# Department /Agency: DWP Title: Impact Assessment of changes to Regulations 4 and 5 of the Employers' Liability (Compulsory Insurance) Regulations 1998 Stage: Final Version: June 2008 Date: 24 June 2008 Related Publications: A Review of Certain Provisions within the Employers' Liability (Compulsory

Related Publications: A Review of Certain Provisions within the Employers' Liability (Compulsory Insurance) Regulations 1998 and The Government Response

Available to view or download at:

http://www.dwp.gov.uk/resourcecentre/ria.asp

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#### What is the problem under consideration? Why is government intervention necessary?

To reduce the administrative burden on business from compliance with Regulations 4(4) and 5(1) and (2) of in the Employer's Liability (Compulsory Insurance) Regulations 1998. Regulation 4(4) requires employers retain employers' liability insurance certificates for 40 years. Regulations 5(1) and (2) required employers to display certificates at each place of business and to protect them from damage. Regulation 4(4) was not enforced in practice as it carries no sanction for non-compliance and did not apply to businesses that have ceased to trade. Businesses with multiple sites identified the requirement to display (Regulations 5(1) and (2)) at least one copy of their employer's liability insurance certificate at each of their sites as a burden.

#### What are the policy objectives and the intended effects?

To remove ineffective regulation and simplify compliance requirements reducing the burdens on business while maintaining protection for employees

#### What policy options have been considered? Please justify any preferred option.

Regulation 4(4) (Retain employers' liability insurance certificates for 40 years) – Revocation, retention, introducing a penalty for non-compliance, a database. Revocation was preferred as it meets the government commitment only to regulate when necessary. Introducing a penalty or a database were rejected due to excessive costs.

Regulation 5(1) and (2) (Display certificates at each place of business) – Revocation, retention, allowing electronic display. Allowing electronic display was preferred as it reduced compliance costs for business while retaining the protections for employees.

When will the policy be reviewed to establish the actual costs and benefits and the achievement of the desired effects?

Ministerial Sign-o	<b>ff</b> For	final pro	posal/im	plementation	stage	Impact A	Assessments:
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Signed by the responsible Minister:

I have read the Impact Assessment and I am satisfied that (a) it represents a fair and reasonable view of the expected costs, benefits and impact of the policy, and (b) the benefits justify the costs.

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### **Summary: Analysis & Evidence Policy Option: Description:** Description and scale of key monetised costs by 'main **ANNUAL COSTS** affected groups' One-off (Transition) Yrs £0 0 **Average Annual Cost** (excluding one-off) £0 Total Cost (PV) £0 Other key non-monetised costs by 'main affected groups' Description and scale of key monetised benefits by 'main **ANNUAL BENEFITS** affected groups' One-off Yrs £ 0 0 **Average Annual Benefit** (excluding one-off) £0 £0 Total Benefit (PV) Other key non-monetised benefits by 'main affected groups' Key Assumptions/Sensitivities/Risks Repeal of Regulation 4(4) will reduce burdens on business by regulation amounting to £37m, although businesses should, as a matter of best practice, continue to retain certificates which will incur similar costs; simplification of Regulation 5(1) and (2) will save

business £21m calculated as 60% of the administrative burden of £34m.

Net Benefit Range (NPV)

Time Period

Price Base

Year 2005	Years 0	£0	,	£0	,	,
What is the geographic coverage of the policy/option?					GB	
On what date will the policy be implemented?				1 October 2008		
Which organisation(s) will enforce the policy?				HSE/Local Authorities		
What is the total annual cost of enforcement for these organisations?				£ N/A		
Does enforcement comply with Hampton principles?				Yes		
Will implementation go beyond minimum EU requirements?				No		
What is the value of the proposed offsetting measure per year?				£ N/A		
What is the value of changes in greenhouse gas emissions?					£ N/A	
Will the proposal have a significant impact on competition?				No		
Annual cost (£ (excluding one-off)	C-£) per organisat	ion	Micro	Small	Medium	Large
Are any of the	se organisations	exempt?	No	No	N/A	N/A

(Increase - Decrease) **Impact on Admin Burdens Baseline** (2005 Prices) Increase of £ NIL Decrease of **Net Impact** £ -58m

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**Annual costs and benefits: Constant Prices** Key:

(Net) Present Value

**NET BENEFIT** (NPV Best estimate)

## **Evidence Base (for summary sheets)**

[Use this space (with a recommended maximum of 30 pages) to set out the evidence, analysis and detailed narrative from which you have generated your policy options or proposal. Ensure that the information is organised in such a way as to explain clearly the summary information on the preceding pages of this form.]

#### What this measure does

This measure reduces the costs incurred by business in displaying the Employers' Liability Compulsory Insurance certificate while still retaining protection for employees. It also reduces burdens imposed on businesses by regulation from the statutory requirement to retain the certificate although we encourage them to retain records as a matter of good practice.

#### **Background**

Regulatory reform is essential to Britain's economic and social goals. Good regulation provides essential protection for citizens, consumers, workers and business against risks in society. But the Government also needs to remove regulations which are no longer relevant in today's world and look for every opportunity to simplify those that remain.

The Government is committed to reducing net administrative burdens faced by business and the third sector. The Department for Work and Pensions agreed a target of 25 per cent reductions in administrative burdens.

The Department for Work and Pensions is committed to simplification, and to reducing the administrative burdens that it imposes on business. As part of this regulatory reform, the Department has looked at the Employers' Liability Compulsory Insurance regulations 1998 which impose an administrative cost of £71m on business and the third sector by requiring them to display and subsequently retain ELCI policy certificates. [This was calculated during the Administrative Burdens Measurement Exercise using the Standard Cost Model].

These regulations require businesses to display at least one copy of the current insurance certificate at each of its premises where their employees worked. This is an enormous burden on some employers who have many sites – some of them used very infrequently.

The proposed changes to the regulations do not remove the requirement to display the current certificate of insurance. But they do increase the opportunities for employers to display the certificates by allowing electronic display of the certificate so long as the employees covered by the certificate have reasonable access to it.

Many businesses already provide electronic access to employers' liability insurance certificates in addition to physical display. The change would remove the expense of duplication for these companies without making it more difficult for employees to check the certificate.

The changes made to this regulation would save business administrative costs totalling £21m. The requirement to display the certificate remains. The penalty for non-compliance is a fine of up to £1,000.

The regulations also require business to retain certificates for forty years (from 1999 which is these regulations were introduced). The regulations carry no penalty for not doing this. In addition, the regulations do not apply to businesses that have ceased to trade. As a matter of good practice, we would expect businesses to maintain such records to ensure that they can meet the cost of any claims made against them for illness or injury at work and will issue guidance to that effect. Failure to do so could mean the legal costs and compensation being met by the business rather than the insurance provider.

The proposed repeal of the regulation requiring retention for forty years would reduce burdens imposed on business by regulation amounting to £37m although businesses should, as a matter of best practice, continue to retain certificates which will incur similar costs.

#### **Equality Impact Assessment**

#### Name of policy:

The Employers Liability (Compulsory Insurance) (Amendment) Regulations 2008

#### Name and contact details of the officer(s) responsible for the assessment:

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#### Purpose and aim(s) of the proposal or change:

This measure reduces the costs incurred by business in complying with regulations 4(4). The proposed repeal of the regulation requiring retention for forty years would reduce burdens imposed on business by regulation amounting to £37m although businesses should, as a matter of best practice, continue to retain certificates which will incur similar costs. and 5(1) and (2) of the Employers Liability (Compulsory Insurance) Regulations 1998 while retaining protection for employees. The regulations relate to the display and retention of Employers' Liability Compulsory Insurance certificates.

#### Who will benefit mainly from this proposal or change?

Businesses will benefit through reduced compliance costs.

#### Equality impact of the policy

This is a deregulatory simplification measure which will benefit businesses. There is no evidence the policy discriminates directly or indirectly against people from some racial, gender or disability groups, nor can it be seen to favour one racial, gender or disability group over another. The policy has a neutral impact on equality.

#### **Specific Impact Tests**

The recommended changes are deregulatory simplification proposals. Initial filter tests have been undertaken, indicating that specific impact tests are not necessary for this proposal.

# **Specific Impact Tests: Checklist**

Use the table below to demonstrate how broadly you have considered the potential impacts of your policy options.

Ensure that the results of any tests that impact on the cost-benefit analysis are contained within the main evidence base; other results may be annexed.

Type of testing undertaken	Results in Evidence Base?	Results annexed?
Competition Assessment	No	No
Small Firms Impact Test	No	No
Legal Aid	No	No
Sustainable Development	No	No
Carbon Assessment	No	No
Other Environment	No	No
Health Impact Assessment	No	No
Race Equality	No	No
Disability Equality	No	No
Gender Equality	No	No
Human Rights	No	No
Rural Proofing	No	No

# **Annexes**