



Planning and Compulsory Purchase Act 2004

2004 CHAPTER 5

PART 2

LOCAL DEVELOPMENT

Documents

17 Local development documents

^{F1}(1)

^{F1}(2)

(3) [^{F2}The local planning authority's local development documents] must (taken as a whole) set out the authority's policies (however expressed) relating to the development and use of land in their area.

(4) In the case of the documents which are included in a minerals and waste development scheme they must also (taken as a whole) set out the authority's policies (however expressed) [^{F3}Where a county council is required to prepare a minerals and waste development scheme in respect of an area, the council's local development documents must (taken as a whole) set out the council's policies (however expressed) for that area] within the meaning of paragraph 1 of Schedule 1 to the principal Act (ignoring subparagraph (1)(i)).

(5) If to any extent a policy set out in a local development document conflicts with any other statement or information in the document the conflict must be resolved in favour of the policy.

(6) The authority must keep under review their local development documents having regard to the results of any review carried out under section 13 or 14.

(7) Regulations under this section may prescribe—

Status: Point in time view as at 15/11/2011.

Changes to legislation: Planning and Compulsory Purchase Act 2004, Cross Heading: Documents is up to date with all changes known to be in force on or before 24 June 2024. There are changes that may be brought into force at a future date. Changes that have been made appear in the content and are referenced with annotations. (See end of Document for details)

- [^{F4}(za) which descriptions of documents are, or if prepared are, to be prepared as local development documents;]
- (a) which descriptions of local development documents are development plan documents;
 - (b) the form and content of the local development documents;
 - (c) the time at which any step in the preparation of any such document must be taken.
- (8) A document is a local development document only in so far as it or any part of it—
- (a) is adopted by resolution of the local planning authority as a local development document;
 - (b) is approved by the Secretary of State under section 21 or 27.

Textual Amendments

- F1** S. 17(1)(2) repealed (6.4.2009) by [Planning Act 2008 \(c. 29\)](#), ss. 180(3)(a), 241(8), [Sch. 13](#) (with s. 226); [S.I. 2009/400](#), art. 3(e)(o), [Sch. Pt. 1](#)
- F2** Words in s. 17(3) substituted (6.4.2009) by [Planning Act 2008 \(c. 29\)](#), [ss. 180\(3\)\(b\)](#), 241(8) (with s. 226); [S.I. 2009/400](#), art. 3(e)
- F3** Words in s. 17(4) substituted (6.4.2009) by [Planning Act 2008 \(c. 29\)](#), [ss. 180\(3\)\(c\)](#), 241(8) (with s. 226); [S.I. 2009/400](#), art. 3(e)
- F4** S. 17(7)(za) inserted (6.4.2009) by [Planning Act 2008 \(c. 29\)](#), [ss. 180\(3\)\(d\)](#), 241(8) (with s. 226); [S.I. 2009/400](#), art. 3(e)

Modifications etc. (not altering text)

- C1** S. 17(3) modified (1.4.2010) by [The Conservation of Habitats and Species Regulations 2010 \(S.I. 2010/490\)](#), regs. 1(2), [39\(1\)\(a\)](#) (with reg. 125)

Commencement Information

- I1** S. 17 in force at 6.8.2004 for specified purposes by [S.I. 2004/2097](#), [art. 2](#)
- I2** S. 17 in force at 28.9.2004 for E. so far as not already in force by [S.I. 2004/2202](#), [art. 2\(b\)](#)

18 Statement of community involvement

- (1) The local planning authority must prepare a statement of community involvement.
- (2) The statement of community involvement is a statement of the authority's policy as to the involvement in the exercise of the authority's functions under sections 19, 26 and 28 of this Act and Part 3 of the principal Act of persons who appear to the authority to have an interest in matters relating to development in their area.
- [^{F5}(2A) The reference in subsection (2) to functions under Part 3 of the principal Act does not include functions under any provision of that Act relating to neighbourhood development orders (including any function under any of sections 61F to 61H of that Act).]
- [^{F6}(3) For the purposes of this Part (except [sections 19(2) and 24]) the statement of community involvement is a local development document.
- This is subject to section 17(8).]
- [^{F7}(3A) The statement of community involvement must not be specified as a development plan document in the local development scheme.]

Status: Point in time view as at 15/11/2011.

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- ^{F8}(4)
- ^{F8}(5)
- ^{F8}(6)

Textual Amendments

- F5** S. 18(2A) inserted (15.11.2011 for specified purposes) by [Localism Act 2011 \(c. 20\)](#), ss., 240(5)(j), (j), [Sch. 12 para. 28](#)
- F6** S. 18(3) substituted (6.4.2009) by [Planning Act 2008 \(c. 29\)](#), ss. [180\(4\)\(a\)](#), 241(8) (with s. 226); S.I. 2009/400, art. 3(e)
- F7** S. 18(3A) inserted (6.4.2009) by [Planning Act 2008 \(c. 29\)](#), ss. [180\(4\)\(b\)](#), 241(8) (with s. 226); S.I. 2009/400, art. 3(e)
- F8** S. 18(4)-(6) repealed (6.4.2009) by [Planning Act 2008 \(c. 29\)](#), ss. 180(4)(c), 241(8), [Sch. 13](#) (with s. 226); S.I. 2009/400, art. 3(e)(o), Sch. Pt. 1

Commencement Information

- I3** S. 18 in force at 28.9.2004 for E. by S.I. 2004/2202, [art. 2\(b\)](#)

19 Preparation of local development documents

- (1) [^{F9} Development plan documents] must be prepared in accordance with the local development scheme.
- [^{F10}(1A) Development plan documents must (taken as a whole) include policies designed to secure that the development and use of land in the local planning authority's area contribute to the mitigation of, and adaptation to, climate change.]
- (2) In preparing a local development document the local planning authority must have regard to—
- (a) national policies and advice contained in guidance issued by the Secretary of State;
 - [^{F11}(aa) the local development documents which are to be development plan documents;]
 - (b) [^{F12} the regional strategy] for the region in which the area of the authority is situated, if the area is outside Greater London;
 - (c) the spatial development strategy if the authority are a London borough or if any part of the authority's area adjoins Greater London;
 - (d) [^{F13} the regional strategy] for any region which adjoins the area of the authority;
 - (e) the Wales Spatial Plan if any part of the authority's area adjoins Wales;
 - (f) the [^{F14} sustainable community strategy] prepared by the authority;
 - (g) the [^{F15} sustainable community strategy] for any other authority whose area comprises any part of the area of the local planning authority;
 - (h) any other local development document which has been adopted by the authority;
 - (i) the resources likely to be available for implementing the proposals in the document;
 - (j) such other matters as the Secretary of State prescribes.

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- (3) In preparing the [^{F16} local development documents (other than their statement of community involvement)] the authority must also comply with their statement of community involvement.
- (4) But subsection (3) does not apply at any time before the authority have adopted their statement of community involvement.
- (5) The local planning authority must also—
- (a) carry out an appraisal of the sustainability of the proposals in each [^{F17} development plan document];
 - (b) prepare a report of the findings of the appraisal.
- (6) The Secretary of State may by regulations make provision—
- (a) as to any further documents which must be prepared by the authority in connection with the preparation of a local development document;
 - (b) as to the form and content of such documents.
- (7) The [^{F18}sustainable community strategy] is the strategy prepared by an authority under section 4 of the Local Government Act 2000 (c. 22).

Textual Amendments

- F9** Words in s. 19(1) substituted (6.4.2009) by [Planning Act 2008 \(c. 29\)](#), **ss. 180(5)(a)**, 241(8) (with s. 226); [S.I. 2009/400](#), art. 3(e)
- F10** S. 19(1A) inserted (6.4.2009) by [Planning Act 2008 \(c. 29\)](#), **ss. 182**, 241(8) (with s. 226); [S.I. 2009/400](#), art. 3(e)
- F11** Words in s. 19(2) inserted (6.4.2009) by [Planning Act 2008 \(c. 29\)](#), **ss. 180(5)(b)**, 241(8) (with s. 226); [S.I. 2009/400](#), art. 3(e)
- F12** Words in s. 19(2)(b) substituted (1.4.2010) by [Local Democracy, Economic Development and Construction Act 2009 \(c. 20\)](#), s. 148(5), **Sch. 5 para. 14**; [S.I. 2009/3318](#), art. 4(gg)
- F13** Words in s. 19(2)(d) substituted (1.4.2010) by [Local Democracy, Economic Development and Construction Act 2009 \(c. 20\)](#), s. 148(5), **Sch. 5 para. 14**; [S.I. 2009/3318](#), art. 4(gg)
- F14** Words in s. 19(2)(f) substituted (23.10.2007) by [Sustainable Communities Act 2007 \(c. 23\)](#), **s. 7(1)(2)(b)**
- F15** Words in s. 19(2)(g) substituted (23.10.2007) by [Sustainable Communities Act 2007 \(c. 23\)](#), **s. 7(1)(2)(b)**
- F16** Words in s. 19(3) substituted (6.4.2009) by [Planning Act 2008 \(c. 29\)](#), **ss. 180(5)(c)**, 241(8) (with s. 226); [S.I. 2009/400](#), art. 3(e)
- F17** Words in s. 19(5) substituted (6.4.2009) by [Planning Act 2008 \(c. 29\)](#), **ss. 180(5)(d)**, 241(8) (with s. 226); [S.I. 2009/400](#), art. 3(e)
- F18** Words in s. 19(7) substituted (23.10.2007) by [Sustainable Communities Act 2007 \(c. 23\)](#), **s. 7(1)(2)(b)**

Commencement Information

- I4** S. 19 in force at 6.8.2004 for specified purposes by [S.I. 2004/2097](#), **art. 2**
- I5** S. 19 in force at 28.9.2004 for E. so far as not already in force by [S.I. 2004/2202](#), **art. 2(b)**

20 Independent examination

- (1) The local planning authority must submit every development plan document to the Secretary of State for independent examination.
- (2) But the authority must not submit such a document unless—

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- (a) they have complied with any relevant requirements contained in regulations under this Part, and
 - (b) they think the document is ready for independent examination.
- (3) The authority must also send to the Secretary of State (in addition to the development plan document) such other documents (or copies of documents) and such information as is prescribed.
- (4) The examination must be carried out by a person appointed by the Secretary of State.
- (5) The purpose of an independent examination is to determine in respect of the development plan document—
 - (a) whether it satisfies the requirements of sections 19 and 24(1), regulations under section 17(7) and any regulations under section 36 relating to the preparation of development plan documents;
 - (b) whether it is sound.^{F19}; and
 - (c) whether the local planning authority complied with any duty imposed on the authority by section 33A in relation to its preparation.]
- (6) Any person who makes representations seeking to change a development plan document must (if he so requests) be given the opportunity to appear before and be heard by the person carrying out the examination.
- (7) The person appointed to carry out the examination must—
 - (a) make recommendations;
 - (b) give reasons for the recommendations.
- (8) The local planning authority must publish the recommendations and the reasons.

Textual Amendments

F19 S. 20(5)(c) and word inserted (15.11.2011) by [Localism Act 2011 \(c. 20\)](#), **ss. 110(3)**, 240(5)(i) (with s. 144)

Modifications etc. (not altering text)

C2 Pt. 2 modified (temp.) (28.11.2008) by [Local Government \(Structural Changes\) \(Transitional Arrangements\) \(No.2\) Regulations 2008 \(S.I. 2008/2867\)](#), regs. 1(1), **21(1)**, 23(2) (with reg. 1(2))

C3 S. 20 excluded (28.11.2008) by [Local Government \(Structural Changes\) \(Transitional Arrangements\) \(No.2\) Regulations 2008 \(S.I. 2008/2867\)](#), regs. 1(1), **23(3)** (with reg. 1(2))

Commencement Information

I6 S. 20 in force at 6.8.2004 for specified purposes by [S.I. 2004/2097](#), **art. 2**

I7 S. 20 in force at 28.9.2004 for E. so far as not already in force by [S.I. 2004/2202](#), **art. 2(b)**

21 Intervention by Secretary of State

- (1) If the Secretary of State thinks that a local development document is unsatisfactory—
 - (a) he may at any time before the document is adopted under section 23 direct the local planning authority to modify the document in accordance with the direction;
 - (b) if he gives such a direction he must state his reasons for doing so.
- (2) The authority—

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- (a) must comply with the direction;
 - (b) must not adopt the document unless the Secretary of State gives notice that he is satisfied that they have complied with the direction.
- (3) But subsection (2) does not apply if the Secretary of State withdraws the direction.
- (4) At any time before a development plan document is adopted by a local planning authority the Secretary of State may direct that the document (or any part of it) is submitted to him for his approval.
- (5) The following paragraphs apply if the Secretary of State gives a direction under subsection (4)—
- (a) the authority must not take any step in connection with the adoption of the document until the Secretary of State gives his decision;
 - (b) if the direction is given before the authority have submitted the document under section 20(1) the Secretary of State must hold an independent examination and section 20(4) to (7) applies accordingly;
 - (c) if the direction is given after the authority have submitted the document but before the person appointed to carry out the examination has made his recommendations he must make his recommendations to the Secretary of State;
 - (d) the document has no effect unless it or (if the direction relates to only part of a document) the part has been approved by the Secretary of State.
- (6) The Secretary of State must publish the recommendations made to him by virtue of subsection (5)(b) or (c) and the reasons of the person making the recommendations.
- (7) In considering a document or part of a document submitted under subsection (4) the Secretary of State may take account of any matter which he thinks is relevant.
- (8) It is immaterial whether any such matter was taken account of by the authority.
- (9) In relation to a document or part of a document submitted to him under subsection (4) the Secretary of State—
- (a) may approve, approve subject to specified modifications or reject the document or part;
 - (b) must give reasons for his decision under paragraph (a).
- (10) In the exercise of any function under this section the Secretary of State must have regard to the local development scheme.

Commencement Information

- I8** S. 21 in force at 6.8.2004 for specified purposes by [S.I. 2004/2097](#), [art. 2](#)
- I9** S. 21 in force at 28.9.2004 for E. so far as not already in force by [S.I. 2004/2202](#), [art. 2\(b\)](#)

22 Withdrawal of local development documents

- (1) A local planning authority may at any time before a local development document is adopted under section 23 withdraw the document.
- (2) But subsection (1) does not apply to a development plan document at any time after the document has been submitted for independent examination under section 20 unless—

Status: Point in time view as at 15/11/2011.

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- (a) the person carrying out the examination recommends that the document is withdrawn and that recommendation is not overruled by a direction given by the Secretary of State, or
- (b) the Secretary of State directs that the document must be withdrawn.

Commencement Information

I10 S. 22 in force at 6.8.2004 for specified purposes by S.I. 2004/2097, art. 2

I11 S. 22 in force at 28.9.2004 for E. so far as not already in force by S.I. 2004/2202, art. 2(b)

23 Adoption of local development documents

- (1) The local planning authority may adopt a local development document (other than a development plan document) either as originally prepared or as modified to take account of—
 - (a) any representations made in relation to the document;
 - (b) any other matter they think is relevant.
- (2) The authority may adopt a development plan document as originally prepared if the person appointed to carry out the independent examination of the document recommends that the document as originally prepared is adopted.
- (3) The authority may adopt a development plan document with modifications if the person appointed to carry out the independent examination of the document recommends the modifications.
- (4) The authority must not adopt a development plan document unless they do so in accordance with subsection (2) or (3).
- (5) A document is adopted for the purposes of this section if it is adopted by resolution of the authority.

Commencement Information

I12 S. 23 in force at 28.9.2004 for E. by S.I. 2004/2202, art. 2(b)

24 Conformity with regional strategy

- (1) The local development documents must be in general conformity with—
 - (a) [^{F20} the regional strategy] (if the area of the local planning authority is in a region other than London);
 - (b) the spatial development strategy (if the local planning authority are a London borough).

^{F21}(2)

^{F22}(3)

- (4) A local planning authority which are a London borough—
 - (a) must request the opinion in writing of the Mayor of London as to the general conformity of a development plan document with the spatial development strategy;

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(b) may request the opinion in writing of the Mayor as to the general conformity of any other local development document with the spatial development strategy.

(5) Whether or not the local planning authority make a request mentioned in [F23 subsection (4), the Mayor may give an opinion as to the general conformity of a local development document with the spatial development strategy]

F24(6)

(7) If in the opinion of the Mayor a document is not in general conformity with the spatial development strategy the Mayor must be taken to have made representations seeking a change to the document.

F25(8)

F26(9)

Textual Amendments

- F20** Words in s. 24(1)(a) substituted (1.4.2010) by [Local Democracy, Economic Development and Construction Act 2009 \(c. 20\), s. 148\(5\), Sch. 5 para. 15\(2\)](#); S.I. 2009/3318, art. 4(gg)
- F21** S. 24(2) repealed (1.4.2010) by [Local Democracy, Economic Development and Construction Act 2009 \(c. 20\), s. 148\(5\)\(5\), Sch. 5 para. 15\(3\), 7 Pt. 4](#); S.I. 2009/3318, art. 4(gg)(ii)
- F22** S. 24(3) repealed (1.4.2010) by [Local Democracy, Economic Development and Construction Act 2009 \(c. 20\), s. 148\(5\)\(5\), Sch. 5 para. 15\(3\), 7 Pt. 4](#); S.I. 2009/3318, art. 4(gg)(ii)
- F23** Words in s. 24(5) substituted (1.4.2010) by [Local Democracy, Economic Development and Construction Act 2009 \(c. 20\), s. 148\(5\), Sch. 5 para. 15\(4\)](#); S.I. 2009/3318, art. 4(gg)
- F24** S. 24(6) repealed (1.4.2010) by [Local Democracy, Economic Development and Construction Act 2009 \(c. 20\), s. 148\(5\)\(5\), Sch. 5 para. 15\(5\), 7 Pt. 4](#); S.I. 2009/3318, art. 4(gg)(ii)
- F25** S. 24(8) repealed (1.4.2010) by [Local Democracy, Economic Development and Construction Act 2009 \(c. 20\), s. 148\(5\)\(5\), Sch. 5 para. 15\(5\), 7 Pt. 4](#); S.I. 2009/3318, art. 4(gg)(ii)
- F26** S. 24(9) repealed (1.4.2010) by [Local Democracy, Economic Development and Construction Act 2009 \(c. 20\), s. 148\(5\)\(5\), Sch. 5 para. 15\(5\), 7 Pt. 4](#); S.I. 2009/3318, art. 4(gg)(ii)

Commencement Information

- I13** S. 24 in force at 6.8.2004 for specified purposes by [S.I. 2004/2097, art. 2](#)
- I14** S. 24 in force at 28.9.2004 for E. so far as not already in force by [S.I. 2004/2202, art. 2\(b\)](#)

25 Revocation of local development documents

The Secretary of State —

- (a) may at any time revoke a local development document at the request of the local planning authority;
- (b) may prescribe descriptions of local development document which may be revoked by the authority themselves.

Commencement Information

- I15** S. 25 in force at 6.8.2004 for specified purposes by [S.I. 2004/2097, art. 2](#)
- I16** S. 25 in force at 28.9.2004 for E. so far as not already in force by [S.I. 2004/2202, art. 2\(b\)](#)

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26 Revision of local development documents

- (1) The local planning authority may at any time prepare a revision of a local development document.
- (2) The authority must prepare a revision of a local development document—
 - (a) if the Secretary of State directs them to do so, and
 - (b) in accordance with such timetable as he directs.
- (3) This Part applies to the revision of a local development document as it applies to the preparation of the document.
- (4) Subsection (5) applies if any part of the area of the local planning authority is an area to which an enterprise zone scheme relates.
- (5) As soon as practicable after the occurrence of a relevant event—
 - (a) the authority must review every local development document in the light of the enterprise zone scheme;
 - (b) if they think that any modifications of the document are required in consequence of the scheme they must prepare a revised document containing the modifications.
- (6) The following are relevant events—
 - (a) the making of an order under paragraph 5 of Schedule 32 to the Local Government, Planning and Land Act 1980 (c. 65) (designation of enterprise zone);
 - (b) the giving of notification under paragraph 11(1) of that Schedule (approval of modification of enterprise zone scheme).
- (7) References to an enterprise zone and an enterprise zone scheme must be construed in accordance with that Act.

Commencement Information

I17 S. 26 in force at 6.8.2004 for specified purposes by [S.I. 2004/2097](#), [art. 2](#)

I18 S. 26 in force at 28.9.2004 for E. so far as not already in force by [S.I. 2004/2202](#), [art. 2\(b\)](#)

27 Secretary of State's default power

- (1) This section applies if the Secretary of State thinks that a local planning authority are failing or omitting to do anything it is necessary for them to do in connection with the preparation, revision or adoption of a development plan document.
- (2) The Secretary of State must hold an independent examination and section 20(4) to (7) applies accordingly.
- (3) The Secretary of State must publish the recommendations and reasons of the person appointed to hold the examination.
- (4) The Secretary of State may—
 - (a) prepare or revise (as the case may be) the document, and
 - (b) approve the document as a local development document.

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- (5) The Secretary of State must give reasons for anything he does in pursuance of subsection (4).
- (6) The authority must reimburse the Secretary of State for any expenditure he incurs in connection with anything—
 - (a) which is done by him under subsection (4), and
 - (b) which the authority failed or omitted to do as mentioned in subsection (1).

Commencement Information

I19 S. 27 in force at 28.9.2004 for E. by S.I. 2004/2202, art. 2(b)

28 Joint local development documents

- (1) Two or more local planning authorities may agree to prepare one or more joint local development documents.
- (2) This Part applies for the purposes of any step which may be or is required to be taken in relation to a joint local development document as it applies for the purposes of any step which may be or is required to be taken in relation to a local development document.
- (3) For the purposes of subsection (2) anything which must be done by or in relation to a local planning authority in connection with a local development document must be done by or in relation to each of the authorities mentioned in subsection (1) in connection with a joint local development document.
- (4) Any requirement of this Part in relation to [F27 regional strategy] is a requirement in relation to [F27 regional strategy] for the region in which each authority mentioned in subsection (1) is situated.
- (5) If the authorities mentioned in subsection (1) include one or more London boroughs the requirements of this Part in relation to the spatial development strategy also apply.
- (6) Subsections (7) to (9) apply if a local planning authority withdraw from an agreement mentioned in subsection (1).
- (7) Any step taken in relation to the document must be treated as a step taken by—
 - (a) an authority which were a party to the agreement for the purposes of any corresponding document prepared by them;
 - (b) two or more other authorities who were parties to the agreement for the purposes of any corresponding joint local development document.
- (8) Any independent examination of a local development document to which the agreement relates must be suspended.
- (9) If before the end of the period prescribed for the purposes of this subsection an authority which were a party to the agreement request the Secretary of State to do so he may direct that—
 - (a) the examination is resumed in relation to the corresponding document;
 - (b) any step taken for the purposes of the suspended examination has effect for the purposes of the resumed examination.

Status: Point in time view as at 15/11/2011.

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- (10) A joint local development document is a local development document prepared jointly by two or more local planning authorities.
- (11) The Secretary of State may by regulations make provision as to what is a corresponding document.

Textual Amendments

F27 Words in s. 28(4) substituted (1.4.2010) by [Local Democracy, Economic Development and Construction Act 2009 \(c. 20\)](#), s. 148(5), [Sch. 5 para. 16](#); [S.I. 2009/3318](#), art. 4(gg)

Commencement Information

I20 S. 28 in force at 6.8.2004 for specified purposes by [S.I. 2004/2097](#), [art. 2](#)

I21 S. 28 in force at 28.9.2004 for E. so far as not already in force by [S.I. 2004/2202](#), [art. 2\(b\)](#)

Status:

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Changes to legislation:

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