EXPLANATORY MEMORANDUM TO

The Health Protection (Coronavirus, International Travel, Operator Liability and Information to Passengers) (Amendment No. 3)

Regulations (Northern Ireland) 2021

S.R. 2021 No. 214

1. Introduction

- 1.1 This explanatory memorandum has been prepared by the Department of Health and is laid before the Northern Ireland Assembly to accompany the Health Protection (Coronavirus, International Travel, Operator Liability and Information to Passengers) (Amendment No. 3) Regulations (Northern Ireland) 2021.
- 1.2 The Statutory Rule is made under sections 25B and 25F(2) of the Public Health Act (Northern Ireland) 1967 ("the 1967 Act") and is subject to negative resolution.

2. Purpose of the Regulations

- 2.1 The Statutory Rule amends amend the Health Protection (Coronavirus, International Travel) Regulations (Northern Ireland) 2021 ("the International Travel Regulations") to to exclude arrivals who have been in Metropolitan France in the 10 days prior to arriving in Northern Ireland from claiming the fully vaccinated traveller exemption. It also amends the wording to reflect the requirement of declaration on the Passenger Locator Form for those claiming the fully vaccinated traveller exemption.
- 2.2 The Statutory Rule also amends the Health Protection (Coronavirus, Operator Liability and Information to Passengers) Regulations (Northern Ireland) 2021 ("the Passenger Information Regulations") to introduce a provision whereby regulation 4A of the Passenger Information Regulations does not apply in the case of the operator of a relevant service which commences in Metropolitan France.
- 2.3 The Statutory Rule came into operation at 5.00 pm on 19 July 2021.

3. Matters of special interest to the Northern Ireland Assembly

- 3.1 The Statutory Rule is made under the 1967 Act, in breach of the 21 day rule. This has been necessary to introduce the regulation within a tight timeframe, to ensure that managed isolation and mandatory post arrival testing could proceed in Northern Ireland prior to the resumption of direct international flights to NI.
- 3.2 The International Travel Regulations provide that the Department of Health must review the need for the measures imposed by them at least once every 28 days.
- 3.3 The International Regulations and the Passenger Information Regulations cease to have effect at the 24 and 23 March 2022 respectively.

4. Legislative Context

4.1 The 1967 Act and regulations made under it provide a legislative framework for health protection in Northern Ireland.

- 4.2 Part 1A of the 1967 Act, as inserted by the Coronavirus Act 2020 ("the 2020 Act"), provides a legal basis to protect the public from threats arising from infectious disease or contamination with coronavirus, and includes powers to impose restrictions or requirements on people, and in relation to things and premises, for use in rare circumstances where voluntary cooperation cannot be obtained. Overall, Part 1A of the 1967 Act sets out a framework for health protection which requires much of the detailed provisions to be delivered through regulations.
- 4.3 Section 25C of the 1967 Act provides a power for the Department of Health to make regulations to prevent, protect against, control or provide a public health response to the incidence or spread of infection or contamination with coronavirus in Northern Ireland. The threat can come from outside Northern Ireland.
- 4.4 These Regulations are made under section 25B to enable a number of public health measures to be taken for the purpose of preventing danger to public health from arrivals into Northern Ireland. They will also be made under 25F(2) which allows for enforcement provisions to be included.

5. Policy background

- 5.1 The temporary modifications to the 1967 Act made by the Coronavirus Act 2020 provide regulation making powers that were previously not available in Northern Ireland.
- 5.2 This Statutory Rule amends the Health Protection (Coronavirus, International Travel) Regulations (Northern Ireland) 2021 ("the International Travel Regulations") by excluding NI arrivals who have been in Metropolitan France in the 10 days prior to arrival from availing of the fully vaccinated traveller exemption. This exemption enables amber list arrivals, who have been fully vaccinated in the UK or part of the UK overseas roll-out programme to not have to self-isolate or book the day 8 post-arrival test. This exemption also applies to those on relevant COVID-19 vaccine clinical trials, under 18's resident in the UK and dependants of those having been vaccinated as part of the UK's overseas roll out programme.
- 5.3 Due to the elevated public health risk which was determined following the assessment of data of Variants of Concern by the Joint Biosecurity Centre, arrivals who have travelled from or through Metropolitan France in the previous 10 days have been excluded from the fully vaccinated traveller exemption.
- 5.4 The Health Protection (Coronavirus, International Travel, Operator Liability and Information to Passengers) Regulations (Northern Ireland) 2021 (the "Passenger Information Regulations") are amended to reflect that the fully vaccinated traveller exemption does not apply to those passengers who have travelled from or through Metropolitan France and that operators are not required to verify vaccine status for those passengers.

6. Equality impact

6.1 An Equality Impact Assessment screening was not conducted for this amendment. However for the principal regulations the EQIA screening identified no disproportionate impact. Given these measures would reduce the transmission of coronavirus, there were positive benefits noted for those groups that are known to be, or suspected to be, more susceptible to the adverse effects of the virus, including older people, those with a disability and those in ethnic minority groups.

6.2 A human rights impact assessment was conducted for the principal Regulations to ensure compliance with the European Convention on Human Rights. This assessed the proportionality of the measures being taken and mitigations which could be considered to reduce the impact on human rights that the assessment identified.

7. Regulatory impact

7.1 Given the rapidly evolving global situation regarding the spread of coronavirus there has been no assessment of regulatory impacts in relation to this Statutory Rule.

8. Financial implications

8.1 Given the rapidly evolving global situation regarding the spread of coronavirus there has been no assessment of the financial impacts in relation to this Statutory Rule.

9. Section 24 of the Northern Ireland Act 1998

9.1 The Department of Health has considered section 24 of the Northern Ireland Act 1998 and is satisfied that these Regulations are not incompatible with any of the Convention rights; are not incompatible with Community law; do not discriminate against a person or class of person on the grounds of religious belief or political opinion; and do not modify an enactment in breach of section 7 of the Northern Ireland Act 1998.

10. EU implications

- 10.1 There are unlikely to be any EU implications.
- 10.2 This Statutory Rule does not relate to withdrawal from the European Union / trigger the statement requirements under the European Union (Withdrawal) Act.

11. Parity or Replicatory Measure

11.1 This amendment will also be made in England, Scotland and Wales at the same time.

12. Additional information

12.1 Not applicable