

# **Environment Act 2021**

# **2021 CHAPTER 30**

#### PART 1

ENVIRONMENTAL GOVERNANCE

# **CHAPTER 2**

THE OFFICE FOR ENVIRONMENTAL PROTECTION

The Office for Environmental Protection

# 22 The Office for Environmental Protection

- (1) A body corporate called the Office for Environmental Protection is established.
- (2) In this Act that body is referred to as "the OEP".
- (3) Schedule 1 makes further provision about the OEP.

# **Commencement Information**

- I1 S. 22 not in force at Royal Assent, see s. 147(3)
- I2 S. 22 in force at 17.11.2021 by S.I. 2021/1274, reg. 2(a)

# 23 Principal objective of the OEP and exercise of its functions

- (1) The principal objective of the OEP in exercising its functions is to contribute to—
  - (a) environmental protection, and
  - (b) the improvement of the natural environment.
- (2) The OEP must—
  - (a) act objectively and impartially, and

- (b) have regard to the need to act proportionately and transparently.
- (3) The OEP must prepare a strategy that sets out how it intends to exercise its functions.
- (4) In particular, the strategy must set out—
  - (a) how the OEP will further its principal objective,
  - (b) how the OEP will act objectively and impartially, and
  - (c) how the OEP will have regard to the need to act proportionately and transparently.
- (5) The strategy must also set out—
  - (a) how the OEP intends to avoid any overlap between the exercise of its functions and the exercise by the Committee on Climate Change of that committee's functions, and
  - (b) how the OEP intends to co-operate with devolved environmental governance bodies.
- (6) The strategy must contain an enforcement policy that sets out—
  - (a) how the OEP intends to determine whether failures to comply with environmental law are serious for the purposes of sections 33(1)(b) and (2) (b), 35(1)(b), 36(1)(b), 38(1)(b) and 39(1)(a) and (7),
  - [F1(aa) how the OEP intends to determine whether failures to comply with relevant environmental law are serious for the purposes of paragraphs 7(1)(b) and (2) (b), 9(1)(b), 10(1)(b), 12(1)(b) and 13(1) and (6) of Schedule 3,]
    - (b) how the OEP intends to determine whether damage to the natural environment or to human health is serious for the purposes of section 39(2), [F2 or paragraph 13(2) of Schedule 3,]
    - (c) how the OEP intends to exercise its enforcement functions in a way that respects the integrity of other statutory regimes (including statutory provision for appeals),
    - (d) how the OEP intends to avoid any overlap between the exercise of its functions under sections 32 to 34 (complaints) and the exercise by each relevant ombudsman of their functions, <sup>F3</sup>...
  - [F4(da) how the OEP intends to avoid any overlap between the exercise of its functions under paragraphs 6 to 8 of Schedule 3 (complaints) and the exercise by the Northern Ireland Public Services Ombudsman of its functions, and]
    - (e) how the OEP intends to prioritise cases.
- (7) In considering its enforcement policy the OEP must have regard to the particular importance of prioritising cases that it considers have or may have national implications, and the importance of prioritising cases—
  - (a) that relate to ongoing or recurrent conduct,
  - (b) that relate to conduct that the OEP considers may cause (or has caused) serious damage to the natural environment or to human health, or
  - (c) that the OEP considers may raise a point of environmental law [F5 or Northern Ireland environmental law] of general public importance.
- [F6(7A) In this section "relevant environmental law" and "Northern Ireland environmental law" have the meanings they have in Part 1 of Schedule 3 (see paragraphs 5 and 18(2) of that Schedule).]

Status: Point in time view as at 01/01/2023.

Changes to legislation: There are currently no known outstanding effects for the Environment Act 2021, CHAPTER 2. (See end of Document for details)

- (8) The OEP's "enforcement functions" are its functions under sections 32 to 41 [F7 and paragraphs 6 to 15 of Schedule 3].
- (9) For the purposes of this Part, each of the following is a "relevant ombudsman"—
  - (a) the Commission for Local Administration in England;
  - (b) the Parliamentary Commissioner for Administration.

#### **Textual Amendments**

- F1 S. 23(6)(aa) inserted (28.2.2022) by Environment Act 2021 (c. 30), s. 147(6)(7), Sch. 3 para. 21(2)(a) (with s. 144); S.R. 2022/54, art. 2(1)(a)
- F2 Words in s. 23(6)(b) inserted (28.2.2022) by Environment Act 2021 (c. 30), s. 147(6)(7), **Sch. 3 para.** 21(2)(b) (with s. 144); S.R. 2022/54, art. 2(1)(a)
- F3 Word in s. 23(6)(d) omitted (28.2.2022) by virtue of Environment Act 2021 (c. 30), s. 147(6)(7), Sch. 3 para. 21(2)(c) (with s. 144); S.R. 2022/54, art. 2(1)(a)
- F4 S. 23(6)(da) inserted (28.2.2022) by Environment Act 2021 (c. 30), s. 147(6)(7), Sch. 3 para. 21(2)(d) (with s. 144); S.R. 2022/54, art. 2(1)(a)
- F5 Words in s. 23(7)(c) inserted (28.2.2022) by Environment Act 2021 (c. 30), s. 147(6)(7), **Sch. 3 para.** 21(3) (with s. 144); S.R. 2022/54, art. 2(1)(a)
- F6 S. 23(7A) inserted (28.2.2022) by Environment Act 2021 (c. 30), s. 147(6)(7), Sch. 3 para. 21(4) (with s. 144); S.R. 2022/54, art. 2(1)(a)
- F7 Words in s. 23(8) inserted (28.2.2022) by Environment Act 2021 (c. 30), s. 147(6)(7), **Sch. 3 para.** 21(5) (with s. 144); S.R. 2022/54, art. 2(1)(a)

# **Commencement Information**

- I3 S. 23 not in force at Royal Assent, see s. 147(3)
- I4 S. 23 in force at 17.11.2021 by S.I. 2021/1274, reg. 2(b)

# 24 The OEP's strategy: process

- (1) The OEP must—
  - (a) arrange for the strategy prepared under section 23 to be laid before Parliament [F8 and the Northern Ireland Assembly], and
  - (b) publish it.
- (2) The OEP may revise the strategy at any time (and subsection (1) applies to any revised strategy).
- (3) The OEP must review the strategy at least once in every review period.
- (4) "Review period" means—
  - (a) in relation to the first review, the period of 3 years beginning with the day on which the strategy was first published, and
  - (b) in relation to subsequent reviews, the period of 3 years beginning with the day on which the previous review was completed.
- (5) Before preparing, revising or reviewing the strategy, the OEP must consult such persons as it considers appropriate.

#### **Textual Amendments**

F8 Words in s. 24(1)(a) inserted (28.2.2022) by Environment Act 2021 (c. 30), s. 147(6)(7), Sch. 3 para. 22 (with s. 144); S.R. 2022/54, art. 2(1)(a)

#### **Commencement Information**

- I5 S. 24 not in force at Royal Assent, see s. 147(3)
- I6 S. 24 in force at 17.11.2021 by S.I. 2021/1274, reg. 2(c)

# 25 Guidance on the OEP's enforcement policy and functions

- (1) The Secretary of State may issue guidance to the OEP on the matters listed in section 23(6) (OEP's enforcement policy)[F9, so far as relating to the OEP's Part 1 enforcement functions.]
- (2) The OEP must have regard to the guidance in—
  - (a) preparing its enforcement policy, [F10] so far as relating to its Part 1 enforcement functions, and
  - (b) exercising its [F11Part 1 enforcement functions].
- (3) The OEP's "[F12Part 1 enforcement functions]" are its functions under sections 32 to 41.
- (4) Before issuing the guidance, the Secretary of State must—
  - (a) prepare a draft, and
  - (b) lay the draft before Parliament.
- (5) If before the end of the 21 day period—
  - (a) either House of Parliament passes a resolution in respect of the draft guidance, or
  - (b) a committee of either House of Parliament, or a joint committee of both Houses, makes recommendations in respect of the draft guidance,

the Secretary of State must produce a response and lay it before Parliament.

- (6) The Secretary of State may prepare and lay before Parliament the final guidance, but not before—
  - (a) if subsection (5) applies, the day on which the Secretary of State lays the response required by that subsection, or
  - (b) otherwise, the end of the 21 day period.
- (7) The final guidance has effect when it is laid before Parliament.
- (8) The Secretary of State must publish the guidance when it comes into effect.
- (9) The "21 day period" is the period of 21 sitting days beginning with the first sitting day after the day on which the draft guidance is laid under subsection (4).
- (10) "Sitting day" means a day on which both Houses of Parliament sit.
- (11) The Secretary of State may revise the guidance at any time (and subsections (4) to (10) apply in relation to any revised guidance).

Changes to legislation: There are currently no known outstanding effects for the Environment Act 2021, CHAPTER 2. (See end of Document for details)

#### **Textual Amendments**

- F9 Words in s. 25(1) inserted (28.2.2022) by Environment Act 2021 (c. 30), s. 147(6)(7), **Sch. 3 para.** 23(2) (with s. 144); S.R. 2022/54, art. 2(1)(a)
- **F10** Words in s. 25(2)(a) inserted (28.2.2022) by Environment Act 2021 (c. 30), s. 147(6)(7), **Sch. 3 para.** 23(3)(a) (with s. 144); S.R. 2022/54, art. 2(1)(a)
- F11 Words in s. 25(2)(b) substituted (28.2.2022) by Environment Act 2021 (c. 30), s. 147(6)(7), Sch. 3 para. 23(3)(b) (with s. 144); S.R. 2022/54, art. 2(1)(a)
- **F12** Words in s. 25(3) substituted (28.2.2022) by Environment Act 2021 (c. 30), s. 147(6)(7), **Sch. 3 para.** 23(4) (with s. 144); S.R. 2022/54, art. 2(1)(a)

# **Commencement Information**

- I7 S. 25 not in force at Royal Assent, see s. 147(3)
- I8 S. 25 in force at 24.1.2022 by S.I. 2022/48, reg. 2(d)

# [F1325A Guidance on the OEP's Northern Ireland enforcement policy and functions

- (1) The Department of Agriculture, Environment and Rural Affairs in Northern Ireland may issue guidance to the OEP on the matters listed in section 23(6) (OEP's enforcement policy), so far as relating to the OEP's Northern Ireland enforcement functions.
- (2) The OEP must have regard to the guidance in—
  - (a) preparing its enforcement policy, so far as relating to its Northern Ireland enforcement functions, and
  - (b) exercising its Northern Ireland enforcement functions.
- (3) The OEP's "Northern Ireland enforcement functions" are its functions under paragraphs 6 to 15 of Schedule 3.
- (4) Before issuing the guidance, the Department must—
  - (a) prepare a draft, and
  - (b) lay the draft before the Northern Ireland Assembly.
- (5) If before the end of the 21 day period the Northern Ireland Assembly passes a resolution in respect of the draft guidance, the Department must produce a response and lay it before the Assembly.
- (6) The Department may prepare and lay before the Northern Ireland Assembly the final guidance, but not before—
  - (a) if subsection (5) applies, the day on which the Department lays the response required by that subsection, or
  - (b) otherwise, the end of the 21 day period.
- (7) The final guidance has effect when it is laid before the Northern Ireland Assembly.
- (8) The Department must publish the guidance when it comes into effect.
- (9) The "21 day period" is the period of 21 sitting days beginning with the first sitting day after the day on which the draft guidance is laid under subsection (4).
- (10) "Sitting day" means a day on which the Northern Ireland Assembly sits.

(11) The Department may revise the guidance at any time (and subsections (4) to (10) apply in relation to any revised guidance).]

#### **Textual Amendments**

**F13** S. 25A inserted (28.2.2022) by Environment Act 2021 (c. 30), s. 147(6)(7), **Sch. 3 para. 24** (with s. 144); S.R. 2022/54, art. 2(1)(a)

# 26 Memorandum of understanding

- (1) The OEP and the Committee on Climate Change must prepare a memorandum of understanding.
- (2) The memorandum must set out how the OEP and the Committee intend to co-operate with one another and avoid overlap between the exercise by the OEP of its functions and the exercise by the Committee of its functions.

#### **Commencement Information**

- I9 S. 26 not in force at Royal Assent, see s. 147(3)
- I10 S. 26 in force at 17.11.2021 by S.I. 2021/1274, reg. 2(d)

# 27 Co-operation duties of public authorities and the OEP

- (1) A person whose functions include functions of a public nature must co-operate with the OEP, and give it such reasonable assistance as it requests (including the provision of information), in connection with the exercise of its functions under this Act.
- (2) Subsection (1) does not apply to—
  - (a) a court or tribunal,
  - (b) either House of Parliament,
  - (c) a devolved legislature,
  - (d) the Scottish Ministers [F14 or the Welsh Ministers],
  - (e) a person exercising a parliamentary function, or
  - (f) a person whose only public functions are [F15Scottish devolved functions or Welsh devolved functions].
- (3) A person whose public functions include [F16Scottish devolved functions or Welsh devolved functions] is only required to co-operate with the OEP by virtue of subsection (1) to the extent that co-operation is in relation to functions that are not [F16Scottish devolved functions or Welsh devolved functions].
- [F17(3A) An implementation body is only required to co-operate with the OEP by virtue of subsection (1) to the extent that co-operation is in relation to functions of that body exercisable in or as regards Northern Ireland.

In this subsection "implementation body" has the meaning it has in section 55 of the Northern Ireland Act 1998 (see subsection (3) of that section).]

Status: Point in time view as at 01/01/2023.

Changes to legislation: There are currently no known outstanding effects for the Environment Act 2021, CHAPTER 2. (See end of Document for details)

(4) If the OEP considers that a particular exercise of its functions may be relevant to the exercise of a devolved environmental governance function by a devolved environmental governance body, the OEP must consult that body.

#### **Textual Amendments**

- F14 Words in s. 27(2)(d) substituted (28.2.2022) by Environment Act 2021 (c. 30), s. 147(6)(7), Sch. 3 para. 25(2)(a) (with s. 144); S.R. 2022/54, art. 2(1)(a)
- F15 Words in s. 27(2)(f) substituted (28.2.2022) by Environment Act 2021 (c. 30), s. 147(6)(7), Sch. 3 para. 25(2)(b) (with s. 144); S.R. 2022/54, art. 2(1)(a)
- F16 Words in s. 27(3) substituted (28.2.2022) by Environment Act 2021 (c. 30), s. 147(6)(7), Sch. 3 para. 25(3) (with s. 144); S.R. 2022/54, art. 2(1)(a)
- F17 S. 27(3A) inserted (28.2.2022) by Environment Act 2021 (c. 30), s. 147(6)(7), Sch. 3 para. 25(4) (with s. 144); S.R. 2022/54, art. 2(1)(a)

### **Commencement Information**

- III S. 27 not in force at Royal Assent, see s. 147(3)
- I12 S. 27 in force at 24.1.2022 by S.I. 2022/48, reg. 2(e)

# The OEP's scrutiny and advice functions

# 28 Monitoring and reporting on environmental improvement plans and targets

- (1) The OEP must monitor progress—
  - (a) in improving the natural environment in accordance with the current environmental improvement plan,
  - (b) towards meeting any targets set under sections 1 to 3, and
  - (c) towards meeting any interim targets set under sections 11 and 14.
- (2) The OEP must prepare a progress report for each annual reporting period.
- (3) A progress report for an annual reporting period is a report on progress made in that period in or towards the matters listed in subsection (1).
- (4) An annual reporting period is a period for which the Secretary of State must prepare a report under section 9 (a "section 9 report").
- (5) In reporting on progress made in an annual reporting period, the OEP must consider—
  - (a) the section 9 report for that period,
  - (b) the data published by the Secretary of State under section 16 that relates to that period, and
  - (c) any other reports, documents or information it considers appropriate.
- (6) A progress report for an annual reporting period may include—
  - (a) consideration of how progress could be improved, and
  - (b) consideration of the adequacy of the data published by the Secretary of State under section 16.

# (7) The OEP must—

- (a) arrange for its reports under this section to be laid before Parliament, and
- (b) publish them.

- (8) A progress report for an annual reporting period must be laid no later than 6 months after the section 9 report for that period is laid before Parliament.
- (9) The Secretary of State must—
  - (a) respond to a report under this section, and
  - (b) lay before Parliament, and publish, a copy of the response.
- (10) Where a report under this section contains a recommendation for how progress could be improved, the response must address that recommendation.
- (11) The response—
  - (a) must be laid no later than 12 months after the report is laid, and
  - (b) may be included in a section 9 report.

#### **Commencement Information**

- I13 S. 28 not in force at Royal Assent, see s. 147(3)
- I14 S. 28 in force at 24.1.2022 by S.I. 2022/48, reg. 2(f)

# 29 Monitoring and reporting on environmental law

- (1) The OEP must monitor the implementation of environmental law.
- (2) The OEP may report on any matter concerned with the implementation of environmental law.
- (3) But the OEP must not monitor the implementation of, or report on, a matter within the remit of the Committee on Climate Change.
- (4) A matter is within the remit of the Committee on Climate Change if it is a matter on which the Committee is, or may be, required to advise or report under Part 1, sections 34 to 36, or section 48 of the Climate Change Act 2008.
- (5) The OEP must—
  - (a) arrange for its reports under this section to be laid before Parliament, and
  - (b) publish them.
- (6) The Secretary of State must—
  - (a) respond to a report under this section, and
  - (b) lay before Parliament, and publish, a copy of the response.
- (7) The response to a report under this section must be laid no later than 3 months after the report is laid.

#### **Commencement Information**

- I15 S. 29 not in force at Royal Assent, see s. 147(3)
- I16 S. 29 in force at 24.1.2022 by S.I. 2022/48, reg. 2(f)

# 30 Advising on changes to environmental law etc

(1) The OEP must give advice to a Minister of the Crown about—

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- (a) any proposed change to environmental law, or
- (b) any other matter relating to the natural environment, on which the Minister requires it to give advice.
- (2) The Minister may specify matters which the OEP is to take into account in giving the required advice.
- (3) The OEP may give advice to a Minister of the Crown about any changes to environmental law proposed by a Minister of the Crown.
- (4) Advice under this section is to be given in writing to the Minister concerned.
- (5) The OEP must publish—
  - (a) its advice, and
  - (b) if the advice is given under subsection (1), a statement of the matter on which it was required to give advice and any matters specified under subsection (2).
- (6) The Minister concerned may, if the Minister thinks fit, lay before Parliament—
  - (a) the advice, and
  - (b) any response the Minister may make to the advice.

#### **Commencement Information**

- I17 S. 30 not in force at Royal Assent, see s. 147(3)
- I18 S. 30 in force at 24.1.2022 by S.I. 2022/48, reg. 2(f)

# The OEP's enforcement functions

# 31 Failure of public authorities to comply with environmental law

- (1) Sections 32 to 41 make provision about functions of the OEP in relation to failures by public authorities to comply with environmental law.
- (2) For the purposes of those sections, a reference to a public authority failing to comply with environmental law means the following conduct by that authority—
  - (a) unlawfully failing to take proper account of environmental law when exercising its functions;
  - (b) unlawfully exercising, or failing to exercise, any function it has under environmental law.
- (3) In this Part "public authority" means a person carrying out any function of a public nature that is not a devolved function, a parliamentary function or a function of any of the following persons—
  - (a) the OEP;
  - (b) a court or tribunal;
  - (c) either House of Parliament;
  - (d) a devolved legislature;
  - (e) the Scottish Ministers, the Welsh Ministers, a Northern Ireland department or a Minister within the meaning of the Northern Ireland Act 1998.

# **Commencement Information**

I19 S. 31 not in force at Royal Assent, see s. 147(3)

I20 S. 31 in force at 24.1.2022 by S.I. 2022/48, reg. 2(g)

# 32 Complaints

- (1) A person may make a complaint to the OEP under this section if the person believes that a public authority has failed to comply with environmental law.
- (2) The OEP must prepare and publish a document which sets out the procedure by which complaints can be made.
- (3) A complaint under this section must be made in accordance with that procedure (as most recently published).
- (4) A complaint under this section may not be made by any person whose functions include functions of a public nature.
- (5) A complaint about a public authority may not be made under this section if—
  - (a) the authority operates a procedure for considering complaints ("an internal complaints procedure") under which the complaint could be considered, and
  - (b) that procedure has not been exhausted.
- (6) A complaint under this section may not be made after the later of—
  - (a) the end of the 1 year period beginning with the day on which the alleged failure that is the subject of the complaint last occurred, and
  - (b) if the substance of the complaint was subject to an internal complaints procedure, the end of the 3 month period beginning with the day on which that procedure was exhausted.
- (7) The OEP may waive the time limit in subsection (6) if it considers that there are exceptional reasons for doing so.

# **Commencement Information**

I21 S. 32 not in force at Royal Assent, see s. 147(3)

I22 S. 32 in force at 24.1.2022 by S.I. 2022/48, reg. 2(g)

# 33 Investigations

- (1) The OEP may carry out an investigation under this section if it receives a complaint made under section 32 that, in its view, indicates that—
  - (a) a public authority may have failed to comply with environmental law, and
  - (b) if it has, the failure would be a serious failure.
- (2) The OEP may carry out an investigation under this section without having received such a complaint if it has information that, in its view, indicates that—
  - (a) a public authority may have failed to comply with environmental law, and
  - (b) if it has, the failure would be a serious failure.

Changes to legislation: There are currently no known outstanding effects for the Environment Act 2021, CHAPTER 2. (See end of Document for details)

- (3) An investigation under this section is an investigation into whether the public authority has failed to comply with environmental law.
- (4) The OEP must notify the public authority of the commencement of the investigation.
- (5) The OEP must prepare a report on the investigation and provide it to the public authority.
- (6) The OEP is not required to prepare a report until it has concluded that it intends to take no further steps under this Chapter in relation to the alleged failure to comply with environmental law that is the subject of the investigation.
- (7) The OEP is not required to prepare a report if it has applied for an environmental review, judicial review or statutory review (see sections 38 and 39) in relation to the alleged failure.
- (8) The report must set out—
  - (a) whether the OEP considers that the public authority has failed to comply with environmental law,
  - (b) the reasons the OEP came to that conclusion, and
  - (c) any recommendations the OEP may have (whether generally or for the public authority) in light of those conclusions.
- (9) The OEP may publish the report or parts of it.
- (10) If the public authority is not a Minister of the Crown, the OEP must also—
  - (a) notify the relevant Minister of the commencement of the investigation, and
  - (b) provide the relevant Minister with the report prepared under subsection (5).
- (11) In this Part "the relevant Minister", in relation to a failure (or alleged failure) of a public authority to comply with environmental law, means the Minister of the Crown that the OEP considers appropriate having regard to the nature of the public authority and the nature of the failure.

#### **Commencement Information**

- I23 S. 33 not in force at Royal Assent, see s. 147(3)
- I24 S. 33 in force at 24.1.2022 by S.I. 2022/48, reg. 2(g)

# 34 Duty to keep complainants informed

- (1) Where a person makes a complaint to the OEP alleging that a public authority has failed to comply with environmental law, the OEP must keep the complainant informed about its handling of the complaint.
- (2) In particular, the OEP must—
  - (a) notify the complainant if it does not intend to consider the complaint because the complaint was not made in accordance with section 32;
  - (b) notify the complainant if it has concluded that it will not be commencing an investigation under section 33 in relation to the complaint;
  - (c) notify the complainant if it commences an investigation under section 33 in relation to the complaint;
  - (d) if such an investigation is commenced, notify the complainant—

- (i) where it provides a report under section 33(5) to the public authority that is the subject of the investigation, that it has provided it;
- (ii) where it applies for an environmental review (see section 38), for permission to apply for judicial review or for statutory review (see section 39), in relation to the alleged failure to comply with environmental law that is the subject of the investigation, that it has made such an application;
- (e) provide the complainant with a copy of any document published under section 33(9) in relation to any investigation in relation to the complaint.

#### **Commencement Information**

I25 S. 34 not in force at Royal Assent, see s. 147(3)

I26 S. 34 in force at 24.1.2022 by S.I. 2022/48, reg. 2(g)

# 35 Information notices

- (1) The OEP may give an information notice to a public authority if—
  - (a) the OEP has reasonable grounds for suspecting that the authority has failed to comply with environmental law, and
  - (b) it considers that the failure, if it occurred, would be serious.
- (2) An information notice is a notice which—
  - (a) describes an alleged failure of a public authority to comply with environmental law,
  - (b) explains why the OEP considers that the alleged failure, if it occurred, would be serious, and
  - (c) requests that the authority provide such information relating to the allegation as may be specified in the notice.
- (3) The recipient of an information notice must—
  - (a) respond in writing to the notice, and
  - (b) so far as is reasonably practicable, provide the OEP with the information requested in the notice.
- (4) The recipient of an information notice must comply with subsection (3) by—
  - (a) the end of the 2 month period beginning with the day on which the notice was given, or
  - (b) such later date as may be specified in the notice.
- (5) The written response to an information notice must set out—
  - (a) the recipient's response to the allegation described in the notice, and
  - (b) what steps (if any) the recipient intends to take in relation to the allegation.
- (6) The OEP may—
  - (a) withdraw an information notice;
  - (b) give more than one information notice in respect of the same alleged failure of a public authority to comply with environmental law.

Changes to legislation: There are currently no known outstanding effects for the Environment Act 2021, CHAPTER 2. (See end of Document for details)

- (7) Where the OEP intends to give an information notice to a public authority in respect of an alleged failure to comply with environmental law which relates to emissions of greenhouse gases (within the meaning of the Climate Change Act 2008), the OEP—
  - (a) must notify the Committee on Climate Change of its intention before it gives the notice to the authority, and
  - (b) must provide that Committee with such information relating to the alleged failure as the OEP considers appropriate.

#### **Commencement Information**

- I27 S. 35 not in force at Royal Assent, see s. 147(3)
- I28 S. 35 in force at 24.1.2022 by S.I. 2022/48, reg. 2(g)

#### **36** Decision notices

- (1) The OEP may give a decision notice to a public authority if—
  - (a) the OEP is satisfied, on the balance of probabilities, that the authority has failed to comply with environmental law, and
  - (b) it considers that the failure is serious.
- (2) A decision notice is a notice that—
  - (a) describes a failure of a public authority to comply with environmental law,
  - (b) explains why the OEP considers that the failure is serious, and
  - (c) sets out the steps the OEP considers the authority should take in relation to the failure (which may include steps designed to remedy, mitigate or prevent reoccurrence of the failure).
- (3) The recipient of a decision notice must respond in writing to that notice by—
  - (a) the end of the 2 month period beginning with the day on which the notice was given, or
  - (b) such later date as may be specified in the notice.
- (4) The written response to a decision notice must set out—
  - (a) whether the recipient agrees that the failure described in the notice occurred,
  - (b) whether the recipient intends to take the steps set out in the notice, and
  - (c) what other steps (if any) the recipient intends to take in relation to the failure described in the notice.
- (5) The OEP—
  - (a) may not give a decision notice to a public authority unless it has first given at least one information notice relating to the failure of the authority to comply with environmental law that is described in the decision notice;
  - (b) may withdraw a decision notice.

# **Commencement Information**

- I29 S. 36 not in force at Royal Assent, see s. 147(3)
- I30 S. 36 in force at 24.1.2022 by S.I. 2022/48, reg. 2(g)

Status: Point in time view as at 01/01/2023.

Changes to legislation: There are currently no known outstanding effects for the Environment Act 2021, CHAPTER 2. (See end of Document for details)

#### 37 Linked notices

- (1) If the OEP gives an information notice or a decision notice to more than one public authority in respect of the same or similar conduct, it may determine that those notices are linked.
- (2) A Minister of the Crown may request that the OEP determine that information notices or decision notices are linked and the OEP must have regard to that request.
- (3) The OEP must provide the recipient of an information notice or a decision notice (a "principal notice") with a copy of every information notice or decision notice which is linked to it (and such a notice is referred to in this section as a "linked notice").
- (4) The OEP must provide the recipient of a principal notice with a copy of any relevant correspondence, relating to a linked notice, between the OEP and the recipient of that linked notice.
- (5) The OEP must provide the recipient of a principal notice with a copy of any relevant correspondence between the OEP and the relevant Minister that relates to a linked notice.
- (6) Subsection (5) does not apply where either the recipient of the principal notice or the linked notice is a Minister of the Crown.
- [F18(6A) If the OEP considers that an information notice or a decision notice relates to conduct that is the same as or similar to conduct that is the subject of a Northern Ireland information notice or Northern Ireland decision notice, it may determine that those notices are linked.
  - (6B) The OEP must provide the recipient of an information notice or a decision notice with—
    - (a) a copy of every Northern Ireland information notice or Northern Ireland decision notice which is linked to it, and
    - (b) a copy of any relevant correspondence, relating to such a notice, between the OEP and the recipient of that notice.]
    - (7) The obligation to provide a copy of any notice or correspondence under this section does not apply where the OEP considers that in the circumstances it would not be in the public interest to do so.
    - (8) For the purposes of this section, correspondence is relevant if—
      - (a) it is not correspondence in connection with an environmental review or any other legal proceedings (such as judicial review), and
      - (b) it is not correspondence sent by virtue of section 40(1)(a) or (b).

#### **Textual Amendments**

**F18** S. 37(6A)(6B) inserted (28.2.2022) by Environment Act 2021 (c. 30), s. 147(6)(7), **Sch. 3 para. 26** (with s. 144); S.R. 2022/54, art. 2(1)(a)

# **Commencement Information**

- I31 S. 37 not in force at Royal Assent, see s. 147(3)
- I32 S. 37 in force at 24.1.2022 by S.I. 2022/48, reg. 2(g)

Changes to legislation: There are currently no known outstanding effects for the Environment Act 2021, CHAPTER 2. (See end of Document for details)

#### 38 Environmental review

- (1) Where the OEP has given a decision notice to a public authority it may apply to the court for an environmental review, but only if—
  - (a) it is satisfied, on the balance of probabilities, that the authority has failed to comply with environmental law, and
  - (b) it considers that the failure is serious.
- (2) An environmental review is a review of alleged conduct of the authority that is described in the decision notice as constituting a failure to comply with environmental law.
- (3) An application for an environmental review may not be made—
  - (a) before the earlier of—
    - (i) the end of the period within which the authority must respond to the decision notice in accordance with section 36(3), and
    - (ii) the date on which the OEP receives the authority's response to that notice, or
  - (b) before the expiry of any time limit which applies to the commencement of judicial review or other similar legal proceedings for questioning the alleged conduct.
- (4) Any restriction imposed by or under any other enactment on questioning the conduct of a public authority in legal proceedings does not apply to an environmental review.
- (5) On an environmental review the court must determine whether the authority has failed to comply with environmental law, applying the principles applicable on an application for judicial review.
- (6) If the court finds that the authority has failed to comply with environmental law, it must make a statement to that effect (a "statement of non-compliance").
- (7) A statement of non-compliance does not affect the validity of the conduct in respect of which it is given.
- (8) Where the court makes a statement of non-compliance it may grant any remedy that could be granted by it on a judicial review other than damages, but only if Condition A or Condition B is met.
- (9) Condition A is that the court is satisfied that granting the remedy would not—
  - (a) be likely to cause substantial hardship to, or substantially prejudice the rights of, any person other than the authority, or
  - (b) be detrimental to good administration.
- (10) Condition B is that Condition A is not met but the court is satisfied that—
  - (a) granting the remedy is necessary in order to prevent or mitigate serious damage to the natural environment or to human health, and
  - (b) there is an exceptional public interest reason to grant it.
- (11) In deciding whether to grant a remedy the court must (subject to subsection (8)) apply the principles applicable on an application for judicial review; but this does not require the court to apply section 31(2A) of the Senior Courts Act 1981 (High Court to refuse to grant relief where the outcome for the applicant not substantially different) on an environmental review in England and Wales.

- (12) If, on an environmental review, the court has made a statement of non-compliance in respect of a public authority, and the statement has not been overturned on appeal, the authority must publish a statement that sets out the steps it intends to take in light of the review.
- (13) A statement under subsection (12) must be published before the end of the 2 month period beginning with the day the review (including any appeal) concludes.
- (14) In this section—

"the court" means—

- (a) in relation to an environmental review arising under the law of England and Wales or Northern Ireland, the High Court, or
- (b) in relation to an environmental review arising under the law of Scotland, the Court of Session;

"enactment" has the same meaning as in the European Union (Withdrawal) Act 2018;

"the principles applicable on an application for judicial review" means, in relation to an environmental review, the principles that would apply on an application for judicial review in the jurisdiction under which the environmental review arises;

"remedy" includes any relief or order.

#### **Commencement Information**

I33 S. 38 not in force at Royal Assent, see s. 147(3)

I34 S. 38 in force at 24.1.2022 by S.I. 2022/48, reg. 2(g)

# 39 Judicial review: powers to apply in urgent cases and to intervene

- (1) The OEP may apply for judicial review, or a statutory review, in relation to conduct of a public authority (whether or not it has given an information notice or a decision notice to the authority in respect of that conduct) if—
  - (a) the OEP considers that the conduct constitutes a serious failure to comply with environmental law, and
  - (b) the urgency condition is met.
- (2) The urgency condition is that making an application under subsection (1) (rather than proceeding under sections 35 to 38) is necessary to prevent, or mitigate, serious damage to the natural environment or to human health.
- (3) Section 31(2A), (3C) and (3D) of the Senior Courts Act 1981 (High Court to refuse to grant leave or relief where the outcome for the applicant not substantially different) does not apply to an application for judicial review made under subsection (1) in England and Wales.
- (4) If, on an application for judicial review or a statutory review made by virtue of subsection (1), there is a finding that a public authority has failed to comply with environmental law, and the finding has not been overturned on appeal, the authority must publish a statement that sets out the steps it intends to take in light of the finding.

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- (5) A statement under subsection (4) must be published before the end of the 2 month period beginning with the day the proceedings relating to the application for judicial review or the statutory review (including any appeal) conclude.
- (6) Subsection (7) applies to proceedings (including any appeal) that—
  - (a) are in respect of an application for judicial review or a statutory review, and
  - (b) relate to an alleged failure by a public authority to comply with environmental law (however the allegation is framed in those proceedings).
- (7) If the OEP considers that the alleged failure, if it occurred, would be serious, it may apply to intervene in the proceedings (whether it considers that the public authority has, or has not, failed to comply with environmental law).
- (8) In this Part—
  - (a) except in section 38, reference to an application for judicial review includes an application for the permission of the High Court or, as the case may be, the Court of Session to apply for judicial review;
  - (b) "statutory review" means a claim for statutory review under—
    - (i) section 287 or 288 of the Town and Country Planning Act 1990,
    - (ii) section 63 of the Planning (Listed Buildings and Conservation Areas) Act 1990,
    - (iii) section 22 of the Planning (Hazardous Substances) Act 1990, or
    - (iv) section 113 of the Planning and Compulsory Purchase Act 2004.

# **Commencement Information**

I35 S. 39 not in force at Royal Assent, see s. 147(3)

I36 S. 39 in force at 24.1.2022 by S.I. 2022/48, reg. 2(g)

# **Duty of the OEP to involve the relevant Minister**

- (1) Where the recipient of an information notice or a decision notice is not a Minister of the Crown, the OEP must—
  - (a) provide the relevant Minister with—
    - (i) a copy of the notice and,
    - (ii) a copy of any correspondence between the OEP and the recipient of the notice that relates to the notice (apart from correspondence sent by virtue of paragraph (b)), and
  - (b) provide the recipient of the notice with a copy of any correspondence between the OEP and the relevant Minister that relates to the notice (apart from correspondence sent by virtue of paragraph (a)).
- (2) The obligation to provide a copy of any notice or correspondence under subsection (1) does not apply where the OEP considers that in the circumstances it would not be in the public interest to do so.
- (3) Where the OEP makes an application for an environmental review, judicial review or statutory review in which the relevant Minister is not a party, it must provide the relevant Minister with—
  - (a) a copy of the application, and

(b) a statement of whether the OEP considers the relevant Minister should participate in the review (for example, by applying to be a party).

# Commencement Information 137 S. 40 not in force at Royal Assent, see s. 147(3) 138 S. 40 in force at 24.1.2022 by S.I. 2022/48, reg. 2(g)

#### 41 Public statements

- (1) Where the OEP gives an information notice or a decision notice, applies for an environmental review, judicial review or statutory review or applies to intervene in a judicial review or statutory review, it must publish a statement that—
  - (a) states that the OEP has taken that step,
  - (b) describes the failure (or alleged failure) of a public authority to comply with environmental law in relation to which that step was taken, and
  - (c) sets out such further information as the OEP considers appropriate.
- (2) Subsection (1) does not apply if the OEP considers that in the circumstances it would not be in the public interest to publish a statement.

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Commencement Information
139 S. 41 not in force at Royal Assent, see s. 147(3)
140 S. 41 in force at 24.1.2022 by S.I. 2022/48, reg. 2(g)
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# Information

#### 42 Disclosures to the OEP

- (1) No obligation of secrecy imposed by statute or otherwise prevents a person from—
  - (a) in accordance with section 27(1), providing the OEP with information in connection with an investigation under section 33, an information notice or a decision notice, or
  - (b) providing information to the OEP in accordance with section 35(3)(b).
- (2) But nothing in this Part—
  - (a) requires a person to provide the OEP with information that the person would be entitled to refuse to provide in civil proceedings on grounds of legal professional privilege (or, in Scotland, confidentiality of communications), or
  - (b) requires a person to provide the OEP with information that the person would be entitled, or required by any rule of law, to refuse to provide in civil proceedings on grounds of public interest immunity.
- (3) No obligation of secrecy imposed by statute or otherwise prevents a relevant ombudsman from providing information to the OEP—
  - (a) for purposes connected with the exercise of the OEP's functions under section 33;

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- (b) for purposes connected with the co-ordination of the OEP's functions that relate to investigations under section 33 and the ombudsman's functions that relate to investigations by the ombudsman.
- (4) Nothing in this Part requires or authorises a disclosure of information that would contravene the data protection legislation (but in determining whether a disclosure would do so, take into account the duties imposed and powers conferred by this Part).
- (5) In this section "the data protection legislation" has the same meaning as in the Data Protection Act 2018 (see section 3(9) of that Act).

# Commencement Information I41 S. 42 not in force at Royal Assent, see s. 147(3) I42 S. 42 in force at 24.1.2022 by S.I. 2022/48, reg. 2(h)

# 43 Confidentiality of proceedings

- (1) The OEP must not disclose—
  - (a) information obtained under section 27(1) or 35(3)(b), or
  - (b) correspondence between the OEP and a public authority that—
    - (i) relates to a particular information notice or decision notice, or
    - (ii) is, or contains, such a notice.
- (2) Subsection (1) does not apply to a disclosure—
  - (a) other than a disclosure of an information notice or a decision notice, made with the consent of the person who provided the information or correspondence;
  - (b) made for purposes connected with the exercise of the OEP's functions under section 33 (investigations) [F19 or paragraph 7 of Schedule 3 (functions of the OEP in Northern Ireland)];
  - (c) made for purposes connected with the co-ordination of the OEP's functions that relate to investigations under section 33 and a relevant ombudsman's functions that relate to investigations by that ombudsman;
  - [F20(ca) made for purposes connected with the co-ordination of the OEP's functions that relate to investigations under paragraph 7 of Schedule 3 and the Northern Ireland Public Services Ombudsman's functions that relate to investigations by the Ombudsman;]
    - (d) made for the purposes of any publication of a report (or part of it) on an investigation under section 33 [F21 or paragraph 7 of Schedule 3];
    - (e) made for purposes connected with the exercise of the OEP's functions under sections 35 to 41 [F22] or paragraphs 9 to 15 of Schedule 3] (enforcement);
    - (f) made to a devolved environmental governance body for purposes connected with the exercise of a devolved environmental governance function;
    - (g) made for purposes connected with the protection of the natural environment in a country or territory outside the United Kingdom, to an authority of that country or territory, or an international organisation, that has functions in connection with the protection of the natural environment in that country or territory;

- (h) of information, or correspondence, that relates only to a matter in relation to which the OEP has concluded that it intends to take no further steps under this Chapter [F23] or Part 1 of Schedule 3].
- (3) A public authority must not disclose correspondence between the OEP and that, or any other, public authority that—
  - (a) relates to a particular information notice [F24, decision notice, Northern Ireland information notice or Northern Ireland decision notice], or
  - (b) is, or contains, such a notice.
- (4) Subsection (3) does not apply to a disclosure—
  - (a) made—
    - (i) in the case of a disclosure of correspondence between another public authority and the OEP other than correspondence that is, or contains, an information notice [F25, a decision notice, a Northern Ireland information notice or a Northern Ireland decision notice], with the consent of that authority and the OEP, or
    - (ii) in any other case, with the specific or general consent of the OEP;
  - (b) made for purposes connected with co-operating with any investigation under section 33 [F26 or paragraph 7 of Schedule 3];
  - (c) made for purposes connected with responding to any information notice or decision notice;
  - (d) made for purposes connected with any proceedings in relation to an environmental review, judicial review [F27(which includes a review application)] or statutory review.
- (5) The OEP may not give a person consent to disclose an information notice [F28, a decision notice, a Northern Ireland information notice or a Northern Ireland decision notice] unless that notice relates only to a matter in relation to which the OEP has concluded that it intends to take no further steps under this Chapter [F29] or Part 1 of Schedule 31.
- (6) If a public authority requests the consent of the OEP to disclose correspondence that relates only to a matter in relation to which the OEP has concluded that it intends to take no further steps under this Chapter [F30] or Part 1 of Schedule 3], the OEP may not withhold that consent.
- (7) If information referred to in subsection (1) and held by the OEP, or referred to in subsection (3) and held by a public authority, is environmental information for the purposes of the Environmental Information Regulations 2004 (S.I. 2004/3391) or the Environmental Information (Scotland) Regulations 2004 (S.S.I. 2004/520), it is held by that person, for the purposes of the application of those regulations to that information, in connection with confidential proceedings.

# **Textual Amendments**

- F19 Words in s. 43(2)(b) inserted (28.2.2022) by Environment Act 2021 (c. 30), s. 147(6)(7), Sch. 3 para. 27(2)(a) (with s. 144); S.R. 2022/54, art. 2(1)(a)
- **F20** S. 43(2)(ca) inserted (28.2.2022) by Environment Act 2021 (c. 30), s. 147(6)(7), **Sch. 3 para. 27(2)(b)** (with s. 144); S.R. 2022/54, art. 2(1)(a)
- **F21** Words in s. 43(2)(d) inserted (28.2.2022) by Environment Act 2021 (c. 30), s. 147(6)(7), **Sch. 3 para.** 27(2)(c) (with s. 144); S.R. 2022/54, art. 2(1)(a)

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Changes to legislation: There are currently no known outstanding effects for the Environment Act 2021, CHAPTER 2. (See end of Document for details)

- F22 Words in s. 43(2)(e) inserted (28.2.2022) by Environment Act 2021 (c. 30), s. 147(6)(7), Sch. 3 para. 27(2)(d) (with s. 144); S.R. 2022/54, art. 2(1)(a)
- **F23** Words in s. 43(2)(h) inserted (28.2.2022) by Environment Act 2021 (c. 30), s. 147(6)(7), **Sch. 3 para. 27(2)(e)** (with s. 144); S.R. 2022/54, art. 2(1)(a)
- **F24** Words in s. 43(3)(a) substituted (28.2.2022) by Environment Act 2021 (c. 30), s. 147(6)(7), **Sch. 3** para. 27(3) (with s. 144); S.R. 2022/54, art. 2(1)(a)
- F25 Words in s. 43(4)(a)(i) substituted (28.2.2022) by Environment Act 2021 (c. 30), s. 147(6)(7), Sch. 3 para. 27(4)(a) (with s. 144); S.R. 2022/54, art. 2(1)(a)
- **F26** Words in s. 43(4)(b) inserted (28.2.2022) by Environment Act 2021 (c. 30), s. 147(6)(7), **Sch. 3 para. 27(4)(b)** (with s. 144); S.R. 2022/54, art. 2(1)(a)
- **F27** Words in s. 43(4)(d) inserted (28.2.2022) by Environment Act 2021 (c. 30), s. 147(6)(7), **Sch. 3 para. 27(4)(c)** (with s. 144); S.R. 2022/54, art. 2(1)(a)
- **F28** Words in s. 43(5) substituted (28.2.2022) by Environment Act 2021 (c. 30), s. 147(6)(7), **Sch. 3 para.** 27(5)(a) (with s. 144); S.R. 2022/54, art. 2(1)(a)
- **F29** Words in s. 43(5) inserted (28.2.2022) by Environment Act 2021 (c. 30), s. 147(6)(7), **Sch. 3 para. 27(5)(b)** (with s. 144); S.R. 2022/54, art. 2(1)(a)
- **F30** Words in s. 43(6) inserted (28.2.2022) by Environment Act 2021 (c. 30), s. 147(6)(7), **Sch. 3 para. 27(6)** (with s. 144); S.R. 2022/54, art. 2(1)(a)

# **Commencement Information**

- I43 S. 43 not in force at Royal Assent, see s. 147(3)
- I44 S. 43 in force at 24.1.2022 by S.I. 2022/48, reg. 2(h)

# **Status:**

Point in time view as at 01/01/2023.

# **Changes to legislation:**

There are currently no known outstanding effects for the Environment Act 2021, CHAPTER 2.