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STATUTORY RULES OF NORTHERN IRELAND

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**2001 No. 39**

**TRADE UNIONS**

**Trade Union Recognition (Method of Collective Bargaining) Order (Northern Ireland) 2001**

*Made - - - - 1st February 2001*

*Coming into operation 8th March 2001*

The Department of Higher and Further Education, Training and Employment, in exercise of the powers conferred by paragraph 168(1) of Schedule 1A to the Trade Union and Labour Relations (Northern Ireland) Order 1995<sup>(1)</sup>, and now vested in it<sup>(2)</sup>, and of every other power enabling it in that behalf, and having consulted the Labour Relations Agency, hereby makes the following Order:

**Citation and commencement**

1. This Order may be cited as the Trade Union Recognition (Method of Collective Bargaining) Order (Northern Ireland) 2001 and shall come into operation on 8th March 2001.

**Specification of method**

2. The method specified for the purposes of paragraphs 31(3) and 63(2) of Schedule 1A to the Trade Union and Labour Relations (Northern Ireland) Order 1995 is the method set out under the heading “the specified method” in the Schedule to this Order.

Sealed with the Official Seal of the Department of Higher and Further Education, Training and Employment on 1st February 2001.

L.S.

*R. B. Gamble*  
A senior officer of the  
Department of Higher and Further Education,  
Training and Employment

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(1) *S.I. 1995/1980*. (N. I. 12) Schedule 1 A was inserted by the Employment Relations (Northern Ireland) Order 1999 (*S.I. 1999/2790* (N.I. 9), Article 3(3) and comes into operation on 8th March 2001

(2) The Departments (Transfer and Assignment of Functions) Order (Northern Ireland) 1999 (*S.R. 1999 No. 481*) transferred functions under the Trade Union and Labour Relations (Northern Ireland) Order 1995 to the Department of Higher and Further Education, Training and Employment

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## THE SCHEDULE

Article 2

### Preamble

The method specified below (“the specified method”) is one by which collective bargaining might be conducted in the particular, and possibly rare, circumstances discussed in the following paragraph. The specified method is not designed to be applied as a model for voluntary procedural agreements between employers and unions. Because most voluntary agreements are not legally binding and are usually concluded in a climate of trust and co-operation, they do not need to be as prescriptive as the specified method. However, the Industrial Court (“the Court”) must take the specified method into account when exercising its powers to impose a method of collective bargaining under paragraphs 31(3) and 63(2) of Schedule 1A to the Trade Union and Labour Relations (Northern Ireland) Order 1995. In exercising those powers the Court may depart from the specified method to such extent as it thinks appropriate in the circumstances of individual cases.

Paragraph 31(3) provides for the Court to impose a method of collective bargaining in cases where a union (or unions, where two or more unions act jointly) has been recognised by an employer by means of an award of the Court under Part I of Schedule 1A, but the employer and union(s) have been unable to agree a method of bargaining between themselves, or have failed to follow an agreed method. Paragraph 63(2) provides for the Court to impose a bargaining method in cases where an employer and a union (or unions) have entered an agreement for recognition, as defined by paragraph 52 of Part II of Schedule 1A, but cannot agree a method of bargaining, or have failed to follow the agreed method.

The bargaining method imposed by the Court has effect as if it were a legally binding contract between the employer and the union(s). If one party believes the other is failing to respect the method, the first party may apply to the courts for an order of specific performance, ordering the other party to comply with the method. Failure to comply with such an order could constitute contempt of court.

Once the Court has imposed a bargaining method, the parties can vary it, including the fact that it is legally binding, by agreement provided that they do so in writing.

The fact that the Court has imposed a method does not affect the rights of individual workers under either statute or their contracts of employment. For example, it does not prevent or limit the rights of individual workers to discuss, negotiate or agree with their employer terms of their contract of employment, which differ from the terms of any collective agreement into which the employer and the union may enter as a result of collective bargaining conducted by this method. Nor does the imposed method affect an individual’s statutory entitlement to time off for trade union activities or duties.

In cases where the Court imposes a bargaining method on the parties, the employer is separately obliged, in accordance with Article 44B of the Trade Union and Labour Relations (Northern Ireland) Order 1995 (as inserted by Article 7 of the Employment Relations (Northern Ireland) Order 1999), to consult union representatives periodically on his policy, actions and plans on training. The specified method does not discuss how such consultations should be organised.

The law confers certain entitlements on independent trade unions which are recognised for collective bargaining purposes. For example, employers must disclose, on request, certain types of information to the representatives of the recognised unions. The fact that the Court has imposed a bargaining method does not affect these existing statutory entitlements.

### The specified method

#### The Parties

1. The method shall apply in each case to two parties, who are referred to here as the “employer” and the “union”. Unless the text specifies otherwise, the term “union” should be read to mean “unions” in cases where two or more unions are jointly recognised.

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### **The Purpose**

2. The purpose is to specify a method by which the employer and the union conduct collective bargaining concerning the pay, hours and holidays of the workers comprising the bargaining unit.

3. The employer shall not grant the right to negotiate pay, hours and holidays to any other union in respect of the workers covered by this method.

### **The Joint Negotiating Body**

4. The employer and the union shall establish a Joint Negotiating Body (JNB) to discuss and negotiate the pay, hours and holidays of the workers comprising the bargaining unit. No other body or group shall undertake collective bargaining on the pay, hours and holidays of these workers, unless the employer and the union so agree.

### **JNB Membership**

5. The membership of the JNB shall usually comprise three employer representatives (who together shall constitute the Employer Side of the JNB) and three union representatives (who together shall constitute the Union Side of the JNB). Each union recognised by the employer in respect of the bargaining unit shall be entitled to one seat at least. To meet this requirement, the Union Side may need to be larger than three and in this eventuality the employer shall be entitled to increase his representation on the JNB by the same number, if he wishes.

6. The employer shall select those individuals who comprise the Employer Side. The individuals must either be those who take the final decisions within the employer's organisation in respect of the pay, hours and holidays of the workers in the bargaining unit or who are expressly authorised by the employer to make recommendations directly to those who take such final decisions. Unless it would be unreasonable to do so, the employer shall select as a representative the most senior person responsible for employment relations in the bargaining unit.

7. The union shall select those individuals who comprise the Union Side in accordance with its own rules and procedures. The representatives must either be individuals employed by the employer or individuals employed by the union who are officials of the union within the meaning of Article 2 of the Trade Union and Labour Relations (Northern Ireland) Order 1995 ("the 1995 Order").

8. The JNB shall determine their own rules in respect of the attendance at JNB meetings of observers and substitutes who deputise for JNB members.

### **Officers**

9. The Employer Side shall select one of its members to act as its Chairman and one to act as its Secretary. The Union Side shall select one of its members to act as its Chairman and one to act as its Secretary. The same person may perform the roles of Chairman and Secretary of a Side.

10. For the twelve months from the date of the JNB's first meeting, meetings of the JNB shall be chaired by the Chairman of the Employer Side. The Chairman of the Union Side shall chair the JNB's meetings for the following twelve months. The chairmanship of JNB meetings will alternate in the same way thereafter at intervals of twelve months. In the absence of the person who should chair JNB meetings, a JNB meeting shall be chaired by another member of that person's Side.

11. The Secretary of the Employer Side shall act as Secretary to the JNB. He shall circulate documentation and agendas in advance of JNB meetings, arrange suitable accommodation for meetings, notify members of meetings and draft the written record of JNB meetings. The Secretary of the Employer Side shall work closely with the Secretary of the Union Side in the discharge of these duties, disclosing full information about his performance of these tasks.

## **JNB Organisation**

12. Draft agendas shall be circulated at least three working days in advance of JNB meetings. The draft record of JNB meetings shall be circulated within ten working days of the holding of meetings for approval at the next JNB meeting. The record does not need to be a verbatim account, but should fully describe the conclusions reached and the actions to be taken.

13. Subject to the timetable of meetings stipulated in paragraphs 15, 17, 20 and 28 below, the date, timing and location of meetings shall be arranged by the JNB's Secretary, in full consultation with the Secretary of the Union Side, to ensure maximum attendance at meetings. A meeting of the JNB shall be quorate if 50% or more of each Side's members (or, where applicable, their substitutes) are in attendance.

## **Bargaining Procedure**

14. The union's proposals for adjustments to pay, hours and holidays shall be dealt with on an annual basis, unless the two sides agree a different bargaining period.

15. The JNB shall conduct these negotiations for each bargaining round according to the following staged procedure.

Step 1 – The union shall set out in writing, and send to the employer, its proposals (the “claim”) to vary the pay, hours and holidays, specifying which aspects it wants to change. In its claim, the union shall set out the reasons for its proposals, together with the main supporting evidence at its disposal at the time. In cases where there is no established annual date when the employer reviews the pay, hours and holidays of all the workers in the bargaining unit, the union shall put forward its first claim within three months of this method being imposed (and by the same date in subsequent rounds). Where such a common review date is established, the union shall submit its first claim at least a month in advance of that date (and by the same date in subsequent rounds). In either case, the employer and the union may agree a different date by which the claim should be submitted each year. If the union fails to submit its claim by this date, the procedure shall be ended for the bargaining round in question. Exceptionally, the union may submit a late claim without this penalty if its work on the claim was delayed while the Industrial Court considered a relevant complaint by the union of failure by the employer to disclose information for collective bargaining purposes.

Step 2 – Within ten working days of the Employer Side's receipt of the union's letter, a quorate meeting of the JNB shall be held to discuss the claim. At this meeting, the Union Side shall explain its claim and answer any reasonable questions arising to the best of its ability.

Step 3 –

- (a) Within fifteen working days immediately following the Step 2 meeting, the employer shall either accept the claim in full or write to the union responding to its claim. If the Employer Side requests it, a quorate meeting of the JNB shall be held within the fifteen day period to enable the employer to present this written response directly to the Union Side. In explaining the basis of his response, the employer shall set out in this written communication all relevant information in his possession. In particular, the written communication shall contain information costing each element of the claim and describing the business consequences, particularly any staffing implications, unless the employer is not required to disclose such information for any of the reasons specified in Article 40(1) of the Industrial Relations (Northern Ireland) Order 1992(3)(“the 1992 Order”). The basis of these estimated costs and effects, including the main assumptions that the employer has used, shall be set out in the communication. In determining what information is disclosed as relevant, the employer shall be under no greater obligation

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(3) [S.I. 1992/807 \(N.I. 5\)](#)

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than he is under the general duty imposed on him by Articles 39 and 40 of the 1992 Order to disclose information for the purposes of collective bargaining.

- (b) If the response contains any counter-proposals, the written communication shall set out the reasons for making them, together with the supporting evidence. The letter shall provide information estimating the costs and staffing consequences of implementing each element of the counter proposals, unless the employer is not required to disclose such information for any of the reasons specified in Article 40(1) of the 1992 Order.

Step 4 – Within ten working days of the Union Side’s receipt of the employer’s written communication, a further quorate meeting of the JNB shall be held to discuss the employer’s response. At this meeting, the Employer Side shall explain its response and answer any reasonable questions arising to the best of its ability.

Step 5 – If no agreement is reached at the Step 4 meeting (or the last of such meetings if more than one is held at that stage in the procedure), another quorate meeting of the JNB shall be held within ten working days. The union may bring to this meeting a maximum of two other individuals employed by the union who are officials within the meaning of Article 2 of the 1995 Order. The employer may bring to the meeting a maximum of two other individuals who are employees or officials of an employer’s organisation to which the employer belongs. These additional persons shall be allowed to contribute to the meeting, as if they were JNB members.

Step 6 – If no agreement is reached at the Step 5 meeting (or the last of such meetings if more than one meeting is held at that stage in the procedure), within five working days the employer and the union shall consider, separately or jointly, consulting the Labour Relations Agency (“the LRA”) about the prospect of the LRA helping them to find a settlement of their differences through conciliation. In the event that both parties agree to invite the LRA to conciliate, both parties shall give such assistance to the LRA as is necessary to enable it to carry out the conciliation efficiently and effectively.

16. The parties shall set aside half a working day for each JNB meeting, unless the Employer Side Chairman and the Union Side Chairman agree a different length of time for the meeting. Unless it is essential to do otherwise, meetings shall be held during the normal working time of most union members of the JNB. Meetings may be adjourned, if both Sides agree. Additional meetings at any point in the procedure may be arranged, if both Sides agree. In addition, if the Employer Side requests it, a meeting of the JNB shall be held before the union has submitted its claim or before the employer is required to respond, enabling the Employer Side to explain the business context within which the employer shall assess the claim.

17. The employer shall not vary the contractual terms affecting the pay, hours or holidays of workers in the bargaining unit, unless he has first discussed his proposals with the union. Such proposals shall normally be made by the employer in the context of his consideration of the union’s claim at Steps 3 or 4. If, however, the employer has not tabled his proposals during that process and he wishes to make proposals before the next bargaining round commences, he must write to the union setting out his proposals and the reasons for making them, together with the supporting evidence. The letter shall provide information estimating the costs and staffing consequences of implementing each element of the proposals, unless the employer is not required to disclose such information for any of the reasons specified in Article 40(1) of the 1992 Order. A quorate meeting of the JNB shall be held within five working days of the Union Side’s receipt of the letter. If there is a failure to resolve the issue at that meeting, then meetings shall be arranged, and steps shall be taken, in accordance with Steps 5 and 6 of the above procedure.

18. Paragraph 17 does not apply to terms in the contract of an individual worker where that worker has agreed that the terms may be altered only by direct negotiation between the worker and the employer.

## **Collective Agreements**

19. Any agreements affecting the pay, hours and holidays of workers in the bargaining unit, which the employer and the union enter following negotiations, shall be set down in writing and signed by the Chairman of the Employer Side and by the Chairman of the Union Side or, in their absence, by another JNB member on their respective Sides.

20. If either the employer or union consider that there has been a failure to implement the agreement, then that party can request in writing a meeting of the JNB to discuss the alleged failure. A quorate meeting shall be held within five working days of the receipt of the request by the JNB Secretary. If there is a failure to resolve the issue at that meeting, then meetings shall be arranged, and steps shall be taken, in accordance with Steps 5 and 6 of the above procedure.

## **Facilities and Time Off**

21. If they are employed by the employer, union members of the JNB:
- shall be given paid time off by the employer to attend JNB meetings;
  - shall be given paid time off by the employer to attend a two hour pre-meeting of the Union Side before each JNB meeting; and
  - shall be given paid time off by the employer to hold a day-long meeting to prepare the claim at Step 1 in the bargaining procedure.

The union members of the JNB shall schedule such meetings at times which minimise the effect on production and services. In arranging these meetings, the union members of the JNB shall provide the employer and their line management with as much notice as possible and give details of the purpose of the time off, the intended location of the meeting and the timing and duration of the time off. The employer shall provide adequate heating and lighting for these meetings, and ensure that they are held in private.

22. If they are not employed by the employer, union members of the JNB or other union officials attending JNB meetings shall be given sufficient access to the employer's premises to allow them to attend Union Side pre-meetings, JNB meetings and meetings of the bargaining unit as specified in paragraph 23.

23. The employer shall agree to the union's reasonable request to hold meetings with members of the bargaining unit on company premises to discuss the Step 1 claim, the employer's offer or revisions to either. The request shall be made at least three working days in advance of the proposed meeting. However, the employer is not required to provide such facilities, if the employer does not possess available premises which can be used for meetings on the scale suggested by the union. The employer shall provide adequate heating and lighting for meetings, and ensure that the meeting is held in private. Where such meetings are held in working time, the employer is under no obligation to pay individuals for the time off. Where meetings take place outside normal working hours, they should be arranged at a time which is otherwise convenient for the workers.

24. Where resources permit, the employer shall make available to the union side of the JNB such typing, copying and word-processing facilities as it needs to conduct its business in private.

25. Where resources permit, the employer shall set aside a room for the exclusive use of the Union Side of the JNB. The room shall possess a secure cabinet and a telephone.

26. In respect of issues which are not otherwise specified in this method, the employer and the union shall have regard to the guidance issued in the LRA Code of Practice on Time Off for Trade Union Duties and Activities and ensure that there is no unwarranted or unjustified failure to abide by it.

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### **Disclosure of Information**

27. The employer and the union shall have regard to the LRA Code of Practice on the Disclosure of Information to Trade Unions for Collective Bargaining Purposes and ensure that there is no unwarranted or unjustified failure to abide by it in relation to the bargaining arrangements specified by this method.

### **Revision of the Method**

28. The employer or the union may request in writing a meeting of the JNB to discuss revising any element of this method, including its status as a legally binding contract. A quorate meeting of the JNB shall be held within ten working days of the receipt of the request by the JNB Secretary. This meeting shall be held in accordance with the same arrangements for the holding of other JNB meetings.

### **General**

29. The employer and the union shall take all reasonable steps to ensure that this method to conduct collective bargaining is applied efficiently and effectively.

30. The definition of a “working day” used in this method is any day other than a Saturday or a Sunday, Christmas Day or Good Friday, or a day which is a bank holiday.

31. All time limits mentioned in this method may be varied on any occasion, if both the employer and the union agree.

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## **EXPLANATORY NOTE**

*(This note is not part of the Order.)*

This Order specifies, for the purpose of certain provisions of Schedule 1A to the Trade Union and Labour Relations (Northern Ireland) Order 1995, the method by which collective bargaining might be carried out. The specified method is required to be taken into account by the Industrial Court (“the Court”) when, following an application for trade union recognition under Schedule 1A, it is required to specify a method by which the union and employer concerned are to conduct collective bargaining.

The Court can be required to specify a collective bargaining method in two circumstances. The first is where, following a declaration by the Court that a union is recognised as entitled to conduct collective bargaining, the union and employer do not agree on a method, and either applies for the assistance of the Court. The second is where the union and employer, having made a voluntary agreement for recognition during the initial stages of the procedure, do not agree on a method themselves, or fail to follow an agreed method, and either applies for the assistance of the Court.

The Order comes into operation on 8th March 2001.