

Regulation (EU) 2018/956 of the European Parliament and of the Council of 28 June 2018 on the monitoring and reporting of CO<sub>2</sub> emissions from and fuel consumption of new heavy-duty vehicles (Text with EEA relevance)

*Article 1*

**Subject matter**

This Regulation lays down the requirements for the monitoring and reporting of CO<sub>2</sub> emissions from and fuel consumption of new heavy-duty vehicles registered in the Union.

*Article 2*

**Scope**

This Regulation applies to the monitoring and reporting by Member States and manufacturers of heavy-duty vehicles of data on new heavy-duty vehicles.

It applies with regard to the following vehicle categories:

- (a) vehicles of categories M<sub>1</sub>, M<sub>2</sub>, N<sub>1</sub> and N<sub>2</sub> with a reference mass that exceeds 2 610 kg and which do not fall within the scope of Regulation (EC) No 715/2007 of the European Parliament and of the Council<sup>(1)</sup>, and all vehicles of categories M<sub>3</sub> and N<sub>3</sub>;
- (b) vehicles of categories O<sub>3</sub> and O<sub>4</sub>.

For the purposes of this Regulation, those vehicles are referred to as heavy-duty vehicles.

*[<sup>F1</sup> Article 3*

**Definitions**

For the purposes of this Regulation, the definitions set out in Directive 2007/46/EC of the European Parliament and of the Council<sup>(2)</sup>, in Regulation (EC) No 595/2009 and in Regulation (EU) 2019/1242 of the European Parliament and of the Council<sup>(3)</sup> apply.]

**Textual Amendments**

- F1** Substituted by [Regulation \(EU\) 2019/1242 of the European Parliament and of the Council of 20 June 2019 setting CO<sub>2</sub> emission performance standards for new heavy-duty vehicles and amending Regulations \(EC\) No 595/2009 and \(EU\) 2018/956 of the European Parliament and of the Council and Council Directive 96/53/EC \(Text with EEA relevance\).](#)

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**Changes to legislation:** There are outstanding changes not yet made to Regulation (EU) 2018/956 of the European Parliament and of the Council. Any changes that have already been made to the legislation appear in the content and are referenced with annotations. (See end of Document for details) [View outstanding changes](#)

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## Article 4

### Monitoring and reporting by Member States

[<sup>F1</sup> Starting from 1 January 2019, Member States shall monitor the data specified in Part A of Annex I relating to new heavy-duty vehicles registered for the first time in the Union.

By 30 September each year, starting in 2020, the competent authorities of the Member States shall report those data of the previous reporting period of 1 July to 30 June to the Commission in accordance with the reporting procedure set out in Annex II.

With regard to 2019, the data reported by 30 September 2020 shall include data monitored from 1 January 2019 to 30 June 2020.

Data relating to new heavy-duty vehicles that were registered previously outside the Union shall not be monitored and reported, unless that registration was made less than three months before registration in the Union.]

2 The competent authorities responsible for the monitoring and reporting of data in accordance with this Regulation shall be those designated by the Member States in accordance with Article 8(7) of Regulation (EC) No 443/2009.

#### Textual Amendments

- F1** Substituted by [Regulation \(EU\) 2019/1242 of the European Parliament and of the Council of 20 June 2019 setting CO2 emission performance standards for new heavy-duty vehicles and amending Regulations \(EC\) No 595/2009 and \(EU\) 2018/956 of the European Parliament and of the Council and Council Directive 96/53/EC \(Text with EEA relevance\).](#)

## Article 5

### Monitoring and reporting by manufacturers

[<sup>F1</sup> From the starting years set out in point 1 of Part B of Annex I, manufacturers of heavy-duty vehicles shall monitor the data specified in point 2 of Part B of Annex I, for each new heavy-duty vehicle.

By 30 September each year, from the starting years set out in point 1 of Part B of Annex I, manufacturers of heavy-duty vehicles shall report those data for each new heavy-duty vehicle with a date of simulation falling within the preceding reporting period of 1 July to 30 June to the Commission in accordance with the reporting procedure set out in Annex II.

With regard to 2019, manufacturers shall report the data for each new heavy-duty vehicle with a date of simulation falling within the period 1 January 2019 to 30 June 2020.

The date of simulation shall be the date reported in accordance with data entry 71 in point 2 of Part B of Annex I.]

2 Each manufacturer shall appoint a contact point for the purpose of reporting data in accordance with this Regulation.

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### Textual Amendments

- F1** Substituted by [Regulation \(EU\) 2019/1242 of the European Parliament and of the Council of 20 June 2019 setting CO<sub>2</sub> emission performance standards for new heavy-duty vehicles and amending Regulations \(EC\) No 595/2009 and \(EU\) 2018/956 of the European Parliament and of the Council and Council Directive 96/53/EC \(Text with EEA relevance\)](#).

## Article 6

### Central Register for data on heavy-duty vehicles

1 The Commission shall keep a Central Register for the data on heavy-duty vehicles ('the Register') reported in accordance with Articles 4 and 5.

The Register shall be publicly available with the exception of data entry (a) specified in Part A of Annex I and data entries 1, 24, 25, 32, 33, 39 and 40 specified in point 2 of Part B of Annex I. With regard to data entry 23 specified in point 2 of Part B of Annex I, the value shall be made publicly available in a range format as set out in Part C of Annex I.

2 The Register shall be managed by the European Environment Agency on behalf of the Commission.

## Article 7

### Monitoring of the results of on-road verification tests

1 The Commission shall monitor, where available, the results of on-road tests performed within the framework of Regulation (EC) No 595/2009 to verify the CO<sub>2</sub> emissions and fuel consumption of new heavy-duty vehicles.

2 The Commission is empowered to adopt delegated acts in accordance with Article 13 in order to supplement this Regulation by specifying the data to be reported by the competent authorities of the Member States for the purposes of paragraph 1 of this Article.

## Article 8

### Data quality

1 The competent authorities and manufacturers shall be responsible for the correctness and quality of the data they report pursuant to Articles 4 and 5. They shall inform the Commission without delay of any errors detected in the data reported.

2 The Commission shall carry out its own verification of the quality of the data reported pursuant to Articles 4 and 5.

3 Where the Commission is informed of errors in the data or finds, pursuant to its own verification, discrepancies in the dataset, it shall, where appropriate, take the necessary measures to correct the data published in the Register referred to in Article 6.

4 The Commission may, by means of implementing acts, determine the verification and correction measures referred to in paragraphs 2 and 3 of this Article. Those implementing acts shall be adopted in accordance with the examination procedure referred to in Article 12.

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## Article 9

### Administrative fines

- 1 The Commission may impose an administrative fine in each of the following cases:
  - a where it finds that the data reported by the manufacturer pursuant to Article 5 of this Regulation deviate from the data resulting from the manufacturer's records file or the engine type-approval certificate issued within the framework of Regulation (EC) No 595/2009, and the deviation is intentional or due to serious negligence;
  - b where the data are not submitted within the deadline applicable pursuant to Article 5(1) and the delay cannot be duly justified.

The Commission shall, for the purposes of verifying the data referred to in point (a), consult with the relevant approval authorities.

The administrative fines shall be effective, proportional and dissuasive and shall not exceed EUR 30 000 per heavy-duty vehicle concerned by deviating or delayed data as referred to in points (a) and (b).

- 2 The Commission shall, on the basis of the principles set out in paragraph 3 of this Article, adopt delegated acts in accordance with Article 13 to supplement this Regulation by laying down the procedure, methods for the calculation and collection of the administrative fines referred to in paragraph 1 of this Article.

- 3 The delegated acts referred to in paragraph 2 shall respect the following principles:
  - a the procedure established by the Commission shall respect the right to good administration, and in particular the right to be heard and the right to have access to the file, while respecting the legitimate interests of confidentiality and of commercial secrets;
  - b in calculating the appropriate administrative fine, the Commission shall be guided by the principles of effectiveness, proportionality and dissuasiveness, taking into consideration, where relevant, the seriousness and effects of the deviation or delay, the number of heavy-duty vehicles concerned by the deviating or delayed data, the good faith of the manufacturer, the degree of diligence and cooperation of the manufacturer, the repetition, frequency or duration of the deviation or the delay as well as prior sanctions imposed on the same manufacturer;
  - c administrative fines shall be collected without undue delay by fixing deadlines for the payment and, as appropriate, including the possibility of splitting payments into several instalments and phases.

- 4 The amounts of the administrative fines shall be considered as revenue for the general budget of the Union.

## Article 10

### Report

[<sup>F1</sup> By 30 April every year, the Commission shall publish an annual report with its analysis of the data transmitted by Member States and manufacturers for the preceding reporting period.]

- 2 The analysis shall indicate, as a minimum, the performance of the heavy-duty vehicle fleet of the Union as well as that of each Member State and each manufacturer in terms of the

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average fuel consumption and CO<sub>2</sub> emissions for each heavy-duty vehicle group by mission profile, load and fuel combination. It shall also, where available, take into account data on the uptake of new and advanced CO<sub>2</sub> reducing technologies, as well as of alternative powertrains. Moreover, it shall include an analysis of, where available, the results of on-road verification tests as monitored in accordance with Article 7.

3 The Commission shall prepare the analysis with the support of the European Environment Agency.

#### Textual Amendments

- F1** Substituted by [Regulation \(EU\) 2019/1242 of the European Parliament and of the Council of 20 June 2019 setting CO<sub>2</sub> emission performance standards for new heavy-duty vehicles and amending Regulations \(EC\) No 595/2009 and \(EU\) 2018/956 of the European Parliament and of the Council and Council Directive 96/53/EC \(Text with EEA relevance\)](#).

### Article 11

#### Amendment of the Annexes

1 The Commission is empowered to adopt delegated acts in accordance with Article 13 with a view to amending the Annexes for the purpose of:

- a updating or adjusting the data requirements specified in Part A and Part B of Annex I, where this is deemed necessary in order to provide for a thorough analysis in accordance with Article 10;
- b completing the starting years in point 1 of Part B of Annex I;
- c updating or adjusting the ranges set out in Part C of Annex I to take into account changes in heavy-duty vehicle design and ensure that the ranges remain relevant for information and comparability purposes;
- d adjusting the monitoring and reporting procedure set out in Annex II in order to take into account the experience gained from the application of this Regulation.

2 The delegated acts referred to in point (b) of paragraph 1 shall be adopted by 30 July 2025.

### Article 12

#### Committee procedure

1 The Commission shall be assisted by the Climate Change Committee established by Regulation (EU) No 525/2013 of the European Parliament and of the Council<sup>(4)</sup>. That committee shall be a committee within the meaning of Regulation (EU) No 182/2011.

2 Where reference is made to this paragraph, Article 5 of Regulation (EU) No 182/2011 shall apply.

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### Article 13

#### Exercise of the delegation

1 The power to adopt delegated acts is conferred on the Commission subject to the conditions laid down in this Article.

2 The power to adopt delegated acts referred to in Articles 7(2), 9(2) and 11(1) shall be conferred on the Commission for a period of seven years from 29 July 2018. The Commission shall draw up a report in respect of the delegation of power not later than nine months before the end of the seven-year period. The delegation of power shall be tacitly extended for periods of an identical duration, unless the European Parliament or the Council opposes such extension not later than three months before the end of each period.

3 The delegation of power referred to in Articles 7(2), 9(2) and 11(1) may be revoked at any time by the European Parliament or by the Council. A decision to revoke shall put an end to the delegation of the power specified in that decision. It shall take effect the day following the publication of the decision in the *Official Journal of the European Union* or at a later date specified therein. It shall not affect the validity of any delegated acts already in force.

4 Before adopting a delegated act, the Commission shall consult experts designated by each Member State in accordance with the principles laid down in the Interinstitutional Agreement of 13 April 2016 on Better Law-Making.

5 As soon as it adopts a delegated act the Commission shall notify it simultaneously to the European Parliament and to the Council.

6 A delegated act adopted pursuant to Articles 7(2), 9(2) and 11(1) shall enter into force only if no objection has been expressed either by the European Parliament or by the Council within a period of two months of notification of that act to the European Parliament and to the Council or if, before the expiry of that period, the European Parliament and the Council have both informed the Commission that they will not object. That period shall be extended by two months at the initiative of the European Parliament or of the Council.

### Article 14

#### Entry into force

This Regulation shall enter into force on the twentieth day following that of its publication in the *Official Journal of the European Union*.

This Regulation shall be binding in its entirety and directly applicable in all Member States.

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- (1) Regulation (EC) No 715/2007 of the European Parliament and of the Council of 20 June 2007 on type approval of motor vehicles with respect to emissions from light passenger and commercial vehicles (Euro 5 and Euro 6) and on access to vehicle repair and maintenance information (OJ L 171, 29.6.2007, p. 1).
- (2) [<sup>F1</sup>Directive 2007/46/EC of the European Parliament and of the Council of 5 September 2007 establishing a framework for the approval of motor vehicles and their trailers, and of systems, components and separate technical units intended for such vehicles (Framework Directive) (OJ L 263, 9.10.2007, p. 1).]
- (3) [<sup>F1</sup>Regulation (EU) 2019/1242 of the European Parliament and of the Council of 20 June 2019 setting CO<sub>2</sub> emission performance standards for new heavy-duty vehicles and amending Regulations (EC) No 595/2009 and (EU) 2018/956 of the European Parliament and of the Council and Council Directive 96/53/EC (OJ L 198, 25.7.2019, p. 202).]
- (4) Regulation (EU) No 525/2013 of the European Parliament and of the Council of 21 May 2013 on a mechanism for monitoring and reporting greenhouse gas emissions and for reporting other information at national and Union level relevant to climate change and repealing Decision No 280/2004/EC (OJ L 165, 18.6.2013, p. 13).

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#### Textual Amendments

- F1** Substituted by Regulation (EU) 2019/1242 of the European Parliament and of the Council of 20 June 2019 setting CO<sub>2</sub> emission performance standards for new heavy-duty vehicles and amending Regulations (EC) No 595/2009 and (EU) 2018/956 of the European Parliament and of the Council and Council Directive 96/53/EC (Text with EEA relevance).

**Changes to legislation:**

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**Changes and effects yet to be applied to :**

- Annex 2 omitted by [S.I. 2019/846 reg. 22](#)
- Art. 1 words substituted by [S.I. 2019/846 reg. 4](#)
- Art. 2 words substituted by [S.I. 2019/846 reg. 5](#)
- Art. 3 substituted by [S.I. 2019/846, reg. 6](#) (as substituted) by [S.I. 2020/1402 reg. 20](#)
- Art. 3 words inserted by [S.I. 2019/846 reg. 6](#) (This amendment not applied to legislation.gov.uk. Reg. 6 substituted on (2.12.2020) by [S.I. 2020/1402, regs. 1\(2\), 20](#))
- Art. 4 substituted by [S.I. 2019/846, reg. 7](#) (as substituted) by [S.I. 2020/1402 reg. 21](#)
- Art. 4 heading words substituted by [S.I. 2019/846 reg. 7\(2\)](#) (This amendment not applied to legislation.gov.uk. Reg. 7 substituted on (2.12.2020) by [S.I. 2020/1402, regs. 1\(2\), 21](#))
- Art. 4(1) words omitted by [S.I. 2019/846 reg. 7\(3\)\(b\)](#) (This amendment not applied to legislation.gov.uk. Reg. 7 substituted on (2.12.2020) by [S.I. 2020/1402, regs. 1\(2\), 21](#))
- Art. 4(1) words substituted by [S.I. 2019/846 reg. 7\(3\)\(a\)\(i\)](#) (This amendment not applied to legislation.gov.uk. Reg. 7 substituted on (2.12.2020) by [S.I. 2020/1402, regs. 1\(2\), 21](#))
- Art. 4(1) words substituted by [S.I. 2019/846 reg. 7\(3\)\(a\)\(ii\)](#) (This amendment not applied to legislation.gov.uk. Reg. 7 substituted on (2.12.2020) by [S.I. 2020/1402, regs. 1\(2\), 21](#))
- Art. 4(1) words substituted by [S.I. 2019/846 reg. 7\(3\)\(c\)](#) (This amendment not applied to legislation.gov.uk. Reg. 7 substituted on (2.12.2020) by [S.I. 2020/1402, regs. 1\(2\), 21](#))
- Art. 4(2) omitted by [S.I. 2019/846 reg. 7\(4\)](#) (This amendment not applied to legislation.gov.uk. Reg. 7 substituted on (2.12.2020) by [S.I. 2020/1402, regs. 1\(2\), 21](#))
- Art. 5 substituted by [S.I. 2019/846, reg. 8](#) (as substituted) by [S.I. 2020/1402 reg. 22](#)
- Art. 5(1) word substituted by [S.I. 2019/846 reg. 8\(2\)\(b\)\(ii\)](#) (This amendment not applied to legislation.gov.uk. Reg. 8 substituted on (2.12.2020) by [S.I. 2020/1402, regs. 1\(2\), 22](#))
- Art. 5(1) words inserted by [S.I. 2019/846 reg. 8\(2\)\(a\)](#) (This amendment not applied to legislation.gov.uk. Reg. 8 substituted on (2.12.2020) by [S.I. 2020/1402, regs. 1\(2\), 22](#))
- Art. 5(1) words substituted by [S.I. 2019/846 reg. 8\(2\)\(b\)\(i\)](#) (This amendment not applied to legislation.gov.uk. Reg. 8 substituted on (2.12.2020) by [S.I. 2020/1402, regs. 1\(2\), 22](#))
- Art. 6(1) words inserted by [S.I. 2019/846 reg. 9\(2\)\(b\)](#)
- Art. 6(1) words substituted by [S.I. 2019/846 reg. 9\(2\)\(a\)](#)
- Art. 6(2) omitted by [S.I. 2019/846 reg. 9\(3\)](#)
- Art. 7(1) words inserted by [S.I. 2022/1361 reg. 15\(4\)](#)
- Art. 7(1) words substituted by [S.I. 2019/846 reg. 11\(2\)](#)
- Art. 7(2) words inserted by [S.I. 2022/1361 reg. 15\(4\)](#)
- Art. 8(1) words omitted by [S.I. 2019/846 reg. 12\(2\)\(a\)](#)
- Art. 8(1) words substituted by [S.I. 2019/846 reg. 12\(2\)\(b\)](#)
- Art. 8(1) words substituted by [S.I. 2019/846 reg. 12\(2\)\(c\)](#)
- Art. 8(2) words substituted by [S.I. 2019/846 reg. 12\(3\)\(a\)](#)
- Art. 8(2) words substituted by [S.I. 2019/846 reg. 12\(3\)\(b\)](#)
- Art. 8(2) words substituted by [S.I. 2019/846 reg. 12\(3\)\(c\)](#)
- Art. 8(3) words substituted by [S.I. 2019/846 reg. 12\(4\)\(a\)](#)
- Art. 8(3) words substituted by [S.I. 2019/846 reg. 12\(4\)\(b\)](#)



- Art. 8(3) words substituted by S.I. 2019/846 reg. 12(4)(c)
- Art. 8(4) substituted by S.I. 2019/846 reg. 12(5)
- Art. 9(1) sum substituted by S.I. 2019/846 reg. 13(2)(c)(ii)
- Art. 9(1) words omitted by S.I. 2019/846 reg. 13(2)(c)(i)
- Art. 9(1) words substituted by S.I. 2019/846 reg. 13(2)(a)(i)
- Art. 9(1) words substituted by S.I. 2019/846 reg. 13(2)(b)
- Art. 9(2) substituted by S.I. 2019/846 reg. 13(3)
- Art. 9(3) words substituted by S.I. 2019/846 reg. 13(4)(a)
- Art. 9(4) omitted by S.I. 2019/846 reg. 13(5)
- Art. 10(1) substituted by S.I. 2019/846 reg. 14(2) (This amendment not applied to legislation.gov.uk. Amendment text in reg. 14(2) substituted on (2.12.2020) by S.I. 2020/1402, regs. 1(2), 24(2))
- Art. 10(1) substituted by S.I. 2019/846, reg. 14(2) (as amended) by S.I. 2020/1402 reg. 24(2)
- Art. 10(2) words substituted by S.I. 2019/846 reg. 14(3)
- Art. 10(3) omitted by S.I. 2019/846 reg. 14(4)
- Art. 11 heading word substituted by S.I. 2019/846 reg. 15(2)
- Art. 11(1) words substituted by S.I. 2019/846 reg. 15(3)(a)
- Art. 11(2) omitted by S.I. 2019/846 reg. 15(4)
- Art. 12 omitted by S.I. 2019/846 reg. 17
- Art. 13 omitted by S.I. 2019/846 reg. 18
- Art. 14 omitted by S.I. 2019/846 reg. 19

#### **Changes and effects yet to be applied to the whole legislation item and associated provisions**

- Signature words omitted by S.I. 2019/846 reg. 20
- Annex 1 Pt. B footnote g words inserted by S.I. 2022/1361 reg. 15(7)(b)(vi)
- Annex 1 Pt. A point (k) words omitted by S.I. 2023/1257 reg. 8
- Annex 1 Pt. A heading words substituted by S.I. 2019/846 reg. 21(2)(a)
- Annex 1 Pt. A point (a) words substituted by S.I. 2019/846 reg. 21(2)(b)
- Annex 1 Pt. C words substituted by S.I. 2019/846 reg. 21(3)
- Annex 1 Pt. A point (d) words substituted by S.I. 2022/1361 reg. 15(6)(a)
- Annex 1 Pt. A point (g) words substituted by S.I. 2022/1361 reg. 15(6)(b)
- Annex 1 Pt. A point (k) words substituted by S.I. 2022/1361 reg. 15(6)(c)
- Annex 1 Pt. B Table 1 words inserted by S.I. 2022/1361 reg. 15(7)(a)
- Annex 1 Pt. B Table 2 words inserted by S.I. 2022/1361 reg. 15(7)(b)(i)
- Annex 1 Pt. B Table 2 words inserted by S.I. 2022/1361 reg. 15(7)(b)(ii)
- Annex 1 Pt. B Table 2 words inserted by S.I. 2022/1361 reg. 15(7)(b)(iii)
- Annex 1 Pt. B Table 2 words inserted by S.I. 2022/1361 reg. 15(7)(b)(iv)
- Annex 1 Pt. B Table 2 words inserted by S.I. 2022/1361 reg. 15(7)(b)(v)
- Art. 2(a) words inserted by S.I. 2022/1361 reg. 15(2)
- Art. 3(a) words inserted by S.I. 2022/1361 reg. 15(3)(a)
- Art. 3(c) inserted by S.I. 2022/1361 reg. 15(3)(b)
- Art. 5(3)(4) inserted by S.I. 2019/846 reg. 8(3) (This amendment not applied to legislation.gov.uk. Reg. 8 substituted on (2.12.2020) by S.I. 2020/1402, regs. 1(2), 22)
- Art. 6A inserted by S.I. 2019/846 reg. 10
- Art. 6A(2) words substituted in earlier amending provision S.I. 2019/846, reg. 10 by S.I. 2020/1402 reg. 23(2)(a)
- Art. 6A(3) words omitted in earlier amending provision S.I. 2019/846, reg. 10 by S.I. 2020/1402 reg. 23(2)(b)
- Art. 7(2)(3) substituted for Art. 7(2) by S.I. 2019/846 reg. 11(3)
- Art. 9(1)(a) words inserted by S.I. 2022/1361 reg. 15(5)
- Art. 9(1)(a) words substituted by S.I. 2019/846 reg. 13(2)(a)(ii)
- Art. 9(3)(a) words omitted by S.I. 2019/846 reg. 13(4)(b)
- Art. 9(3)(b) word substituted by S.I. 2019/846 reg. 13(4)(c)(iii)

- Art. 9(3)(b) words omitted by S.I. 2019/846 reg. 13(4)(c)(ii)
- Art. 9(3)(b) words substituted by S.I. 2019/846 reg. 13(4)(c)(i)
- Art. 11(1)(d) omitted by S.I. 2019/846 reg. 15(3)(b)
- Art. 11A inserted by S.I. 2019/846 reg. 16