

F17 Words in Art. 6(2) omitted (1.1.2021) by virtue of [The Protecting against the Effects of the Extraterritorial Application of Third Country Legislation \(Amendment\) \(EU Exit\) Regulations 2020 \(S.I. 2020/1660\)](#), regs. 1, **4(7)(b)**

F18 Art. 6(3) omitted (1.1.2021) by virtue of [The Protecting against the Effects of the Extraterritorial Application of Third Country Legislation \(Amendment\) \(EU Exit\) Regulations 2020 \(S.I. 2020/1660\)](#), regs. 1, **4(7)(c)**

Article 7

Entry into force

This Regulation shall enter into force on the day of its publication in the *Official Journal of the European Union*.

^{F19} ...

Done at Brussels, 3 August 2018.

For the Commission

The President

Jean-Claude JUNCKER

Changes to legislation: There are currently no known outstanding effects for the
Commission Implementing Regulation (EU) 2018/1101. (See end of Document for details)

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Textual Amendments

- F19** Words in [Signature](#) omitted (1.1.2021) by virtue of [The Protecting against the Effects of the Extraterritorial Application of Third Country Legislation \(Amendment\) \(EU Exit\) Regulations 2020](#) (S.I. 2020/1660), regs. 1, **4(8)**

Changes to legislation: There are currently no known outstanding effects for the Commission Implementing Regulation (EU) 2018/1101. (See end of Document for details)

- (1) [OJ L 309, 29.11.1996, p. 1.](#)
- (2) Regulation (EU) 2016/679 of the European Parliament and of the Council of 27 April 2016 on the protection of natural persons with regard to the processing of personal data and on the free movement of such data, and repealing Directive 95/46/EC (General Data Protection Regulation) ([OJ L 119, 4.5.2016, p. 1.](#))
- (3) Regulation (EC) No 45/2001 of the European Parliament and of the Council of 18 December 2000 on the protection of individuals with regard to the processing of personal data by the Community institutions and bodies and on the free movement of such data ([OJ L 8, 12.1.2001, p. 1.](#))
- (4) Regulation (EU) No 182/2011 of the European Parliament and of the Council of 16 February 2011 laying down the rules and general principles concerning mechanisms for control by Member States of the Commission's exercise of implementing powers ([OJ L 55, 28.2.2011, p. 13.](#))

Changes to legislation:

There are currently no known outstanding effects for the Commission Implementing Regulation (EU) 2018/1101.