

SCHEDULE 1

Regulation 4

Amendments to the 2006 Regulations

Regulation 2 (general interpretation)

1. In regulation 2(1), in the appropriate place, insert—

““a qualifying EEA State residence card” means—

- (a) a document called a “Residence card of a family member of a Union Citizen” issued under Article 10 of Council [Directive 2004/38/EC\(1\)](#) (as applied, where relevant, by the EEA Agreement) by an EEA State listed in sub-paragraph (b) to a non-EEA family member of an EEA national as proof of the holder’s right of residence in that State;
- (b) Germany and Estonia;”.

Regulation 5 (“worker or self-employed person who has ceased activity”)

2. In regulation 5, in paragraph (7), for “regulation 7A(3)”, substitute “regulations 6(2), 7A(3) or 7B(3)”.

Regulation 6 (“Qualified person”)

3. In regulation 6—

- (a) in paragraph (2), for “regulation 7A(4)” substitute “regulations 7A(4) and 7B(4)”;
- (b) for paragraph (2)(b), substitute—
 - “(b) he is in duly recorded involuntary unemployment after having been employed in the United Kingdom for at least one year, provided that he—
 - (i) has registered as a jobseeker with the relevant employment office; and
 - (ii) satisfies conditions A and B;”;
- (c) after paragraph (2)(b), insert—
 - “(ba) he is in duly recorded involuntary unemployment after having been employed in the United Kingdom for less than one year, provided that he—
 - (i) has registered as a jobseeker with the relevant employment office; and
 - (ii) satisfies conditions A and B;”;
- (d) after paragraph (2), insert—
 - “(2A) A person to whom paragraph (2)(ba) applies may only retain worker status for a maximum of six months.”;
- (e) for paragraph (4), substitute—
 - “(4) For the purpose of paragraph (1)(a), a “jobseeker” is a person who satisfies conditions A and B.
 - (5) Condition A is that the person—
 - (a) entered the United Kingdom in order to seek employment; or
 - (b) is present in the United Kingdom seeking employment, immediately after enjoying a right to reside pursuant to paragraph (1)(b) to (e) (disregarding any period during which worker status was retained pursuant to paragraph (2)(b) or (ba)).

(1) OJNo. L 158, 30.4.04, p77.

(6) Condition B is that the person can provide evidence that he is seeking employment and has a genuine chance of being engaged.

(7) A person may not retain the status of a worker pursuant to paragraph (2)(b), or jobseeker pursuant to paragraph (1)(a), for longer than six months unless he can provide compelling evidence that he is continuing to seek employment and has a genuine chance of being engaged.”.

New regulation 7B (application of the EU2 Regulations)

4. After regulation 7A, insert—

“7B. Application of the EU2 Regulations

(1) This regulation applies to an EEA national who was an accession State national subject to worker authorisation before 1st January 2014.

(2) In this regulation—

“accession State national subject to worker authorisation” has the same meaning as in regulation 2 of the EU2 Regulations;

“the EU2 Regulations” means the Accession (Immigration and Worker Authorisation) Regulations 2006(2).

(3) Regulation 2(12) of the EU2 Regulations (accession State national subject to worker authorisation: legally working) has effect for the purposes of this regulation as it does for regulation 2(3) and (4) of the EU2 Regulations.

(4) In regulation 5(7)(c), where the worker is an accession State national subject to worker authorisation, periods of involuntary unemployment duly recorded by the relevant employment office must only be treated as periods of activity as a worker when the unemployment began on or after 1st January 2014.

(5) Regulation 6(2) applies to an accession State national subject to worker authorisation where the accession State national subject to worker authorisation became unable to work, became unemployed or ceased to work, as the case may be, on or after 1st January 2014.

(6) For the purposes of regulation 15, an accession State national subject to worker authorisation must be treated as having resided in accordance with these Regulations during any period before 1st January 2014 in which the accession State national subject to worker authorisation was legally working in the United Kingdom.

(7) An accession worker card issued to an accession State national subject to worker authorisation under regulation 11 of the EU2 Regulations before 1st January 2014 must be treated as if it were a registration certificate issued under these Regulations so long as it has not expired.”.

Regulation 9 (family members of British citizens)

5. For regulation 9, substitute—

“Family members of British citizens

9.—(1) If the conditions in paragraph (2) are satisfied, these Regulations apply to a person who is the family member of a British citizen as if the British citizen (“P”) were an EEA national.

(2) The conditions are that—

(2) [S.I. 2006/3317](#), as amended by [S.I. 2007/475](#), [3012](#), [3224](#), [2009/2426](#), [2748](#), [2010/1836](#), [2011/2816](#) and [2012/1809](#).

- (a) P is residing in an EEA State as a worker or self-employed person or was so residing before returning to the United Kingdom;
 - (b) if the family member of P is P's spouse or civil partner, the parties are living together in the EEA State or had entered into the marriage or civil partnership and were living together in the EEA State before the British citizen returned to the United Kingdom; and
 - (c) the centre of P's life has transferred to the EEA State where P resided as a worker or self-employed person.
- (3) Factors relevant to whether the centre of P's life has transferred to another EEA State include—
- (a) the period of residence in the EEA State as a worker or self-employed person;
 - (b) the location of P's principal residence;
 - (c) the degree of integration of P in the EEA State.
- (4) Where these Regulations apply to the family member of P, P is to be treated as holding a valid passport issued by an EEA State for the purpose of the application of regulation 13 to that family member.”.

Regulation 11 (right of admission to the United Kingdom)

6. In regulation 11—

(a) for paragraph (2) substitute—

“(2) A person who is not an EEA national must be admitted to the United Kingdom if he is—

- (a) a family member of an EEA national and produces on arrival a valid passport and a qualifying EEA State residence card, provided the conditions in regulation 19(2)(a) (non-EEA family member to be accompanying or joining EEA national in the United Kingdom) and (b) (EEA national must have a right to reside in the United Kingdom under these Regulations) are met; or
- (b) a family member of an EEA national, a family member who has retained the right of residence, a person who meets the criteria in paragraph (5) or a person with a permanent right of residence under regulation 15 and produces on arrival—
 - (i) a valid passport; and
 - (ii) an EEA family permit, a residence card, a derivative residence card or a permanent residence card.”;

(b) for paragraph (3) substitute—

“(3) An immigration officer must not place a stamp in the passport of a person admitted to the United Kingdom under this regulation who is not an EEA national if the person produces a residence card, a derivative residence card, a permanent residence card or a qualifying EEA State residence card.”;

(c) in paragraph (8), for “and (2)”, substitute “, (1AB) and (2)”.

Regulation 12 (issue of EEA family permit)

7. In regulation 12 (issue of EEA family permit), in paragraph (5), after “19(1A) or” insert “(1AB) or”.

Regulation 13 (initial right of residence)

8. In regulation 13, in paragraph (4), for “regulation 19(3)(b), 20(1) or 20A(1)” substitute—

“__

- (a) regulation 19(3)(b), 20(1) or 20A(1); or
- (b) regulation 21B(2), where that decision was taken in the preceding twelve months.”.

Regulation 14 (extended right of residence)

9. In regulation 14, in paragraph (5), for “regulation 19(3)(b), 20(1) or 20A(1)” substitute—

“__

- (a) regulation 19(3)(b), 20(1) or 20A(1); or
- (b) regulation 21B(2) (not including such a decision taken on the basis of regulation 21B(1)(a) or (b)), where that decision was taken in the preceding twelve months.”.

Regulation 15 (permanent right of residence)

10. In regulation 15, in paragraph (3), for “regulation 19(3)(b), 20(1) or 20A(1)” substitute—

“__

- (a) regulation 19(3)(b), 20(1) or 20A(1); or
- (b) regulation 21B(2) (not including such a decision taken on the basis of regulation 21B(1)(a) or (b)), where that decision was taken in the preceding twelve months.”.

Regulation 15A (derivative right of residence)

11. In regulation 15A, in paragraph (9), for “regulation 19(3)(b), 20(1) or 20A(1)” substitute—

“__

- (a) regulation 19(3)(b), 20(1) or 20A(1); or
- (b) regulation 21B(2), where that decision was taken in the preceding twelve months.”.

Regulation 15B (continuation of a right of residence)

12. In regulation 15B, in paragraph (5), for “19(3)(b)” substitute “19(3)(b) or (c)”.

Regulation 19 (exclusion and removal from the United Kingdom)

13. In regulation 19 (exclusion and removal from the United Kingdom)—

(a) after paragraph (1A), insert—

“(1AB) A person is not entitled to be admitted to the United Kingdom by virtue of regulation 11 if the Secretary of State considers there to be reasonable grounds to suspect that his admission would lead to the abuse of a right to reside in accordance with regulation 21B(1).”;

(b) in paragraph (3), for sub-paragraphs (a) and (b) substitute—

“(a) that person does not have or ceases to have a right to reside under these Regulations;

- (b) the Secretary of State has decided that the person’s removal is justified on grounds of public policy, public security or public health in accordance with regulation 21; or
- (c) the Secretary of State has decided that the person’s removal is justified on grounds of abuse of rights in accordance with regulation 21B(2).”.

Regulation 20 (refusal to issue or renew and revocation of residence documentation)

14. In regulation 20—

- (a) in paragraph (1), at the end, insert “or on grounds of abuse of rights in accordance with regulation 21B(2)”;
- (b) in paragraphs (2) and (3), after “has ceased to have”, insert “, or never had,”.

Regulation 20A (cancellation of a right of residence)

15. In regulation 20A—

- (a) in paragraph 2(b), at the end, insert “or on grounds of abuse of rights in accordance with regulation 21B(2)”;
- (b) in paragraph 2(d), at the end, insert “or (c)”.

New regulation 20B (Verification of right to reside)

16. After regulation 20A insert—

“Verification of a right of residence

20B.—(1) This regulation applies when the Secretary of State—

- (a) has reasonable doubt as to whether a person (“A”) has a right to reside under regulation 14(1) or (2); or
 - (b) wants to verify the eligibility of a person (“A”) to apply for documentation issued under Part 3.
- (2) The Secretary of State may invite A to—
- (a) provide evidence to support the existence of a right to reside, or to support an application for documentation under Part 3; or
 - (b) attend an interview with the Secretary of State.
- (3) If A purports to be entitled to a right to reside on the basis of a relationship with another person (“B”), the Secretary of State may invite B to—
- (a) provide information about their relationship with A; or
 - (b) attend an interview with the Secretary of State.
- (4) If, without good reason, A or B fail to provide the additional information requested or, on at least two occasions, fail to attend an interview if so invited, the Secretary of State may draw any factual inferences about A’s entitlement to a right to reside as appear appropriate in the circumstances.
- (5) The Secretary of State may decide following an inference under paragraph (4) that A does not have or ceases to have a right to reside.
- (6) But the Secretary of State must not decide that A does not have or ceases to have a right to reside on the sole basis that A failed to comply with this regulation.

Status: This is the original version (as it was originally made).

- (7) This regulation may not be invoked systematically.
- (8) In this regulation, “a right to reside” means a right to reside under these Regulations.”.

Regulation 21A (application of Part 4 to persons with a derivative right of residence)

17. In regulation 21A, in paragraph 3(a), omit the quotation marks surrounding “justified on grounds of public policy, public security or public health in accordance with regulation 21”.

New regulation 21B (abuse of rights or fraud)

18. After regulation 21A, insert—

“Abuse of rights or fraud

21B.—(1) The abuse of a right to reside includes—

- (a) engaging in conduct which appears to be intended to circumvent the requirement to be a qualified person;
- (b) attempting to enter the United Kingdom within 12 months of being removed pursuant to regulation 19(3)(a), where the person attempting to do so is unable to provide evidence that, upon re-entry to the United Kingdom, the conditions for any right to reside, other than the initial right of residence under regulation 13, will be met;
- (c) entering, attempting to enter or assisting another person to enter or attempt to enter, a marriage or civil partnership of convenience; or
- (d) fraudulently obtaining or attempting to obtain, or assisting another to obtain or attempt to obtain, a right to reside.

(2) The Secretary of State may take an EEA decision on the grounds of abuse of rights where there are reasonable grounds to suspect the abuse of a right to reside and it is proportionate to do so.

(3) Where these Regulations provide that an EEA decision taken on the grounds of abuse in the preceding twelve months affects a person’s right to reside, the person who is the subject of that decision may apply to the Secretary of State to have the effect of that decision set aside on grounds that there has been a material change in the circumstances which justified that decision.

(4) An application under paragraph (3) may only be made whilst the applicant is outside the United Kingdom.

- (5) This regulation may not be invoked systematically.
- (6) In this regulation, “a right to reside” means a right to reside under these Regulations.”.

Regulation 22 (person claiming right of admission)

19. In regulation 22—

(a) for paragraph (1)(a) substitute—

- “(a) a person, not being an EEA national, who—
 - (i) is a family member of an EEA national;
 - (ii) is a family member who has retained the right of residence;
 - (iii) has a derivative right of residence;
 - (iv) has a permanent right of residence under regulation 15; or

- (v) is in possession of a qualifying EEA State residence card; or”; and
- (b) in paragraph (1)(b), for “or (1A)” substitute “(1A) or (1AB).

Regulation 23 (person refused admission)

- 20.** In regulation 23—
- (a) in paragraph (1)(b), after “(1A)” insert “, (1AB)”; and
 - (b) in paragraph (2), for “or a permanent residence card”, substitute, “, a qualifying EEA State residence card, or a permanent residence card”.

Regulation 24 (person subject to removal)

- 21.** In regulation 24, in paragraph (2), after “19(3)(a)” insert “or (c)”.

Regulation 26 (appeal rights)

- 22.** In regulation 26, after paragraph (3)(b)(i), insert “(ia) a qualifying EEA State residence card;”.

Regulation 27 (out of country appeals)

- 23.** In regulation 27, in paragraph (2)(a), for “or permanent residence card” substitute “, permanent residence card or qualifying EEA State residence card.”.

New regulation 28A (national security: EEA decisions)

- 24.** After regulation 28, insert—

“National security: EEA Decisions

28A.—(1) Section 97A(3) of the 2002 Act applies to an appeal against an EEA decision where the Secretary of State has certified under regulation 28(2) or (4) that the EEA decision was taken in the interests of national security.

- (2) Where section 97A so applies, it has effect as if—
- (a) the references in that section to a deportation order were to an EEA decision;
 - (b) subsections (1), (1A), (2)(b) and (4) were omitted;
 - (c) the reference in subsection (2)(a) to section 79 were a reference to regulations 27(2) and (3) and 29 of these Regulations; and
 - (d) in subsection (2A), for sub-paragraphs (a) and (b), “against an EEA decision” were substituted.”.

Schedule 2 (effect on other legislation)

- 25.** In Schedule 2—
- (a) in paragraph 3 (carriers’ liability under Part II of the Immigration and Asylum Act 1999(4)), after “derivative residence card”, insert, “, a qualifying EEA State residence card”; and

(3) Section 97A of the Nationality, Immigration and Asylum 2002 Act (c. 41) was inserted by section 7(1) of the Immigration, Nationality and Asylum Act 2006 (c. 13); section 54 of the Crime and Courts Act 2013 (c. 22) inserted subsections (1A) and (2A) to (2L) into, and substituted subsection (2)(c) in, section 97A.

(4) 1999 c. 33.

Status: This is the original version (as it was originally made).

- (b) in paragraph 4(1)(a) (appeals under the 2002 Act and previous immigration Acts), after “19(3)(a)” insert “or 19(3)(c)”.