EQUALITY IMPACT ASSESSMENT RECORD

Title of policy/ practice/ strategy/ legislation etc.	Benefit a Independe (Telephor Assessment) Amendmer	(Industrial Injuries and Personal ence Payment) ne and Video (Miscellaneous nts) (Scotland) tions 2021
Minister	Cabinet Secretary and Older People	for Social Security
Lead official	Matthew Duff	
Officials involved in	name	team
the EQIA	Matthew Duff	Disability Benefits Policy Unit
Directorate:	Social Security Di	
Division: Team	Security Policy Di	ivision
Is this new policy or revision to an existing policy?	Revision to an ex	isting policy

Screening

Policy Aim

The Scottish Government has had Executive Competence for Personal Independence Payment (PIP) and Industrial Injuries Disablement Benefit (IIDB) since April 2020. However, PIP and IIDB are currently delivered by the Department for Work and Pensions (DWP), on behalf of the Scottish Government under the terms of Agency Agreements, prior to the Scottish Government establishing new benefits to replace these in Scotland.

Prior to March 2020, clients applying for PIP and IIDB were required by the DWP in most circumstances, to attend a face-to-face assessment with an Assessment Provider to help to determine entitlement to benefit.

In March 2020, in light of the escalating situation around Covid-19 and to safeguard the health of clients and staff, the DWP suspended face-to-face assessments for all health and disability benefits.

The DWP took the following action:

- Stopped new face-to-face assessments being scheduled across PIP and IIDB
- Contacted clients to cancel planned face-to-face assessments where possible
- For PIP assessments, developed and delivered a telephone assessment service to replace the face-to-face assessment (in addition to paper-based assessments which were already taking place)
- All new applications to IIDB which require a face-to-face assessment were suspended. Some new applications for IIDB continued to be assessed by DWP on paper evidence alone. DWP have advised that these are for clients who are terminally ill, and others with diseases assessed on a fasttrack basis, which attract automatic 100% awards.

Since November 2020 DWP has also commenced a project to explore the feasibility and benefits of conducting assessments by video. DWP believe that video assessments may be helpful in cases where a telephone assessment is not sufficient or appropriate and where face-to-face assessments are not possible.

This proposed legislative amendment will provide a legal basis for the continued use of telephone assessments and future use of video assessments. DWP have advised that they are seeking to introduce video assessments once the relevant legal amendments are made. They have concluded that a change to PIP and IIDB regulations relating to England and Wales is necessary in order to reflect this policy. This will bring DWP practice closer to the Scottish Government's proposed approach to the delivery of disability benefits.

The Agency Agreements between the Scottish and UK Governments require that the Scottish Government consider mirroring changes to the required legislation to enable PIP and IIDB to be administered for Scotland consistently with the rest of the UK. Section 32 of the Scotland Act 2016 and section 53 of the Scotland Act 1998, taken together, require that where functions in relation to disability assistance have been devolved, the Scottish Ministers must exercise those functions instead of the Secretary of State. In this instance that means Regulations require to be laid before the Scottish Parliament so as to amend the Regulations as they apply in Scotland to reflect the amendment being carried out by the DWP for England and Wales.

PIP

PIP is a disability benefit for people of working age (16 to State Pension age (SPa)) to contribute towards the extra costs associated with living with a long-term health condition or disability.

New clients do not receive any financial support until a decision is made on their application. When the DWP suspended face-to-face assessments in March, it introduced telephone assessments for all new PIP applications and Change of Circumstances cases where they deemed it possible to do so. This left ~2% of applications where a paper-based review or telephone assessment was regarded by DWP as not possible. For these cases, recommendations were made on the information available.

The DWP have informed the Scottish Government that, subject to public health advice, they intend making face-to-face assessments available for clients unable to undertake a telephone assessment in the future.

IIDB

IIDB is a form of compensation for clients who have been injured or contracted a disease or health condition through the course of their employment. Individuals can receive IIDB for life provided they continue to meet the entitlement conditions. The assessment determines the percentage of disablement that is a result of a workplace acquired disease or workplace accident.

Future of PIP and IIDB in Scotland

The Scottish Government has not undertaken consultation activity on this amendment because of the short amount of time available to make the required amendment. However, the Scottish Government have carried out extensive research and engagement with individuals with lived experience in developing a new system of Scottish Disability Assistance.

The Scottish Government intend to replace PIP with Adult Disability Payment in 2022, replacing face to face assessments with client consultations. These consultations will only be undertaken when it is the only practical way to gather the information required for a decision and be held in a manner that suits the client, including by phone and video.

When the Scottish Government commence delivery of Adult Disability Payment, clients will be given a choice of time and place for their consultation if one is required. A client consultation will take place over the phone with video consultations also being made available to clients. Therefore, the proposed amendment to the PIP and IIDB regulations align with the general policy commitments of the Scottish Government around providing an increased level of flexibility in the application and decision making process for disability benefits.

A consultation was undertaken in 2019 to seek views on disability assistance including how assessments are carried out. The consultation results were clear that respondents believed that there should be a more flexible approach to assessments. Stakeholders have endorsed the Scottish Government's proposed approach to "significantly reduce face-to-face assessments."

Many respondents cited issues faced when travelling to an assessment. One in three of those responding said that the ability to travel depended on the particular condition, disability or health status of the client at the time of assessment.

Stakeholders such as the Disability and Carer Benefits Expert Advisory Group (DACBEAG) have expressed support for the Scottish Government's proposed approach to client consultations which will replace DWP health assessments. DACBEAG have stated that "face-to-face assessments will not, in the majority of cases, provide any useful additional evidence regarding a client's entitlement to Disability Assistance and we agree with the Scottish Government's commitment to reduce the number of these assessments."

The 2019 consultation also included equality questions to inform the Scottish Government's approach and sought views on an Equalities Impact Assessment that analysed the impacts of the policies contained in the consultation on those with protected characteristics. No significant concerns were raised in relation to these questions.

A public consultation on draft regulations for Adult Disability Payment was launched on 21 December 2020. The consultation will run until 15 March 2021. An Equalities Impact Assessment was carried out relating to the draft regulations.

The Scottish Government intend to replace IIDB with Employment Injuries Assistance. A date for implementation has not yet been confirmed. A public consultation and a further Equalities Impact Assessment will be undertaken to inform the delivery of Employment Injury Assistance.

Who will it affect?

The amendment will affect people applying for or being reassessed for PIP and IIDB who are determined by DWP to require an assessment.

The DWP have advised that it is likely some medical conditions are difficult to assess via telephone, and therefore the option to use face to face and video assessments will help to ensure that clients receive an assessment appropriate to their circumstances. This brings DWP's approach closer to the Scottish Government's policy intention of introducing a multi-channel approach to communicate with clients when it starts delivery of Adult Disability Payment and Employment Injuries Assistance.

5

¹ Disability and Carers Benefits Expert Advisory Group - informal observations: advice

Evidence and analysis

Unless otherwise stated, the analysis presented here for PIP is based on:

- Data from Stat-Xplore, to July 2020. Stat-Xplore is DWP's tabulating tool for accessing statistics and is accessible online. The data available on different benefits varies in terms of being able to assess impacts on clients with protected characteristics. The latest data for each benefit also varies.
- Unpublished PIP, ESA and UC data based on administrative data used for published statistics.

The data sources used for the Industrial Injuries Scheme (IIS) are:

- Industrial Injuries Disablement Benefit statistics: data to December 2019²
- Unpublished Industrial Injuries Disablement Benefit administrative data, 2019

The policy will impact clients in different ways according to their individual circumstances. This section considers whether there are any greater or lesser impacts expected on individuals according to protected characteristics.

Volumes of Disability Living Allowance (DLA) to PIP reassessments are currently very low as the majority have been paused as part of measures that DWP have taken relating to Covid-19, however data is included to illustrate the balance between groups with protected characteristics.

PROTECTED CHARACTERISTICS

Social Security Scotland will take steps to ensure that individuals who fall within the protected characteristics do not experience discrimination when making an application for assistance or engaging with Social Security Scotland more broadly. These will include requiring staff to undertake equality training in-line with our commitment to delivering a service based on the values of dignity, fairness and respect.

² https://www.gov.uk/government/collections/industrial-injuries-disablement-benefit-quarterly-statistics

Age

PIP
Table 4: Proportion of PIP registrations and caseload by age band

	New registrations (April 2013-July 2020)	DLA to PIP Reassessment registrations (April 2013-July 2020)	Caseload (July 2020)
16-19	4%	13%	4%
20-24	7%	5%	5%
25-29	8%	5%	5%
30-34	9%	5%	6%
35-39	9%	6%	6%
40-44	10%	7%	7%
45-49	12%	10%	9%
50-54	13%	12%	12%
55-59	14%	12%	14%
60-64	13%	13%	15%
65-69	1%	13%	12%
70 and over	0%	0%	4%
Total	3,435,000	1,884,000	2,557,000

Table 4 shows the proportion of PIP reassessment and new registrations made between April 2013 and July 2020 in each age group. Table 4 also shows the proportion of the PIP caseload in July 2020 in each age group. As of July 2020, within the 16-19 age range, 3,380 people under age 18 were entitled to PIPin Scotland. The introduction of video and telephone assessments could potentially affect all eligible PIP clients between 16 up to State Pension Age (SPa), and all PIP clients undergoing award review.

PIP is primarily a working age benefit so a new application has to be made prior to SPa. As a result, most clients are under SPa. According to data provided by DWP, 50% of all applications for reassessment made and 60% of all new applications made since April 2013 are from a person aged under 50.

DWP have advised that some medical conditions are harder to assess over the telephone using the PIP assessment model. Therefore, DWP believe that video assessments and face to face assessments will be more suitable for assessing such cases. For example, it may be more appropriate to assess clients who are Deaf or hard of hearing via face to face or video assessment. In July 2020 46% of those who are Deaf or hard of hearing on the PIP caseload were over 50 years old, and 63% were over 40 years old. This suggests that older clients with these conditions are

potentially more likely to be assessed by DWP through a face-toface or video assessment.

With regard to internet use, ONS analysis of UK data found that in 2019, people aged 16-64 were more likely to have used the internet in the last 3 months (between 93.2% and 99.2%) compared to people aged 65-74 (83.2%) and 75+ (46.8%). As PIP is a working age benefit, new clients are more likely to use the internet. 4% of the PIP caseload are above 70, so may be less likely to use the internet, which would be required for a video assessment. PIP policy is that those above SPa should have less frequent light touch award reviews, so this group of clients age 70+ are less likely to interact with this type of assessment.

Telephone and video assessments could potentially mitigate the stress and anxiety that many young people say that is associated with PIP assessments. This is because some clients will not have to travel to an unfamiliar location to participate in a PIP assessment where it is decided that a video or telephone assessment should take place.

IIDB

Table 5a: IIS applications in 2019 by age

Age	IIS Prescribed Disease Applications	IIS Accident Applications
Working Age	35%	96%
Over Pension Age	66%	4%
Total	9,630	3,950

Figures may not sum due to rounding

In 2019, 35% of new applications for IIS due to Prescribed Diseases were from people of working age and 66% were for people over pension age. In December 2019, 36% of IIS clients were aged up to 64 and 64% were aged 65 and over. Compared to new applications due to Prescribed Diseases, a much higher proportion of IIS new applications for accidents in 2019 were from people of working age (96%). Therefore, people of working age are more likely to be affected by the proposed policy.³

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³ The data for new applications is broken down by working age and over pension age. This is compared to the caseload aged up to 64 and 65 and over. Although this is not an exact comparison, we expect the conclusion would remain the same.

Table 5b: IIS Caseload in December 2019 by age

Age	IIS Caseload
Up to age 64	36%
65 and over	64%
Total	267,290

Figures may not sum due to rounding

This EQIA has concluded that it is unlikely that this policy will have specific positive or negative impacts on people as a result of their age. Although the policy primarily impacts on people of working age, anyone over the age of 16 who are applying to, or in receipt of PIP and IIDB, and are required by DWP to participate in an assessment, may be impacted by the policy.

Disability

PIP and IIDB are benefits for disabled people or those with long term ill health conditions and any changes will have a direct impact on disabled people. The majority of PIP clients in particular are likely to be covered by the definition of "disability" in the Equality Act 2010.

This change will affect all PIP and IIDB clients that DWP require to participate in an assessment. Some of the most severely disabled and those who are terminally ill may be less likely to be impacted by the multi-channel approach, as they are less likely to be required by DWP to participate in an assessment. DWP advise that they are more likely to carry out a paper based review of these cases.

The introduction of video assessments has the potential to benefit some groups who are unable to participate in a telephone assessment or find participating in a telephone assessment challenging. This may affect:

- clients with speech difficulties
- · clients with hearing difficulties
- clients with learning disability who do not have an appointee
- clients who are experiencing poor mental health
- clients who require a BSL interpreter

1.1.1 PIP

Table 7: Proportion of PIP clearances and caseload by disability⁴

⁴ Disability data is only collected once the application is successfully built, so data is based on clearances rather than all new applications.

	Application clearances (April 2013-July 2020)	DLA to PIP Reassessment clearances (April 2013-July 2020)	Caseload (July 2020)
Malignant disease	7%	2%	3%
Psychiatric disorders	24%	37%	36%
Neurological disease	7%	13%	13%
Visual disease	1%	2%	2%
Hearing disorders	1%	1%	1%
Cardiovascular disease	3%	2%	2%
Gastrointestinal disease	1%	1%	1%
Skin disease	1%	1%	1%
Musculoskeletal disease (general)	13%	16%	20%
Musculoskeletal disease (regional)	10%	9%	13%
Autoimmune disease (connective tissue disorders)	0%	0%	1%
Genitourinary disease	1%	1%	1%
Endocrine disease	1%	1%	1%
Respiratory disease	4%	4%	4%
Others	27%	10%	1%
Total	3,276,000	1,855,000	2,557,000

New applications for PIP make up roughly 57% of PIP awards in Scotland and have a 46% success rate. These new applications make up 67% of assessments carried out in Scotland.

DWP have advised that early indications from providers are that some medical conditions are harder to assess over the telephone, for example musculoskeletal conditions, speech problems and severe anxiety. This may have an impact on how robust a decision is under DWP's assessment model, meaning that a video assessment or face to face assessment may benefit these clients. DWP will choose which assessment channel they believe will enable the most robust assessment decision.

As previously explained when considering the impact of age, those who are Deaf or hard of hearing may be able to participate in a video assessments, but are unlikely to be able to participate in a telephone assessment.

ONS analysis of UK data found that in 2019, 78.3% of people aged 16 years and over who self-assess that they have a disability in line with the Equality act definition of disability had used the internet in the last 3 months. In comparison, 94.8% of people aged 16 years and over who did not report having a disability had used

the internet in the last 3 months. This indicates that there are barriers to some disabled people accessing the internet. This may be because of financial or economic factors such as the increased cost related to being disabled or ill health. It also may be because of the inaccessibility of some internet technology which does not consider or take into account the needs of disabled people.⁵

According to participants in our Experience Panels, the most negative part of applying for PIP was attending face-to-face assessments with one participant stating that it was "honestly one of the most traumatic experiences of my adult life". For many, the experience of undergoing a face-to-face assessment was stressful and anxiety inducing with some participants stating that it had an impact on their health.

The Scottish Government has previously committed to reducing the number of face-to-face assessments that will be carried out by Social Security Scotland. The Scottish Government do not believe that a face-to-face assessment is necessary to determine an individual's eligibility to Adult Disability Payment. Upon delivery of Adult Disability Payment, face-to-face, or in-person, consultations will only happen where they are requested by the clients or to meet accessibility needs of the client.

Once face-to-face assessments are resumed by DWP, the increased use of telephone and video assessments are likely to result in a reduction of face-to-face assessments for PIP in Scotland. Extensive research and engagement undertaken by the Scotlish Government has indicated that many people find attending an assessment centre stressful and anxiety inducing. Therefore this policy is likely to have a positive impact on those clients who would otherwise have been required to participate in one.

IIDB

<u>Table 8: First Assessments for Prescribed Diseases and Accidents in 2019 by Percentage Assessment (contains unpublished IIDB admin data and assessments that ended in payment and non-payment)</u>

			14-	20-	25-	35-	45-	55-	65-	75-	85-	95-
	All	1-13	19	24	34	44	54	64	74	84	94	100

⁵ Reducing Barriers to Online Access for People with Disabilities | Issues in Science and Technology

Prescribed	4,870	22%	11%	6%	6%	3%	2%	1%	1%	1%	0%	47%
Diseases												
		29%	28%	11%	16%	7%	3%	2%	1%	1%	1%	1%
Accidents	2,570											

Figures may not sum due to rounding, rounded to nearest 10

IIDB is not a living costs benefit, but rather a form of compensation. The assessment determines the percentage disablement caused by a workplace acquired disease or workplace accident. Because some prescribed diseases (referred to by DWP as 'fast track' diseases) automatically attract the highest 100% rate of award (£182 pw⁶), DWP do not require a face-to-face assessment for these clients. Their application is considered on paper alone. Fast track diseases are serious, and usually terminal cancers. This means that most clients with the highest level of disablements are not affected by telephone, video or face to face assessments. In the quarter to September 2019, the majority (81%) of new applications were non-Fast Track⁷.

Those making a new application are likely to consider themselves disabled or to have a health condition, regardless of their eventual assessment outcome. Of the 2,570 first assessments for Accidents in 2019, the majority (57%) found a percentage disablement of 1-19 and 1% found a percentage disablement of 95-100⁸. In comparison, 33% of first assessments for Prescribed Diseases in 2019 found a percentage disablement of 1-19 and 47% found a percentage disablement of 95-100. Therefore, people making an IIDB application for an accident are more likely to be assessed as having a lower percentage disablement.

In light of the ONS data on internet usage, because people making new IIS applications for accidents are likely to consider themselves disabled, we can expect a lower level of internet use compared to those who do not have a disability – this may therefore impact their ability to engage with the video assessment element of the multichannel approach.

Through the Scottish Government's engagement with disabled people who receive IIDB, a small number of people have suggested that the application and assessment process could be made more straightforward. The introduction of video and telephone assessments will mean that some clients will be able to

⁶ Benefit and pension rates 2020 to 2021 Link

⁷ Unpublished, Industrial Injuries Disablement Benefit administrative data, September 2019

⁸ Unpublished, Industrial Injuries Disablement Benefit administrative data, 2019

participate in an assessment from a familiar location without having to travel to an unfamiliar assessment centre.

Sex

Data from the Paperworth Trust found that women make up a small majority of disabled people in the United Kingdom (23% of females compared to 19% of males). A report by the Women's Budget Group has also found that overall, women are twice as likely to rely on social security as men.

The information provided by DWP suggest that both men and women will benefit from increased flexibility in the provision of PIP and IIDB assessments. The data in the below section illustrates the gender breakdown of PIP and IIDB.

PIPTable 1: Proportion of PIP registrations and caseload by gender

	New registrations	DLA to PIP Reassessment	Caseload
	(April 2013-July	registrations	(July 2020)
	2020)	(April 2013-July 2020)	
Male	45%	50%	46%
Female	55%	50%	54%
Total	3,435,000	1,884,000	2,557,000

Table 1 shows there has been more new applications from females than males. However, there has been an even balance of gender for PIP reassessments. This is consistent with the gender balance of all PIP clients (as of July 2020). According to DWP, as of July 2020, 124,186 male and 149,717 female clients were entitled to PIP in Scotland.

The largest proportion of clients entitled to PIP had a 'psychiatric disorder', totalling 108,081. There were slightly more male (56,559) than female (51,521) clients though this was not always the case when looking at individual conditions. Within the category of 'psychiatric disorders', there were significantly more male clients with a behavioural or learning disability such as autistic spectrum disorders (7,324 male compared to 2,128 female) and Attention Deficit Hyperactivity Disorder/Attention Deficit Disorder (1,813 male compared to 412 female). Female clients were significantly more likely to report a mental health condition, with the largest proportion experiencing mixed anxiety and depression (21,675 female compared to 15,698 male).

We also know from engagement with stakeholders that there are specific issues and barriers which arise for disabled women. In their response to our Consultation on Disability Assistance, Engender highlighted, that women are far more likely to experience domestic violence and abuse and that this is compounded for disabled women.

Engender also highlighted that, for many women who attend DWP face-to-face assessments, they face specific barriers due to assessors making assumptions based on stereotypical gendered roles. They noted that there has not been enough research conducted on the topic to provide a detailed analysis. This was linked to research⁹ examining the gendered history of 'incapacity benefits' which demonstrates that awards tended to punish women who engaged in household labour because it was viewed as potential work activity for women, while men undertaking similar activities did not face such scrutiny at an assessment. The research further linked this to DWP data which shows that men are more likely to be awarded the enhanced rate of the daily living component (52%) compared to women (46%).

The Scottish Government will not carry out functional examinations of clients when it commences delivery of Adult Disability Payment. The Scottish Government is also committed to properly applying the 'reliability criteria' to ensure that clients full range of needs is taken into account during an application to Adult Disability Payment. When a client explains the impact of their disability or condition to Social Security Scotland, they will be trusted and believed. It is likely that, where a video or telephone assessment takes place for PIP, women will not be subjected to a functional assessment and therefore will not be subject to some of the assumptions that Engender have highlighted.

ONS analysis of internet use in the UK¹⁰ found that in 2019, 92.0% of men and 89.6% of women aged 16 years and over had used the internet in the last 3 months. Women were more likely than men to never have used the internet in 2019 (8.7% for women compared to 6.3% for men). According to Engender, 'digital access is a

https://www.ons.gov.uk/businessindustryandtrade/itandinternetindustry/bulletins/internetusers/2019

⁹ What do we want from the Government at Holyrood (engender.org.uk)

¹⁰ Internet users, UK: 2019 (LFS Data),

gendered issue' in the UK.¹¹ A range of barriers exist for women in accessing the internet and digital skills. These include, but are not limited to, women having less digital confidence than men and being more likely to have insufficient financial resources to afford technology and equipment. It should also be noted that women and girls experience online misogyny and gendered harassment which limits the ability to participate in, and make use of, online spaces.

Therefore, women may be less likely to use the internet to undertake a video assessment for PIP. A lack of access to financial resources for women, in particular disabled women, has been frequently highlighted by stakeholders.

Overall the introduction of this amendment is unlikely to disproportionately affect someone requiring a PIP assessment according to their gender. Increasing flexibility in the way PIP assessments are undertaken will benefit both men and women. However research and stakeholder engagement indicates that this may manifest itself in different ways due to social and economic circumstances and cultural assumptions.

IIDB

<u>Table 2: IIS new applications in 2019 by gender and IIS Caseload in December 2019 by gender</u>

Gender	IIS Prescribed Disease new applications	IIS Accident new applications	IIS Caseload
Male	95%	74%	79%
Female	6%	27%	21%
Total	9,630	3,950	267,290

Figures may not sum due to rounding

According to DWP data, in 2019 95% of new applications for IIS from people with Prescribed Diseases were from men and 6% were from women. In December 2019, 79% of all IIS clients were male and 21% were female. Compared to new applications from people with Prescribed Diseases, a lower proportion of IIS new applications for accidents in 2019 were from men (74%) and a higher proportion were from women (27%). Although a higher proportion of men than women are likely to be affected by video assessments, the proportion of women in the affected group is higher than among the non-affected group.

¹¹ Engender-response-to-the-Scottish-Government-Consultation-on-the-Digital-Strategy-for-Scotland.pdf

Overall, the introduction of video and telephone assessments for IIDB will benefit both men and women who require an assessment for IIDB. However, as IIDB clients are significantly more likely to be men than women, the policy will likely have a greater positive impact on men than women.

Religion and Belief

The DWP data that the Scottish Government has access to about those in receipt of PIP and IIDB does not include information about these protected characteristics. According to latest data published by Scottish Surveys Core Question in 2019, 50% of respondents identified as having "no religion" while 47% identified as Christian ("Church of Scotland", "Roman Catholic" or "other Christian"), 2% as Muslim, and 2% as an "other religion".

Once age was taken into account, in comparison to those with no religious affiliation, a lower proportion of "other" religious groups reported good/very good general health and a higher proportion reported having a limiting long-term condition. "Other Christians" reported a higher level of good/very good general health than the "no religion" reference group.

We have not identified any particular barriers resulting from our policy approach which may affect people with the protected characteristic of religion and belief.

Race

DWP do not publish ethnicity data for PIP or IIDB. Although statistics showing the number of people within Scotland who are in receipt of disability benefits and who belong to minority ethnic groups are not available, engagement and research undertaken by the Scottish Government have indicated that they generally make up 3.7% of those with a reported learning disability or developmental disorder.

Just under 4% of Scotland's population belong to minority ethnic groups, and 7% of Scotland's total population communicate in languages other than English at home. The Scottish Government is aware that there are particular barriers for individuals from

minority ethnic groups in applying for disability benefits, especially those with English as a second language, as there may be difficulties in accessing or understanding their entitlements due to language or other communication barriers. The introduction of video assessments means that clients who require an interpreter to participate in a DWP assessment can do so remotely. Clients who require an interpreter therefore will not always be required to travel to a face-to-face assessment.

The ethnic minority population also includes refugees. Scotland has resettled 3,180 people under the Vulnerable Persons Resettlement Scheme and Vulnerable Children Resettlement Scheme since Q1 of 2014. Refugees are eligible for benefits such as disability benefits, but typically experience additional barriers to the general population in accessing them. The Scottish Government has undertaken specific engagement with this group to understand better some of the barriers to applying disability benefits.

The issue of language presented a very real challenge for the Syrian refugees in our focus groups who could speak or understand very little English. This was exacerbated by lack of (Syrian) Arabic interpreters at advocacy and/or third sector organisations within their geographical area.

The Scottish Government has heard during our engagements with Vulnerable Person Resettlement Scheme (VPRS) Syrian refugees that accurate information about eligibility to disability benefits was difficult to access, with some being told that refugees are not entitled to benefits at all. All spoke of a lack of knowledge of the benefit system, a fear of government officials and challenges presented by language and dialect.

The introduction of video and continuation of telephone assessments may to some extent lessen the anxiety and stress associated with attending an assessment centre. Research and engagement has indicated that being able to participate in an assessment from a familiar location such as at home can mitigate this fear. It may mean that clients do not have to attend an official government venue that may be traumatic to some people with experience of the asylum system for example.

Marriage and civil partnership

The DWP do not currently collect data on this protected characteristic. Although the Scottish Government does not require assessment against this protected characteristic unless the policy or practice relates to work (for example Human Resource policies and practices), we have not identified any particular barriers resulting from this legislation which may affect people with the protected characteristic of marriage or civil partnership.

Pregnancy and maternity

DWP do not have any data on the number of disabled people that fall under this protected characteristic. Joint research¹² carried out by Engender and Inclusion Scotland looked at the issues facing disabled women.

Engender have discussed instances where disabled women's entitlement to disability benefits has been impacted by carrying out tasks relating to caring for children.

The introduction of greater flexibility in the application and decision making process for disability benefits will likely increase the ability of pregnant disabled women and women with caring responsibilities to participate in a consultation. The introduction of video and telephone assessments by DWP for PIP and IIDB is a step towards a more flexible system which will benefit those included by this protected characteristic.

Sexual orientation and gender reassignment

In 2017, 2.4% of people in Scotland identified their sexual orientation as "Lesbian, Gay, Bisexual or other." A report by the Equality Network found that Lesbian, Gay, Bisexual, Transgener/Transexual (LGBT+) disabled people were more likely to experience discrimination than LGBT+ non-disabled people with 59% reporting experiencing prejudice or discrimination within the last month at the time of the report compared to 47% of non-disabled LGBT+ individuals.

There is no robust data relating to the proportion of people in Scotland to whom the gender reassignment protected

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¹² GM (engender.org.uk)

characteristic applies and DWP do not collect data on this protected characteristic.

The Scottish Government recognises that a potential barrier to trans and non-binary people accessing disability assistance is a requirement for individuals to provide their gender when making an application for disability benefits.

During our engagement with individuals, those who had undergone gender reassignment discussed feelings of being 'outed' by this process as they had to reiterate that they had changed gender and often felt disparaged by assessment staff. They also expressed frustration that the system could not cope with their attempts to amend their existing identity information, such as name and gender, within the current system.

Some people we engaged with who had undergone a PIP assessment in the current system reported experiencing homophobia/ transphobia by assessors. They also spoke of dismissive and disrespectful attitudes towards their shared living arrangements with same-sex partners.

The Scottish Government has heard from people with experience of PIP how face-to-face assessments for PIP has felt humiliating and does not treat them with respect or dignity. The introduction of remote for PIP and IIDB introduce greater privacy and a more dignified experience. This is particularly relevant to people who have experienced harassment or discrimination.

How Equality Impact analysis has shaped the policy making process

- There are clearly data gaps for some protected characteristics. Social Security Scotland will collect this data as standard in future.
- There are no implications on costs, resources etc. arising from the EQIA analysis.
- No additional adverse impacts were identified as a consequence of this change. The proposed amendment ensures fairness and an increased sensitivity to the needs of clients of PIP and IIDB.

Monitoring and Review

Under the terms of the Agency Agreements DWP have agreed to continue to monitor this policy. They advise that they will use:

- evidence from a variety of sources to monitor experiences and outcomes for protected groups. In particular, survey data, such as Family Resources Survey (FRS) to assess trends in outcomes for protected groups. These surveys collect information on age, disability, ethnicity, sexual orientation, marriage and civil partnership.
- administrative data to monitor impacts on the protected characteristics that we record.
- customer and stakeholder feedback.

In addition, they advise that they will look across their activities to identify and address further gaps in data provision, for protected groups, wherever reasonable.

EQIA results and Fairer Scotland Duty Assessment

The results of the EQIA framing exercise are set out at **Annex A.**

The results of the Fairer Scotland Duty assessment are set out at **Annex B**.

This Equality Impact Assessment has informed the

Authorisation of EQIA

Please confirm that:

	development of th	is polic	cy:
	Yes	No	
•	disability, gender	reassig elief, se	e equality in respect of age, gnment, pregnancy and maternity, ex and sexual orientation have
	⊙ Eliminatino victimisat	•	vful discrimination, harassment,

o Removing or minimising any barriers and/or

disadvantages;

	 Taking steps which assist with promoting equality and meeting people's different needs; Encouraging participation (e.g. in public life) Fostering good relations, tackling prejudice and promoting understanding.
	Yes ⊠ No □
•	If the Marriage and Civil Partnership protected characteristic applies to this policy, the Equality Impact Assessment has also assessed against the duty to eliminate unlawful discrimination, harassment and victimisation in respect of this protected characteristic:
	Yes ☐ No ☐ Not applicable ☐

Declaration

I am satisfied with the equality impact assessment that has been undertaken for Social Security (Industrial Injuries Benefit and Personal Independence Payment) (Telephone and Video Assessment) (Miscellaneous Amendments) (Scotland) Regulations 2021 and give my authorisation for the results of this assessment to be published on the Scottish Government's website.

Name: Ann McVie

Position: Deputy Director, Social Security Policy Division

Authorisation date: 23/02/2021

ANNEX A

EQIA Results

Stage 1: Framing

Extent/Level of EQIA required

Prior to the introduction of PIP, DWP advise that they carried out a full Equality Impact Assessment to assess the potential impact of the new benefit on applicants with protected characteristics.

The proposed amendment to the PIP and IIDB regulations will make video assessments available for PIP and make video and telephone assessments available for IIDB.

The Scottish Government intend to replace Personal Independence Payment with Adult Disability Payment in 2022, replacing face to face assessments with client consultations. These consultations will only be undertaken when it is the only practical way to gather the information required for a decision and be held in a manner that suits the client, including by phone and video.

When the Scottish Government commence delivery of Adult Disability Payment, clients will be given a choice of time and place for their consultation if one is required. A client consultation will take place over the phone with video consultations also being made available to clients. Therefore, the proposed amendment to the PIP and IIDB regulations align with the general policy commitments of the Scottish Government around providing an increased level of flexibility in the application and decision making process for disability benefits.

A consultation was undertaken in 2019 to seek views on disability assistance including how assessments are carried out. The consultation results were clear that respondents believed that there should be a more flexible approach to assessments. Stakeholders have endorsed the Scottish Government's proposed approach to "significantly reduce face-to-face assessments."

Many respondents cited issues faced when travelling to an assessment. One in three of those responding said that the ability to travel depended on the particular condition, disability or health status of the client at the time of assessment.

Stakeholders such as the Disability and Carer Benefits Expert Advisory Group (DACBEAG) have expressed support for the Scottish Government's proposed approach to client consultations which will replace DWP health assessments. DACBEAG have stated that "face-to-face assessments will not, in the majority of cases, provide any useful additional evidence regarding a client's entitlement to Disability Assistance and we agree with the Scottish Government's commitment to reduce the number of these assessments."

The 2019 consultation also included equality questions to inform the Scottish Government's approach and sought views on an Equalities Impact Assessment that analysed the impacts of the policies contained in the consultation on those with protected characteristics. No significant concerns were raised in relation to these questions.

A public consultation on draft regulations for Adult Disability Payment was launched on 21 December 2020. The consultation will run until 15 March 2021. An Equalities Impact Assessment was carried out relating to the draft regulations.

The Scottish Government intend to replace IIDB with Employment Injuries Assistance. A date for implementation has not yet been confirmed. A public consultation and a further Equalities Impact Assessment will be undertaken to inform the delivery of Employment Injury Assistance.

An internal EQIA framing exercise was then carried out in January 2021 by Scottish Government policy and analytical staff to identity what impacts this proposed amendment might have on people in the protected characteristic groups and to identify sources of evidence that should be considered to decide whether the existing policy position should be maintained. That exercise informed the content of this EQIA.

Data and evidence gathering, involvement and consultation Stage 2:

Include here the results of your evidence gathering (including framing exercise), including qualitative and quantitative data and the source of that information, whether national statistics, surveys or consultations with relevant equality groups.

Characteristic		(
	Evidence gathered and	Source	Data gaps identified and
	Strength/quality of evidence		action taken
AGE	Number of clients in receipt of PIP under age	Stat-xplore	Significant data gaps
	65 and over age 65		identified. Social Security
			Scotland will collect this
	Reporting of health conditions rise as clients	2011 Census	information when ADP is
	get older		launched. No further action
			available under Agency
	Scottish population by age.	The 2017 mid-	Agreement terms
		year population	
		estimates	
DISABILITY	Main reported condition or disability of clients	Stat -xplore	Significant data gaps
	in receipt of PIP over age 65.		identified. Social Security
			Scotland will collect this
			information when ADP is
			launched. No further action
			available under Agency
			Agreement terms
GENDER	Gender of clients in receipt of PIP over the	Stat -xplore	Significant data gaps
	age of 65 age 65+		identified. Social Security
			Scotland will collect this
	Women are proportionally more likely than	2011 Census	information when ADP is
	men to have a limiting condition at older		launched. No further action

¹³ Refer to Definitions of Protected Characteristics document for information on the characteristics

PREGNANCY AND MATERNITY GENDER REASSIGNMENT PREASSIGNMENT CHINICITY Agreement terms Agreement terms Significant data gaps identified. Social Security Scotland will collect this information when ADP is launched. No further action available under Agency Agreement terms Significant data gaps identified. Social Security Scotland will collect this information when ADP is launched. No further action available under Agency Agreement terms Significant data gaps identified. Social Security Scotland will collect this information when ADP is launched. No further action available under Agency Agreement terms SEXUAL DWP do not publish this data SEXUAL DWP do not publish this data SCOTLAND WILL COLLEGE THIS Information when ADP is launched. No further action available under Agency Agreement terms Scotland will collect this information when ADP is launched. No further action available under Agency Agreement terms Scotland will collect this information when ADP is launched. No further action available under Agency Agreement terms Scotland will collect this information when ADP is launched. No further action available under Agency Agreement terms Scotland will collect this information when ADP is launched. No further action available under Agency Agreement terms Scotland will collect this information when ADP is information and action acti				A
DWP do not publish this data Scottish Core Questions 2014		ages but also are more likely to live to those ages where frailty becomes an increasingly greater issue		avallable under Agericy Agreement terms
DWP do not publish this data DWP do not publish this data DWP do ata Scottish Core Questions 2014	PREGNANCY AND	N/A		Significant data gaps
DWP do not publish this data DWP do not publish this data DWP do ata Scottish Core Questions 2014	MATERNITY			identified. Social Security
DWP do not publish this data DWP do not publish this data DWP data Scottish Core Questions 2014				Scotland will collect this
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ATION DWP do not publish this data Limited data Scottish Core Questions 2014	REASSIGNMENT			identified. Social Security
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ATION DWP do not publish this data Scottish Core Questions 2014				launched. No further action
ATION DWP do not publish this data Scottish Core Questions 2014				available under Agency
ATION ATION ITY Limited data Scottish Core Questions 2014				Agreement terms
Limited data Scottish Core Questions 2014	SEXUAL	DWP do not publish this data		Significant data gaps
Limited data Scottish Core Questions 2014	ORIENTATION			identified. Social Security
Limited data Scottish Core Questions 2014				Scotland will collect this
Limited data Scottish Core Questions 2014				information when ADP is
Limited data Scottish Core Questions 2014				launched. No further action
Limited data Scottish Core Questions 2014				available under Agency
Limited data Scottish Core Questions 2014				Agreement terms
	ETHNICITY	Limited data	Scottish Core	Significant data gaps
Scotland will collect this information when ADP is			Questions 2014	identified. Social Security
information when ADP is				Scotland will collect this
				information when ADP is

		launched	launched. No further action
		available	available under Agency
		Agreement terms	nt terms
RELIGION OR	DWP do not publish this data	Significan	Significant data gaps
BELIEF		identified.	identified. Social Security
		Scotland	Scotland will collect this
		informatio	information when ADP is
		launched.	launched. No further action
		available	available under Agency
		Agreement terms	nt terms
MARRIAGE AND	N/A	Significan	Significant data gaps
CIVIL		identified.	identified. Social Security
PARTNERSHIP		Scotland	Scotland will collect this
(the Scottish		informatio	information when ADP is
Government does not		launched.	launched. No further action
require assessment		available	available under Agency
against this protected		Agreement terms	nt terms
characteristic unless			
the policy or practice			
relates to work, for			
example HR policies			
and practices - refer			
to Definitions of			
Protected			
Characteristics			
document for details)			

Assessing the impacts and identifying opportunities to promote equality Stage 3:

Having considered the data and evidence you have gathered, this section requires you to consider the potential impacts – the duty is also a positive one – that we must explore whether the policy offers the opportunity to promote equality and/or negative and positive - that your policy might have on each of the protected characteristics. It is important to remember foster good relations.

Do you think that the policy impacts on people because of their age?

Age	Positive	Negative	None	Reasons for your decision
Eliminating unlawful discrimination, harassment and victimisation	×			The proposed amendment allows PIP and IIDB assessments to be undertaken via video or telephone. It is the Scottish Government's policy intention to introduce a multi-channel approach to communicating with clients and to undertaking client consultations which will replace PIP assessments when it commences delivery of Adult Disability Payment. The proposed change therefore brings current practice closer to the Scottish Government's policy intention in introducing increased flexibility in the assessment system.
Advancing equality of opportunity	×			The proposed amendment ensures fairness and an increased sensitivity to the needs of clients of PIP and IIDB.
Promoting good relations among and	×			The proposed amendment ensures fairness and an increased sensitivity to the needs of clients of PIP and IIDB.

between different age			
groups			

Do you think that the policy impacts disabled people?

Disability	Positive	Negative	None	Reasons for your decision
Eliminating unlawful	×			Since PIP and IIDB are benefits for people with a
discrimination,				long-term disability or health condition, the
harassment and				amendment will have a direct impact on disabled
victimisation				people. The existing policy means that it is harder
				for some clients to attend face-to-face
				assessments, particularly in light of Covid-19 and
				the subsequent need for some clients to self-
				isolate. The amendment will make it easier for
				clients to attend an assessment.
Advancing equality of	×			The proposed amendment ensures fairness and
opportunity				an increased sensitivity to the needs of clients of
				PIP and IIDB.
Promoting good	×			The proposed amendment ensures fairness and
relations among and				an increased sensitivity to the needs of clients of
between disabled and				PIP and IIDB.
non-disabled people				

Do you think that the policy impacts on men and women in different ways?

Reasons for your decision	
None	
Negative	
Positive	
Sex	

Eliminating unlawful	×	The proposed change allows PIP and IIDB
discrimination		assessments to be undertaken by video and
		telephone. This will impact on both men and
		women.
Advancing equality of X		The proposed amendment ensures fairness and
opportunity		an increased sensitivity to the needs of clients of
		PIP and IIDB.
Promoting good	×	The proposed change allows PIP and IIDB
relations between men		assessments to be undertaken by video and
and women		telephone. This will impact on both men and
		women.

Do you think that the policy impacts on women because of pregnancy and maternity?

Pregnancy and Maternity	Positive	Negative	None	Reasons for your decision
Eliminating unlawful discrimination			×	No impacts identified for this protected characteristic but there are significant data gaps.
Advancing equality of X	×			The proposed amendment ensures fairness and
opportunity				an increased sensitivity to the needs of clients of PIP and IIDB.
Promoting good	×			The proposed amendment ensures fairness and
relations				an increased sensitivity to the needs of clients of
				PIP and IIDB.

process for the purpose of reassigning their sex? (NB: the Equality Act 2010 uses the term 'transsexual people' but 'trans people' is more commonly used) Do you think your policy impacts on people proposing to undergo, undergoing, or who have undergone a

Gender	Positive	Negative	None	Reasons for your decision
reassignment				
Eliminating unlawful			×	No impacts identified for this protected
discrimination				characteristic but there are significant data gaps.
Advancing equality of X	×			The proposed amendment ensures fairness and
opportunity				an increased sensitivity to the needs of clients of
				PIP and IIDB.
Promoting good	×			The proposed amendment ensures fairness and
relations				an increased sensitivity to the needs of clients of
				PIP and IIDB.

Do you think that the policy impacts on people because of their sexual orientation?

Sexual orientation	Positive	Negative	None	Reasons for your decision
Eliminating unlawful discrimination			×	No impacts identified for this protected characteristic but there are significant data gaps.
Advancing equality of opportunity	×			The proposed amendment ensures fairness and an increased sensitivity to the needs of clients of PIP and IIDB.
Promoting good relations	×			The proposed amendment ensures fairness and an increased sensitivity to the needs of clients of PIP and IIDB.

Do you think the policy impacts on people on the grounds of their race?

Race	Positive	Negative	None	Reasons for your decision
Eliminating unlawful			×	The proposed change allows PIP and IIDB
discrimination				assessments to be undertaken via video and

Do you think the policy impacts on people because of their religion or belief?

Religion or belief	Positive	Negative	None	Reasons for your decision
Eliminating unlawful discrimination			×	No impacts identified for this protected characteristic but there are significant data gaps
Advancing equality of opportunity	×			The proposed amendment ensures fairness and an increased sensitivity to the needs of clients of PIP and IIDB.
Promoting good relations	×			The proposed amendment ensures fairness and an increased sensitivity to the needs of clients of PIP and IIDB.

Do you think the policy impacts on people because of their marriage or civil partnership?

Marriage and Civil Partnership ¹⁴	Positive	Negative	None	Reasons for your decision
Eliminating unlawful discrimination			×	Not assessed.

and any other conduct that is prohibited by or under the Equality Act 2010) and only in relation to work. This is because Government) only needs to comply with the first need of the duty (to eliminate discrimination, harassment, victimisation protected characteristic of Marriage and Civil Partnership unless the policy or practice relates to work, for example HR 14 In respect of this protected characteristic, a body subject to the Public Sector Equality Duty (which includes Scottish characteristic. Equality impact assessment within the Scottish Government does not require assessment against the the parts of the Act covering services and public functions, premises, education etc. do not apply to that protected policies and practices.

Stage 4: Decision making and monitoring

Identifying and establishing any required mitigating action

If, following the impact analysis, you think you have identified any unlawful discrimination – direct or indirect - you must consider and set out what action will be undertaken to mitigate the negative impact. You will need to consult your legal team in SGLD at this point if you have not already done so.

Have positive or negative impacts been identified for any of the equality groups?	The proposed amendment ensures fairness and an increased sensitivity to the needs of clients of PIP and IIDB.
	The Scottish Government has carried out extensive engagement and research in developing Adult Disability Payment which will replace PIP. The proposed amendment brings current practice closer to the Scottish Government's proposed approach for determining entitlement to Adult Disability Payment in that it introduces a multi-channel approach to assessments.
	This will impact positively: o specifically on those who have a disability or condition that impacts mobility and moving around o those with mental health conditions or a learning disability who have difficulty planning and/ or going to new or unfamiliar location.
Is the policy directly or indirectly discriminatory under the Equality Act 2010 ¹⁵ ?	No.

¹⁵ See EQIA – Setting the Scene for further information on the legislation.

-

If the policy is indirectly discriminatory, how is it justified under the relevant legislation?	No
If not justified, what mitigating action will be undertaken?	N/A

Fairer Scotland Duty Assessment

Title of Legislation	Social Security (Industrial Injuries Benefit and Personal Independence Payment) (Telephone and Video Assessment) (Miscellaneous Amendments) (Scotland) Regulations 2021
Summary of aims and expected outcomes of strategy, proposal, programme or policy	The Scottish Government has had Executive Competence for Personal Independence Payment (PIP) and Industrial Injuries Disablement Benefit (IIDB) since April 2020. However, PIP and IIDB are currently delivered by the Department for Work and Pensions (DWP), on behalf of the Scottish Government under the terms of Agency Agreements, prior to the Scottish Government establishing new benefits to replace these in Scotland.
	Prior to March 2020, clients applying for PIP and IIDB were required by the DWP in most circumstances, to attend a face-to-face assessment with an Assessment Provider to help to determine entitlement to benefit.
	In March 2020, in light of the escalating situation around Covid-19 and to safeguard the health of clients and staff, the DWP suspended face-to-face assessments for all health and disability benefits.
	The DWP took the following action:
	 Stopped new face-to-face assessments being scheduled across PIP and IIDB Contacted clients to cancel planned face-to-face assessments where possible For PIP assessments, developed and delivered a telephone assessment service to replace the face-to-face assessment (in addition to paper-based assessments which were already taking place) All new applications to IIDB which require a face-to-face assessment were suspended. Some new applications for IIDB continued to be assessed by DWP on paper evidence alone. DWP have advised that these are for clients who are terminally ill, and others with diseases assessed on a fast-track basis, which attract automatic 100% awards.
	Since November 2020 DWP has also commenced a project to explore the feasibility and benefits of conducting

assessments by video. DWP believe that video assessments may be helpful in cases where a telephone assessment is not sufficient or appropriate and where face-to-face assessments are not possible.

This proposed legislative amendment will provide a legal basis for the continued use of telephone assessments and future use of video assessments. DWP have advised that they are seeking to introduce video assessments once the relevant legal amendments are made. They have concluded that a change to PIP and IIDB regulations relating to England and Wales is necessary in order to reflect this policy. This will bring DWP practice closer to the Scottish Government's proposed approach to the delivery of disability benefits.

The Agency Agreements between the Scottish and UK Governments require that the Scottish Government consider mirroring changes to the required legislation to enable PIP and IIDB to be administered for Scotland consistently with the rest of the UK. Section 32 of the Scotland Act 2016 and section 53 of the Scotland Act 1998, taken together, require that where functions in relation to disability assistance have been devolved, the Scottish Ministers must exercise those functions instead of the Secretary of State. In this instance that means Regulations require to be laid before the Scottish Parliament so as to amend the Regulations as they apply in Scotland to reflect the amendment being carried out by the DWP for England and Wales.

Summary of evidence

The Scottish Health Survey 2018 provides an accurate estimate of the number of disabled working age people in Scotland. For young people aged 16-24, 24% of young people have a limiting longstanding illness. This number rises to 30% for individuals aged between 25-34, 32% between 35-44, 46% between 45-54 and, finally, 60% between 55-64.

In 2019, there were 3,522,626 people aged between 16-65 in Scotland . As of July 2020, there were 273,901 people in Scotland entitled to Personal Independence Payment. This accounts for roughly 7.8% of this demographic.

In 2019, there were an estimated 26,729 people in Scotland in receipt of IIDB. This accounts for roughly 0.5% of the population.

United Kingdom wide, disabled people have higher poverty rates than the general population with disabled people making up 28% of people in poverty. In Scotland 410,000 households in poverty (42%) include a disabled person. Disabled young adults in the United Kingdom aged 16-24 years have a particularly high poverty rate of 44%.

There are higher rates of food insecurity among disabled people (18%) compared to non-disabled people (5%). There is also a higher likelihood of living in relative poverty after housing costs with a disabled person in the household (24% of families with a disabled person compared to 17% of families with no disabled members). If disability benefits are not counted towards household income, this rises to 30%. 'Family' in these circumstances referred to the core family in a household, comprising one or two adults and children, if any.

There is also a positive correlation between disability and unemployment. Recent statistics have found that, compared to non-disabled people in the United Kingdom (81.7), disabled people had a significantly lower rate of employment (53.6%). In Scotland, a recent publication identified that 45.6% of disabled people were employed compared to 81.1% of non-disabled individuals. In 2018, almost half of disabled people between 16-64 in Scotland were economically inactive (49.7%), compared with 15.9% of non-disabled people.

35% of 'workless families' (defined as families where parents are predominately out of work or have little connection to the labour market; who live in social rented accommodation and are reliant on benefits for their income) have an adult with a disability or long-term illness. A further 25% of 'struggling to get by' families (unemployed or working part-time, half of which are single-parent families) have one or more adults with a disability or longterm illness. In households without children, 50% of 'insecure singles' (defined as workless, primarily single individuals living in social housing) had a disability or longterm health condition. This rises to 68% for 'detached singles'. This group is similar to the 'insecure singles' group with the addition that they are less likely to have internet access or to participate in cultural activities, making them more disconnected.

Even where one or more individual in the household is in employment, the same level of income secures a lower standard of living than it would for a household without someone with a disability or long-term health condition. This is because disabled people face higher costs than non-disabled people, such as the cost of specialist equipment, therapies and home adaptations to manage a condition. Travel costs too, may be higher as individuals may have to pay the cost of taxis, for example if they need to travel to and from hospital where it is not possible to use public transport (and/or public transport may not be available).

Summary of assessment findings

The amendment provides a legislative basis for existing policy and practice, namely to continue the undertaking of telephone assessments and enable to undertaken of video assessments for PIP and IIDB. DWP have advised that the proposed amendment ensures fairness and an increased sensitivity to the needs of clients of PIP and IIDB.

This assessment has found that the amendment will have a positive impact on some clients of PIP and IIDB who DWP require to participate in an assessment.

This will impact positively:

- o specifically on those who have a disability or condition that impacts mobility and moving around
- o those with mental health conditions or a learning disability who have difficulty planning and/ or going to new or unfamiliar location.

Although DWP pay travel expenses to clients who are required to attend a face-to-face assessment, it is possible that this requirement places additional financial burdens on clients. For example, clients may need to pay to cover caring responsibilities including childcare to enable their attendance at a face-to-face assessment. Clients may also experience a loss of earnings depending on their employment circumstances in order to attend an assessment.

The proposed policy introduces a degree of flexibility into the way DWP carry out PIP and IIDB assessments. It makes it more likely that clients will be able participate in an assessment remotely and therefore not face some of the additional financial burdens related to attending a DWP face-to-face assessment.

Sign off	Name: Ann McVie
	Job title: Deputy Director Social Security Policy