

# Public Audit (Wales) Act 2004

# **2004 CHAPTER 23**

### PART 1

# AUDITOR GENERAL FOR WALES

New functions of the Auditor General for Wales

# 1 Transfer of functions of Assembly

After section 146 of the Government of Wales Act 1998 (c. 38) insert—

# "146A Transfer etc of functions of Assembly

- (1) The Assembly may, with the consent of the Auditor General for Wales, by order provide for any of its supervisory functions in respect of a public body or a registered social landlord in Wales—
  - (a) to be exercised on its behalf by the Auditor General for Wales, or
  - (b) to be transferred to the Auditor General for Wales.
- (2) In this section—

"public body" means—

- (a) a body exercising functions of a public nature, or
- (b) a body entirely or substantially funded from public money,

(and for this purpose "body" includes office);

- "registered social landlord in Wales" means a body which is-
- (a) registered as a social landlord under Chapter 1 of Part 1 of the Housing Act 1996, and
- (b) mentioned in any of paragraphs (a) to (c) of section 56(2) of that Act:

"supervisory functions", in respect of a public body or a registered social landlord in Wales, means functions of examining, inspecting, reviewing or studying the financial or other management of the public

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body or registered social landlord or the way in which it discharges any of its functions.

- (3) The Assembly may direct the Auditor General for Wales to prepare a report on his exercise, generally or in respect of a specific body or matter, of any function transferred to him by an order under subsection (1)(b).
- (4) The Auditor General for Wales must lay before the Assembly any report prepared by him in accordance with a direction under subsection (3).
- (5) An order under subsection (1) may contain any appropriate consequential, incidental, supplementary or transitional provisions or savings (including provisions in the form of amendments or repeals of enactments)."

# 2 Additional functions of Auditor General

F1

### **Textual Amendments**

S. 2 repealed by Government of Wales Act 2006 (c. 32), ss. 161(4)(d), 163, **Sch. 12** (with Sch. 11 para. 22), the repealing provision coming into force immediately after the end of "the initial period" (which ended with the day of the first appointment of a First Minister on 25.5.2007)

Accountability of certain public bodies in Wales

# 3 Studies for improving economy etc in services

After section 145 of the Government of Wales Act 1998 (c. 38) insert—

# "145A Studies for improving economy etc in services

- (1) The Auditor General for Wales may undertake or promote studies designed to enable him to make recommendations for improving economy, efficiency and effectiveness in the discharge of the functions of any relevant body or bodies.
- (2) The Auditor General for Wales may also undertake or promote other studies relating to the provision of services by any relevant body or bodies.
- (3) Subsections (1) and (2) do not entitle the Auditor General for Wales to question the merits of the policy objectives of any relevant body.
- (4) In determining how to exercise his functions under this section, the Auditor General for Wales shall take into account the views of the Audit Committee as to the studies which he should undertake or promote under this section.
- (5) For the purposes of this section each of the following is a "relevant body"—
  - (a) a person who prepares auditable accounts within the meaning given in section 95(7):
  - (b) any other person (other than a local government body in Wales) in relation to whom, by virtue of provision made by or under this or any other Act, the Auditor General for Wales carries out examinations

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- or studies relating to the economy, efficiency and effectiveness with which that person has used his resources in discharging his functions;
- (c) a person (other than a registered social landlord in Wales) in respect of whom the Auditor General for Wales has functions by virtue of provision made under section 146A.
- (6) Where the Auditor General for Wales undertakes or promotes a study under this section he may arrange for a report containing—
  - (a) the results of the study, and
  - (b) his recommendations (if any),

to be laid before the Assembly.

(7) In this section—

"local government body in Wales" has the meaning given in section 12(1) of the Public Audit (Wales) Act 2004; and

"registered social landlord in Wales" has the meaning given in section 146A(2)."

# 4 Studies at request of educational bodies

After section 145A of the Government of Wales Act 1998 (c. 38) (inserted by section 3) insert—

# "145B Studies at request of educational bodies

(1) The Auditor General for Wales may undertake studies designed to enable him to make recommendations for improving economy, efficiency and effectiveness in the discharge of the functions of a body specified in the first column of the Table, if requested to do so by the body (or one of the bodies) specified in relation to it in the second column of the Table.

Subject of study	Requesting body
The governing body of an institution in Wales within the higher education sector.	The governing body or the Higher Education Funding Council for Wales.
The governing body of an institution in Wales receiving financial support under Part 1 of the Education Act 1994.	The governing body or the appropriate funding agency.
The governing body of an institution in Wales within the further education sector.	The governing body or the National Council for Education and Training for Wales.

- (2) Subsection (1) does not entitle the Auditor General for Wales to question the merits of the policy objectives of a body.
- (3) Where the Auditor General for Wales undertakes a study under subsection (1) he may, with the consent of the body that requested the study, arrange for a report containing—
  - (a) the results of the study, and
  - (b) his recommendations (if any),

to be laid before the Assembly.

- (4) The Auditor General for Wales may, at the request of the Higher Education Funding Council for Wales, give the council advice in connection with the discharge of the council's functions under section 124B(2)(b) of the Education Reform Act 1988 or paragraph 18(2)(b) of Schedule 7 to that Act.
- (5) The Auditor General for Wales may, at the request of a higher education corporation or further education corporation in Wales—
  - (a) advise them in connection with the appointment of persons to audit their accounts;
  - (b) arrange for their accounts for a financial year to be audited by one or more members of the staff of the Auditor General for Wales appointed by the corporation.
- (6) In subsection (5)—
  - (a) "higher education corporation" and "further education corporation" have the same meaning as in the Further and Higher Education Act 1992:
  - (b) references to the accounts of a higher education corporation include references to a statement of accounts prepared by the corporation under section 124B of the Education Reform Act 1988 or paragraph 18 of Schedule 7 to that Act.
- (7) This section must be construed as one with the Education Act 1996; and references in any enactment to the Education Acts include this section."

# 5 Studies relating to registered social landlords

After section 145B of the Government of Wales Act 1998 (c. 38) (inserted by section 4) insert—

# "145C Studies relating to registered social landlords

- (1) The Assembly and the Auditor General for Wales may agree on one or more programmes of studies designed to enable the Auditor General for Wales to make recommendations for improving economy, efficiency and effectiveness in the discharge of the functions of registered social landlords in Wales.
- (2) If a programme is agreed, the Auditor General for Wales shall ensure that studies giving effect to the programme are undertaken by him or on his behalf.
- (3) It shall be a term of every such programme that the Assembly make good to the Auditor General for Wales the full costs incurred by him in undertaking the programme.
- (4) This section does not entitle the Auditor General for Wales to question the merits of the policy objectives of a registered social landlord in Wales.
- (5) Where a study is undertaken under this section by the Auditor General for Wales or on his behalf, he may arrange for a report containing—
  - (a) the results of the study, and
  - (b) his recommendations (if any),

to be laid before the Assembly.

Changes to legislation: There are currently no known outstanding effects for the Public Audit (Wales) Act 2004. (See end of Document for details)

- (6) A person commits an offence if without reasonable excuse he fails to comply with a requirement imposed under section 95(3)(a) or (b) in relation to a study under this section.
- (7) A person guilty of an offence under subsection (6) is liable on summary conviction to a fine not exceeding level 3 on the standard scale.
- (8) The Auditor General for Wales may disclose to the Assembly information obtained by him or a person acting on his behalf in the course of a study under this section.
- (9) "Registered social landlord in Wales" means a body which is—
  - (a) registered as a social landlord under Chapter 1 of Part 1 of the Housing Act 1996, and
  - (b) mentioned in any of paragraphs (a) to (c) of section 56(2) of that Act."

	Expenses and accounts
	F2
Textu	nal Amendments
F2	Ss. 6-11 repealed by Government of Wales Act 2006 (c. 32), ss. 161(4)(d), 163, <b>Sch. 12</b> (with Sch. 11 para. 22), the repealing provision coming into force immediately after the end of "the initial period" (which ended with the day of the first appointment of a First Minister on 25.5.2007)
,	Fees
	F3
Textu	nal Amendments
F3	Ss. 6-11 repealed by Government of Wales Act 2006 (c. 32), ss. 161(4)(d), 163, <b>Sch. 12</b> (with Sch. 11 para. 22), the repealing provision coming into force immediately after the end of "the initial period" (which ended with the day of the first appointment of a First Minister on 25.5.2007)
Com	mencement Information
<b>I</b> 1	S. 7 wholly in force at 1.4.2005, see s. 73 and S.I. 2005/558, art. 2, Sch. 1 (subject to Sch. 2)

### Administrative matters

8	Auditor General's seal					
	F4					

Changes to legislation: There are currently no known outstanding effects for the Public Audit (Wales) Act 2004. (See end of Document for details)

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F4 Ss. 6-11 repealed by Government of Wales Act 2006 (c. 32), ss. 161(4)(d), 163, Sch. 12 (with Sch. 11 para. 22), the repealing provision coming into force immediately after the end of "the initial period" (which ended with the day of the first appointment of a First Minister on 25.5.2007)

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### **Textual Amendments**

F5 Ss. 6-11 repealed by Government of Wales Act 2006 (c. 32), ss. 161(4)(d), 163, Sch. 12 (with Sch. 11 para. 22), the repealing provision coming into force immediately after the end of "the initial period" (which ended with the day of the first appointment of a First Minister on 25.5.2007)

# 10 Accounting officer

F6

# **Textual Amendments**

F6 Ss. 6-11 repealed by Government of Wales Act 2006 (c. 32), ss. 161(4)(d), 163, Sch. 12 (with Sch. 11 para. 22), the repealing provision coming into force immediately after the end of "the initial period" (which ended with the day of the first appointment of a First Minister on 25.5.2007)

# 11 Access to information, etc by Auditor General

F7

# **Textual Amendments**

F7 Ss. 6-11 repealed by Government of Wales Act 2006 (c. 32), ss. 161(4)(d), 163, **Sch. 12** (with Sch. 11 para. 22), the repealing provision coming into force immediately after the end of "the initial period" (which ended with the day of the first appointment of a First Minister on 25.5.2007)

Status: Point in time view as at 22/04/2011.

Changes to legislation: There are currently no known outstanding effects for the Public Audit (Wales) Act 2004. (See end of Document for details)

### PART 2

### LOCAL GOVERNMENT BODIES IN WALES

### CHAPTER 1

### ACCOUNTS AND AUDIT

### Local government bodies in Wales

# 12 Local government bodies in Wales

- (1) In this Part "local government body in Wales" means any of these—
  - (a) a local authority in Wales:
  - (b) a committee of a local authority in Wales (including a joint committee of two or more local authorities in Wales);
  - (c) a port health authority for a port health district wholly in Wales;
  - (d) a National Park authority for a National Park in Wales;
  - (e) a conservation board established by order of the Assembly under section 86 of the Countryside and Rights of Way Act 2000 (c. 37);
  - (f) a police authority for a police area in Wales;
  - (g) a fire and rescue authority in Wales constituted by a scheme under section 2 of the Fire and Rescue Services Act 2004 (c. 21) or a scheme to which section 4 of that Act applies;
  - (h) an internal drainage board for an internal drainage district wholly in Wales;
  - (i) a local probation board established under section 4 of the Criminal Justice and Court Services Act 2000 (c. 43) for an area in Wales;
  - [F8(j) a Welsh probation trust (as defined by paragraph 13(6) of Schedule 1 to the Offender Management Act 2007).]
- (2) The Assembly may by order amend subsection (1) by—
  - (a) adding a public body whose functions relate exclusively to Wales or an area of Wales;
  - (b) omitting a body;
  - (c) altering the description of a body.
- (3) In subsection (2) "public body" means a body which—
  - (a) exercises functions of a public nature, or
  - (b) is entirely or substantially funded from public money.

# **Textual Amendments**

F8 S. 12(1)(j) inserted (1.3.2008) by Offender Management Act 2007 (c. 21), ss. 5(6), 41(1), Sch. 1 para. 13(5)(a); S.I. 2008/504, art. 2(a)

### Audit of accounts

### 13 Audit of accounts of local government bodies in Wales

- (1) A local government body in Wales—
  - (a) must make up its accounts each year to 31 March or such other date as the Assembly may generally or in any special case direct;
  - (b) must ensure that its accounts are audited in accordance with this Chapter by one or more auditors appointed by the Auditor General for Wales.
- (2) The Auditor General for Wales must appoint auditors to audit the accounts of local government bodies in Wales.

# 14 Appointment of auditors

- (1) This section applies in relation to the appointment of persons as auditors under section 13.
- (2) The Auditor General for Wales may appoint a person only if the person is eligible for appointment under this section.
- (3) But the Auditor General for Wales may not appoint himself.
- (4) A person is eligible for appointment under this section only if the person—
  - (a) is eligible for appointment as a [F9statutory auditor under Part 42 of the Companies Act 2006], or
  - (b) is a member of a body of accountants, established in the United Kingdom or another EEA State, which is for the time being approved by the Assembly for the purposes of this subsection.
- (5) If two or more auditors are appointed to audit the accounts of a body they may be appointed—
  - (a) to act jointly;
  - (b) to act separately in relation to different parts of the accounts;
  - (c) to discharge different functions in relation to the audit.
- (6) Before appointing an auditor to audit the accounts of a body the Auditor General for Wales must consult the body.
- (7) The Auditor General for Wales may require a body to make available for inspection by him or on his behalf any documents which he reasonably requires for the purpose of assisting him to decide on the appointment of auditors to audit the body's accounts.
- (8) The appointment of an auditor who is not a member of the staff of the Auditor General for Wales must be on the terms, and for the period, determined by the Auditor General for Wales.
- (9) In this section "EEA State" means any State which is a Contracting Party to the Agreement on the European Economic Area signed at Oporto on 2nd May 1992, as adjusted by the Protocol signed at Brussels on 17th March 1993.

Status: Point in time view as at 22/04/2011.

Changes to legislation: There are currently no known outstanding effects for the Public Audit (Wales) Act 2004. (See end of Document for details)

### **Textual Amendments**

**F9** Words in s. 14(4)(a) substituted (6.4.2008) by The Companies Act 2006 (Consequential Amendments etc) Order 2008 (S.I. 2008/948), art. 2(2), **Sch. 1 para. 1(uu)** (with arts. 6, 11, 12)

### **Modifications etc. (not altering text)**

C1 S. 14 applied (1.4.2005) by Local Government Act 1999 (c. 27), s. 7(8B) (as inserted by Public Audit (Wales) Act 2004 (c. 23), ss. 50, 73, **Sch. 1 para. 5(12)**; S.I. 2005/558, **art. 2**, Sch. 1)

### 15 Persons to assist auditors

- (1) The Auditor General for Wales may approve arrangements for one or more persons to assist an auditor appointed under section 13 by carrying out the functions of the auditor under this Part which are specified in the arrangements.
- (2) Arrangements may be approved under subsection (1) either generally or for a particular case or cases.
- (3) References in the following provisions of this Part to an auditor include, in relation to a function of an auditor, a person carrying out the function under arrangements approved under subsection (1).

# 16 Code of audit practice

- (1) The Auditor General for Wales may issue a code of audit practice prescribing the way in which auditors are to carry out their functions under this Chapter.
- (2) A code issued under this section must embody what appears to the Auditor General for Wales to be the best professional practice with respect to the standards, procedures and techniques to be adopted by auditors.
- (3) A code issued under this section may make different provision for different cases.
- (4) The Auditor General for Wales must not issue a code under this section unless a draft of the code has been laid before, and approved by a resolution of, the Assembly.
- (5) In preparing a draft of a code under this section the Auditor General for Wales must consult any associations of local authorities in Wales which appear to him to be concerned.
- (6) The Auditor General for Wales must arrange for any code issued by him under this section to be published in such manner as he thinks appropriate.
- (7) A code issued under this section is subject to annulment in pursuance of a resolution of either House of Parliament in the same way as a statutory instrument; and section 5 of the Statutory Instruments Act 1946 (c. 36) applies accordingly.
- (8) The Auditor General for Wales may from time to time revise a code previously issued under this section; and subsections (2) to (7) apply to a revised code as they apply to a code as first prepared.
- (9) The Assembly may not delegate the function of approving a draft of a code under this section.

### Modifications etc. (not altering text)

C2 S. 16(2)-(9) applied (31.1.2005) by Local Government Act 1999 (c. 27), s. 8A(2) (as inserted by Public Audit (Wales) Act 2004 (c. 23), ss. 50, 73, **Sch. 1 para. 7**; S.I. 2005/71, **art. 2**, Sch.)

### 17 General duties of auditors

- (1) This section applies in relation to the audit of a body's accounts under this Chapter.
- (2) An auditor must, by examination of the accounts and otherwise, satisfy himself of these things—
  - (a) that the accounts are prepared in accordance with regulations under section 39;
  - (b) that they comply with the requirements of all other statutory provisions applicable to the accounts;
  - (c) that proper practices have been observed in the compilation of the accounts;
  - (d) that the body has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources;
  - (e) that the body, if required to publish information in pursuance of a direction under section 47 (performance information) has made such arrangements for collecting and recording the information and for publishing it as are required for the performance of its duties under that section.
- (3) An auditor must comply with any provisions of a code of audit practice issued under section 16 which—
  - (a) are applicable to the audit of the accounts being audited, and
  - (b) are in force.
- (4) At any time before there are provisions of a code of audit practice with which an auditor is required to comply under subsection (3), the auditor must comply with any provisions of a code of audit practice issued under section 4 of the Audit Commission Act 1998 (c. 18) which—
  - (a) are applicable to the audit under that Act of the accounts of bodies of a corresponding description to the body, and
  - (b) are in force.

# 18 Auditors' rights to documents and information

- (1) An auditor has a right of access at all reasonable times to every document relating to a local government body in Wales which appears to him necessary for the purposes of his functions under this Chapter.
- (2) The documents relating to a body to which the right conferred by subsection (1) applies may include in particular—
  - (a) a document which is held or controlled by a person who has received financial assistance from the body by means of a grant, loan or guarantee or as a result of the taking of an interest in any property or body corporate;
  - (b) a document which is held or controlled by a person who has supplied goods or services to the body in pursuance of a contract to which the body was party or who has supplied goods or services in pursuance of a relevant sub-contract;
  - (c) a document of a description specified in an order made by the Assembly.

Status: Point in time view as at 22/04/2011.

Changes to legislation: There are currently no known outstanding effects for the Public Audit (Wales) Act 2004. (See end of Document for details)

- (3) For the purposes of subsection (2)(b) a contract is a relevant sub-contract if its performance fulfils, or contributes to the fulfilment of, an obligation to supply goods or services to the body in another contract.
- (4) An auditor may require a person whom he thinks has information of the kind mentioned in subsection (5)—
  - (a) to give him any assistance, information and explanation which the auditor thinks necessary for the purposes of his functions under this Chapter;
  - (b) to attend before him in person to—
    - (i) give the assistance, information or explanation, or
    - (ii) produce any document which is held or controlled by the person and to which the right conferred by subsection (1) applies.
- (5) The information is information which relates to—
  - (a) a local government body in Wales in relation to which the auditor has functions under this Chapter;
  - (b) a document to which the right conferred by subsection (1) applies;
  - (c) a person who holds or controls such a document.
- (6) Every local government body in Wales must provide an auditor with every facility and all information which he may reasonably need for the purposes of his functions under this Chapter.
- (7) Before making an order under subsection (2)(c) the Assembly must consult—
  - (a) the Auditor General for Wales, and
  - (b) any associations of local authorities in Wales which appear to it to be concerned.

# Modifications etc. (not altering text)

C3 S. 18 applied (1.4.2005) by Local Government Act 1999 (c. 27), s. 7(3A) (as inserted by Public Audit (Wales) Act 2004 (c. 23), ss. 50, 73, **Sch. 1 para. 5(3)**; S.I. 2005/558, **art. 2**, Sch. 1)

# 19 Auditors' rights to documents and information: offences

- (1) A person commits an offence if without reasonable excuse he fails to comply with a requirement imposed by an auditor under section 18(4).
- (2) A person guilty of an offence under subsection (1) is liable on summary conviction—
  - (a) to a fine not exceeding level 3 on the standard scale, and
  - (b) to an additional fine not exceeding £20 for each day on which the offence continues after he has been convicted of it.
- (3) Subsection (4) applies if—
  - (a) a person is convicted of an offence under subsection (1), and
  - (b) expenses are incurred by an auditor in connection with proceedings for the offence.
- (4) The expenses may be recovered from the convicted person or an appropriate person, to the extent that they are not recovered from any other source.

(5) An appropriate person is a person who controlled the document referred to in section 18(5) at the time the requirement was imposed.

### **Modifications etc. (not altering text)**

C4 S. 19 applied (1.4.2005) by Local Government Act 1999 (c. 27), s. 7(3A) (as inserted by Public Audit (Wales) Act 2004 (c. 23), ss. 50, 73, Sch. 1 para. 5(3); S.I. 2005/558, art. 2, Sch. 1)

### Fees for audit

- (1) The Auditor General for Wales must prescribe a scale or scales of fees payable for one or more financial years in respect of the audit of accounts of local government bodies in Wales under this Chapter.
- (2) Before prescribing a scale of fees under subsection (1) the Auditor General for Wales must consult—
  - (a) any associations of local authorities in Wales which appear to the Auditor General for Wales to be concerned, and
  - (b) any bodies of accountants which appear to the Auditor General for Wales to be appropriate.
- (3) In prescribing a scale of fees under subsection (1) for a financial year the Auditor General for Wales may take account of the expenses he expects to incur in the financial year in undertaking or promoting studies under sections 41 and 42.
- (4) A local government body in Wales must, subject to subsection (5), pay to the Auditor General for Wales the fee payable in respect of the audit in accordance with the appropriate scale.
- (5) If it appears to the Auditor General for Wales that the work involved in a particular audit differed substantially from that envisaged by him when prescribing the appropriate scale, the Auditor General for Wales may charge a fee which differs from that referred to in subsection (4).
- (6) The fee payable in respect of an audit under this Chapter is the same whether or not the auditor is a member of the staff of the Auditor General for Wales.

# **Modifications etc. (not altering text)**

C5 S. 20(4)-(6) applied (31.1.2005) by Local Government Act 1999 (c. 27), s. 8A(4) (as inserted by Public Audit (Wales) Act 2004 (c. 23), ss. 50, 73, Sch. 1 para. 7; S.I. 2005/71, art. 2, Sch.)

# **Commencement Information**

12 S. 20 partly in force; s. 20 not in force at Royal Assent see s. 73; s. 20(1)-(3) in force for certain purposes at 31.1.2005 by S.I. 2005/71, art. 2, Sch.; s. 20(4)-(6) in force at 1.4.2005 by S.I. 2005/558, art. 2, Sch. 1

Status: Point in time view as at 22/04/2011.

Changes to legislation: There are currently no known outstanding effects for the Public Audit (Wales) Act 2004. (See end of Document for details)

# 21 Fees prescribed by Assembly

- (1) The Assembly may, if it considers it necessary or desirable to do so, prescribe by regulations a scale or scales of fees to have effect in place of a scale or scales prescribed by the Auditor General for Wales under section 20(1).
- (2) A scale of fees prescribed under subsection (1) has effect for the period specified in relation to it in the regulations.
- (3) Subsection (4) applies if—
  - (a) a scale of fees is prescribed under subsection (1) in place of a scale prescribed by the Auditor General for Wales, and
  - (b) the scale prescribed by the Auditor General for Wales would otherwise be the appropriate scale for the purposes of section 20(4) and (5).
- (4) The references to the appropriate scale in section 20(4) and (5) are to be read as references to the appropriate scale prescribed under subsection (1) of this section.
- (5) Before making regulations under subsection (1) the Assembly must consult—
  - (a) the Auditor General for Wales,
  - (b) any associations of local authorities in Wales which appear to it to be concerned, and
  - (c) any bodies of accountants which appear to it to be appropriate.

# **Modifications etc. (not altering text)**

- C6 S. 21 applied (with modifications) (1.4.2010) by Local Government (Wales) Measure 2009 (nawm 2), ss. 27(6), 53(2); S.I. 2009/3272, art. 3(1), Sch. 2
- C7 S. 21(1)-(4) applied (31.1.2005) by Local Government Act 1999 (c. 27), s. 8A(4) (as inserted by Public Audit (Wales) Act 2004 (c. 23), ss. 50, 73, **Sch. 1 para. 7**; S.I. 2005/71, **art. 2**, Sch.)

### **Commencement Information**

I3 S. 21 wholly in force at 1.4.2005; s. 21 not in force at Royal Assent see s. 73; s. 21(1)(2)(5) in force at 31.1.2005 by S.I. 2005/71, art. 2, Sch.; s. 21(3)(4) in force at 1.4.2005 by S.I. 2005/558, art. 2, Sch. 1

# Auditors' reports and recommendations

### 22 Immediate and other reports in public interest

- (1) In auditing accounts of a body under this Chapter, an auditor must consider whether, in the public interest, he should make a report on any matter which comes to his notice in the course of the audit, in order for it to be—
  - (a) considered by the body, or
  - (b) brought to the attention of the public.
- (2) If the auditor considers that, in the public interest, he should make a report such as is mentioned in subsection (1), he must consider whether the public interest requires the matter to be made the subject of an immediate report.
- (3) If the auditor considers that the public interest requires the matter to be made the subject of an immediate report, he must make the report immediately.

- (4) If the auditor considers that the public interest does not require the matter to be made the subject of an immediate report, he must make the report at the conclusion of the audit.
- (5) In a case within subsection (3), the auditor must send the report to the body, and a copy of the report to the Auditor General for Wales, immediately after making it.
- (6) In a case within subsection (4), the auditor must send the report to the body, and a copy of the report to the Auditor General for Wales, before the end of the period of 14 days starting with the day on which he concludes the audit.

# 23 General report

- (1) This section applies if an auditor has concluded his audit of a body's accounts under this Chapter.
- (2) If a statement of accounts is required to be prepared by regulations under section 39, the auditor must enter on the statement—
  - (a) a certificate that he has completed the audit in accordance with this Chapter, and
  - (b) his opinion on the statement.
- (3) In any other case, the auditor must enter on the accounts—
  - (a) a certificate that he has completed the audit in accordance with this Chapter, and
  - (b) his opinion on the accounts.
- (4) But if an auditor makes a report under section 22 at the conclusion of the audit, he may include the certificate and opinion referred to in subsections (2) and (3) in the report instead of making an entry on the statement or accounts.

# 24 Consideration of reports in public interest

- (1) This section applies if an auditor makes a report under section 22 on a matter which comes to his notice in the course of the audit of the accounts of a body.
- (2) The body must take the report into consideration—
  - (a) as soon as practicable after receiving it, if the body is a body mentioned in subsection (3);
  - (b) in accordance with section 25, in any other case.
- (3) The bodies referred to in subsection (2)(a) are—
  - (a) a port health authority;
  - (b) a conservation board;
  - (c) an internal drainage board;
  - (d) a local probation board;
  - [F10(e) a probation trust.]
- (4) The agenda supplied to members of the body for the meeting of the body at which the report is to be considered must be accompanied by the report.
- (5) Subsection (6) applies to these powers—

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- (a) the power under section 1(4)(b) of the Public Bodies (Admission to Meetings) Act 1960 (c. 67) to exclude items from the matter supplied under that section (supply of agenda etc. to newspapers);
- (b) the power under section 100B(2) of the Local Government Act 1972 (c. 70) to—
  - (i) exclude documents from the documents open to inspection under section 100B(1) of that Act, or
  - (ii) exclude items from the matter supplied under section 100B(7) of that Act (public access to agenda and reports before meetings and supply of agenda etc. to newspapers).
- (6) The powers mentioned in subsection (5) do not include power to exclude the report.
- (7) Part 5A of the Local Government Act 1972 has effect in relation to the report as if section 100C(1)(d) of that Act (public access to copies of reports for 6 years after meeting) were not limited to so much of the report as relates to an item during which the meeting was open to the public.

### **Textual Amendments**

**F10** S. 24(2)(e) inserted (1.3.2008) by Offender Management Act 2007 (c. 21), ss. 5(6), 41(1), **Sch. 1 para.** 13(5)(b); S.I. 2008/504, art. 2(a)

# 25 Procedure for consideration of reports and recommendations

- (1) This section applies if a body is required under section 24(2)(b) to take a report into consideration in accordance with this section.
- (2) This section also applies if an auditor of any accounts of a local government body in Wales—
  - (a) sends to the body a written recommendation, and
  - (b) states in the document containing the recommendation that in his opinion the recommendation should be considered in accordance with this section.
- (3) But subsection (2) does not apply if the body is—
  - (a) a port health authority;
  - (b) a conservation board;
  - (c) an internal drainage board;
  - (d) a local probation board;
  - I<sup>F11</sup>(e) a probation trust.]
- (4) If this section applies, the body must consider the report or recommendation at a meeting held by it before the end of the period of one month starting with the day on which the auditor sends the report or recommendation to it.
- (5) At the meeting the body must decide—
  - (a) if a report under section 22 is considered at the meeting, whether the report requires it to take any action;
  - (b) if a recommendation within subsection (2) is considered at the meeting, whether the recommendation is to be accepted;
  - (c) what action (if any) to take in response to the report or recommendation.

- (6) An auditor may extend the period of one month mentioned in subsection (4) in relation to a report or recommendation if he is satisfied that it is reasonable to allow the body more time to comply with its duties under subsections (4) and (5) in relation to the report or recommendation.
- (7) A period may be extended under subsection (6) more than once.
- (8) Nothing in section 101 of the Local Government Act 1972 (c. 70) (delegation of functions) applies to a duty imposed on a body by this section.
- (9) This section does not affect any duties (so far as they relate to the subject-matter of a report or recommendation) imposed by or under—
  - (a) this Act;
  - (b) sections 114 to 116 of the Local Government Finance Act 1988 (c. 41) (reports by chief finance officers);
  - (c) section 5 of the Local Government and Housing Act 1989 (c. 42) (functions of monitoring officers);
  - (d) any other enactment.

### **Textual Amendments**

F11 S. 25(3)(e) inserted (1.3.2008) by Offender Management Act 2007 (c. 21), ss. 5(6), 41(1), Sch. 1 para. 13(5)(c); S.I. 2008/504, art. 2(a)

# 26 Publicity for meetings under section 25

- (1) This section applies if a body is required under section 25(4) to hold a meeting.
- (2) The meeting may be held on a particular day only if, at least seven clear days before that day, a notice complying with subsection (3) has been published in a newspaper circulating in the area of the body.
- (3) A notice complies with this subsection if it—
  - (a) states the time and place of the meeting,
  - (b) indicates that the meeting is to be held to consider an auditor's report or recommendation (as the case may be), and
  - (c) describes the subject-matter of the report or recommendation.
- (4) As soon as practicable after the meeting the body must—
  - (a) ensure that the auditor is notified of the decisions made by the body under section 25(5),
  - (b) obtain the approval of the auditor to a written summary of those decisions ("the approved summary"), and
  - (c) ensure that a notice containing the approved summary is published in one or more newspapers circulating in the area of the body.
- (5) The approved summary need not summarise any decision made at the meeting while the public were excluded—
  - (a) under section 100A(2) of the Local Government Act 1972 (confidential information);

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- (b) in pursuance of a resolution under section 100A(4) of that Act (exempt information);
- (c) in pursuance of a resolution under section 1(2) of the Public Bodies (Admission to Meetings) Act 1960 (c. 67) (protection of public interest).
- (6) But if sections 100C and 100D of the Local Government Act 1972 (c. 70) (availability for inspection after meeting of minutes, background papers and other documents) apply in relation to the meeting the approved summary must indicate the documents in relation to the meeting which are open for inspection under those sections.
- (7) This section does not affect any provisions made in relation to meetings of a body by section 24(4) to (7) or by or under—
  - (a) the Local Government Act 1972;
  - (b) the Public Bodies (Admission to Meetings) Act 1960;
  - (c) any other enactment.

# 27 Additional publicity for immediate reports

- (1) This section applies where under section 22(5) an auditor has sent a report made under section 22(3) to a body.
- (2) From the time when the report is received by the body any member of the public may—
  - (a) inspect the report at all reasonable times without payment;
  - (b) make a copy of the report or any part of it at all reasonable times without payment;
  - (c) require the body to supply him on payment of a reasonable sum with a copy of the report or any part of it.
- (3) On receiving a report sent to it under section 22(5) a body must immediately—
  - (a) ensure that a notice is published in one or more newspapers circulating in the area of the body, and
  - (b) supply a copy of the report to every member of the body.
- (4) The notice published under subsection (3) must—
  - (a) identify the subject-matter of the report, and
  - (b) state that any member of the public may inspect the report and make a copy of it or any part of it between such times and at such place or places as are specified in the notice.
- (5) An auditor who has made a report under section 22(3) may—
  - (a) notify any person that he has made the report;
  - (b) supply a copy of the report or of any part of it to any person.
- (6) A person who has custody of a report made under section 22(3) commits an offence if—
  - (a) he obstructs a person in the exercise of a right conferred by subsection (2) (a) or (b), or
  - (b) he refuses to comply with a requirement under subsection (2)(c).
- (7) A person guilty of an offence under subsection (6) is liable on summary conviction to a fine not exceeding level 3 on the standard scale.
- (8) A body commits an offence if it fails to comply with a requirement of subsection (3).

- (9) A body guilty of an offence under subsection (8) is liable on summary conviction to a fine not exceeding level 3 on the standard scale.
- (10) Nothing in this section affects the operation of section 24(4) to (7).

# 28 Additional publicity for non-immediate reports

- (1) This section applies where under section 22(6) an auditor has sent a report made under section 22(4) to a body.
- (2) The auditor may—
  - (a) notify any person that he has made the report;
  - (b) publish the report;
  - (c) supply a copy of the report or any part of it to any person.
- (3) From the time when the report is sent to the body—
  - (a) the auditor must ensure that any member of the public may—
    - (i) inspect the report at all reasonable times without payment;
    - (ii) make a copy of the report or any part of it at all reasonable times without payment;
  - (b) any member of the public may require the auditor to supply him on payment of a reasonable sum with a copy of the report or any part of it.
- (4) From the end of the period of one year starting with the day on which the report is sent to the body, the obligations of the auditor under subsection (3)—
  - (a) cease to be his obligations, but
  - (b) become obligations of the Auditor General for Wales instead.

Public inspection etc and action by auditor

# 29 Inspection of statements of accounts and auditors' reports

- (1) A local government elector for the area of a local government body in Wales may—
  - (a) at all reasonable times and without payment inspect and make a copy of any statement of accounts prepared by the body under regulations made under section 39:
  - (b) at all reasonable times and without payment inspect and make a copy of any report (other than a report under section 22(3)) made to the body by an auditor;
  - (c) require a copy of a statement or report falling within paragraph (a) or (b) to be delivered to him on payment of a reasonable sum for each copy.
- (2) A person who has custody of a document falling within paragraph (a) or (b) of subsection (1) commits an offence if—
  - (a) he obstructs a person in the exercise of a right under this section to inspect or make a copy of the document, or
  - (b) he refuses to supply a copy of the document to a person entitled to the copy under subsection (1)(c).
- (3) A person guilty of an offence under subsection (2) is liable on summary conviction to a fine not exceeding level 3 on the standard scale.

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(4) In this section references to a copy of a document include a copy of any part of it.

# 30 Inspection of documents and questions at audit

- (1) At an audit of accounts under this Chapter an interested person may—
  - (a) inspect the accounts to be audited and all books, deeds, contracts, bills, vouchers and receipts relating to them;
  - (b) make a copy of all or any part of the accounts and of any of the other documents mentioned in paragraph (a).
- (2) At the request of a local government elector for any area to which accounts to be audited under this Chapter relate, the auditor of those accounts must give the elector or any representative of his an opportunity to question the auditor about the accounts.
- (3) But nothing in this section entitles a person—
  - (a) to inspect any accounts or other document relating to a body to the extent that the accounts contain, or the document contains, personal information;
  - (b) to require any personal information to be disclosed by a body's auditor in answer to any question.
- (4) In subsection (3) "personal information" means information relating to an individual which is available to the body for reasons connected with either of these—
  - (a) the fact that the individual holds or has held an office or employment under the body;
  - (b) the fact that payments or other benefits are or have been made or provided to the individual by the body in respect of an office or employment under another person.
- (5) For the purposes of subsection (4) payments made or benefits provided to an individual in respect of an office or employment include any payment made or benefit provided to an individual in respect of his ceasing to hold the office or employment.

# 31 Right to make objections at audit

- (1) At an audit of accounts under this Chapter a local government elector for the area to which the accounts relate, or any representative of his, may make objections before the auditor as to—
  - (a) any matter in respect of which the auditor has a power to apply for a declaration under section 32;
  - (b) any other matter in respect of which the auditor has the power to make a report under section 22.
- (2) A local government elector proposing to make an objection under subsection (1) must—
  - (a) give written notice to the auditor of the proposed objection and the grounds on which it is to be made, and
  - (b) at the same time, send a copy of the notice to the body whose accounts are being audited.

### 32 Declaration that item of account is unlawful

- (1) Where it appears to an auditor carrying out an audit under this Chapter that an item of account is contrary to law, the auditor may apply to the court for a declaration that the item is contrary to law.
- (2) On an application under this section the court may make or refuse to make the declaration applied for.
- (3) If the court makes the declaration applied for it may also order rectification of the accounts.
- (4) If an auditor decides not to make an application for a declaration under this section in relation to an item of account, he must notify a person who has made an objection under section 31(1)(a) in relation to the item of account of his decision.
- (5) Subsection (4) does not apply if the person who has made the objection has failed to comply with section 31(2).
- (6) A person notified under subsection (4) of an auditor's decision may require the auditor to state in writing the reasons for his decision before the end of the permitted period, which is 14 days starting with the day on which the person is notified of the auditor's decision.
- (7) A person who receives reasons for an auditor's decision under subsection (6) may appeal to the court against the decision before the end of the permitted period, which is 28 days starting with the day on which he receives the reasons.
- (8) On an appeal under subsection (7) the court has the same powers in relation to the item of account as it would have if the auditor had applied to the court for a declaration under subsection (1) in relation to the item of account.
- (9) On an application or appeal under this section relating to the accounts of a body, the court may make such order as it thinks fit for the payment by the body of expenses incurred in connection with the application or appeal by—
  - (a) the auditor:
  - (b) the person by whom the appeal is brought.
- (10) The High Court and the county courts have jurisdiction for the purposes of this section.

# Prevention of unlawful expenditure etc

### 33 Advisory notices

- (1) An auditor of accounts of a local government body in Wales may issue a notice under this section (an "advisory notice") if he has reason to believe that one or more of the requirements specified in subsection (2) is met.
- (2) The requirements are that—
  - (a) the body or an officer of the body is about to make or has made a decision which involves or would involve the body incurring expenditure which is unlawful;
  - (b) the body or an officer of the body is about to take or has begun to take a course of action which, if pursued to its conclusion, would be unlawful and likely to cause a loss or deficiency;

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- (c) the body or an officer of the body is about to enter an item of account, the entry of which is unlawful.
- (3) For the purposes of this section and section 34 the actions of any of these are to be treated as the actions of a body—
  - (a) a committee or sub-committee of the body;
  - (b) a person (other than an officer of the body) authorised to act on behalf of the body.
- (4) An advisory notice is a notice which meets these requirements—
  - (a) it is addressed to the body or officer;
  - (b) it specifies which of the requirements specified in subsection (2) is met and the decision, course of action or item of account to which the notice relates;
  - (c) it specifies that the notice will take effect on the day a copy of it is served on the person to whom it is addressed;
  - (d) it requires the body or officer to give the auditor of the body's accounts not less than the specified period of notice in writing of the intention of the body or officer to—
    - (i) make or implement the decision to which the notice relates,
    - (ii) take or continue to take the course of action to which the notice relates, or
    - (iii) enter the item of account to which the notice relates.
- (5) For the purposes of subsection (4)(d) the specified period of notice is the period (not exceeding 21 days) specified in the advisory notice.
- (6) A copy of an advisory notice—
  - (a) must be served on the body to which, or to an officer of which, it is addressed;
  - (b) if the notice is addressed to an officer, must be served on him;
  - (c) may be served on any other person considered appropriate by the auditor by whom the notice is issued.
- (7) The auditor by whom an advisory notice is issued must before the end of the required period serve a statement of his reasons for the belief referred to in subsection (1) on—
  - (a) the body, and
  - (b) if the advisory notice is addressed to an officer of the body, the officer.
- (8) The required period for the purposes of subsection (7) is 7 days starting on the day on which a copy of the advisory notice was served on the person to whom it is addressed.
- (9) A document to be served on an officer of a body under this section must be served on him by addressing it to him and—
  - (a) delivering it to him at an office of the body at which he is employed,
  - (b) leaving it at such an office, or
  - (c) sending it by post to such an office.
- (10) An advisory notice may at any time be withdrawn by the person who for the time being is the auditor of the body to which, or to an officer of which, the notice was addressed.
- (11) The auditor by whom an advisory notice is withdrawn must give notice in writing of the withdrawal to any body or person on whom a copy of the advisory notice was served under subsection (6).

(12) If two or more auditors are appointed in relation to a body's accounts an advisory notice may be issued or withdrawn by the auditors acting jointly or by one of the auditors determined by them.

# 34 Effect of an advisory notice

- (1) Subsections (2) to (4) apply while an advisory notice has effect.
- (2) If the advisory notice relates to a decision, it is not lawful for the body concerned or an officer of the body to make or implement the decision unless and until the conditions set out in subsection (5) are met.
- (3) If the advisory notice relates to a course of action, it is not lawful for the body concerned or an officer of the body to take or continue to take the course of action unless and until the conditions set out in subsection (5) are met.
- (4) If the advisory notice relates to an item of account, it is not lawful for the body concerned or an officer of the body to enter the item of account unless and until the conditions set out in subsection (5) are met.
- (5) The conditions are—
  - (a) that the body has considered, in the light of the advisory notice and the statement under section 33(7), the consequences of doing the thing mentioned in whichever of subsections (2) to (4) is applicable;
  - (b) that the body or officer has given the person who is for the time being the auditor of the body's accounts the period of notice in writing required by the advisory notice under section 33(4)(d);
  - (c) that that period has expired.
- (6) An advisory notice takes effect on the day on which a copy of the notice is served on the person to whom it is addressed.
- (7) An advisory notice ceases to have effect—
  - (a) if a statement of reasons is not served in accordance with section 33(7), at the end of the period specified in section 33(8);
  - (b) in any other case, when it is withdrawn under section 33(10).
- (8) An auditor may recover from the body concerned any expenses reasonably incurred by him in or in connection with the issue of an advisory notice.
- (9) In this section "the body concerned", in relation to an advisory notice, means the body to which, or to an officer of which, the notice is addressed.

# 35 Advisory notices: legal actions

- (1) Subsection (2) applies if—
  - (a) before an advisory notice is served, a body enters into a contract to dispose of or acquire an interest in land, and
  - (b) before the disposal or acquisition is completed, an advisory notice takes effect as a result of which it is unlawful for the body to complete the disposal or acquisition.
- (2) The existence of the advisory notice does not prejudice any remedy in damages which may be available to any person as a result of the body's failure to complete the contract.

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(3) No action lies against an auditor in respect of loss or damage alleged to have been caused as a result of the issue of an advisory notice which was issued in good faith.

# Power of auditor to make a claim for judicial review

- (1) An auditor appointed to audit accounts of a localgovernment body in Wales may make a claim for judicial review with respect to a decision of the body or a failure of the body to act, if it is reasonable to believe that the decision or failure to act would have an effect on the body's accounts.
- (2) Subsection (1) is subject to section 31(3) of the [F12Senior Courts Act 1981] (no claim for judicial review without permission of court).
- (3) The existence of the powers conferred on an auditor under this Part is not a ground for refusing—
  - (a) a claim falling within subsection (1), or
  - (b) an application for permission to make a claim falling within subsection (1).
- (4) On a claim by an auditor for judicial review with respect to a decision of a body or a failure of a body to act, the court may make any order it thinks fit for the payment by the body of expenses incurred by the auditor in connection with the claim.

# **Textual Amendments**

F12 Words in s. 36(2) substituted (1.10.2009) by Constitutional Reform Act 2005 (c. 4), ss. 59, 148, Sch. 11 para. 1(2); S.I. 2009/1604, art. 2

### Miscellaneous

# 37 Extraordinary audit

- (1) The Auditor General for Wales may direct an auditor to hold an extraordinary audit of the accounts of a local government body in Wales if the condition in subsection (2) or the condition in subsection (3) is met.
- (2) The condition is that it appears to the Auditor General for Wales to be desirable to hold an extraordinary audit of the body's accounts.
- (3) The condition is that an application for an extraordinary audit of the body's accounts is made by a local government elector for the area of the body.
- (4) The Assembly may require the Auditor General for Wales to direct an auditor to hold an extraordinary audit of the accounts of a local government body in Wales if it appears to the Assembly to be desirable in the public interest for an extraordinary audit of the body's accounts to be held.
- (5) These provisions apply to an extraordinary audit under this section as they apply to an ordinary audit under this Chapter—
  - (a) section 15;
  - (b) sections 17 to 19;
  - (c) sections 22 to 28;
  - (d) sections 31 and 32.

- (6) An extraordinary audit of a body's accounts may be held under this section only if 3 clear days' notice in writing of the audit is given to the body.
- (7) The expenditure incurred in holding an extraordinary audit of a body's accounts under this section must be met in the first instance by the Auditor General for Wales.
- (8) The Auditor General for Wales may recover all or part of the expenditure from the body.

### 38 Audit of accounts of officers

- (1) This section applies if an officer of a local government body in Wales receives money or other property—
  - (a) on behalf of the body, or
  - (b) for which he ought to account to the body.
- (2) The auditor of the body's accounts must audit the officer's accounts.
- (3) These provisions apply with the necessary modifications to the accounts and audit—
  - (a) section 13(1);
  - (b) sections 17 to 24;
  - (c) sections 27 to 32;
  - (d) section 37;
  - (e) section 39.

### 39 Accounts and audit regulations

- (1) The Assembly may by regulations applying to local government bodies in Wales make provision with respect to—
  - (a) the keeping of accounts;
  - (b) the form, preparation and certification of accounts and of statements of accounts;
  - (c) the deposit of the accounts of a body at the offices of the body or at another place;
  - (d) the publication of information relating to accounts and the publication of statements of accounts;
  - (e) the exercise of any rights of objection or inspection conferred by section 29, 30 or 31 and the steps to be taken by a body for informing local government electors for the area of the body of those rights.
- (2) Before making any regulations under this section the Assembly must consult—
  - (a) the Auditor General for Wales,
  - (b) any associations of local authorities in Wales which appear to it to be concerned, and
  - (c) any bodies of accountants which appear to it to be appropriate.
- (3) A person commits an offence if—
  - (a) without reasonable excuse he contravenes a provision of regulations under this section, and
  - (b) the regulations declare that contravention of the provision is an offence.

Changes to legislation: There are currently no known outstanding effects for the Public Audit (Wales) Act 2004. (See end of Document for details)

- (4) A person guilty of an offence under subsection (3) is liable on summary conviction to a fine not exceeding level 3 on the standard scale.
- (5) Subsection (6) applies if—
  - (a) a person is convicted of committing an offence under subsection (3) in relation to a body, and
  - (b) expenses are incurred by an auditor in connection with proceedings for the offence.
- (6) The expenses may be recovered from the convicted person or the body, to the extent that they are not recovered from any other source.

### **Commencement Information**

S. 39 partly in force; s. 39 not in force at Royal Assent see s. 73; s. 39 in force for specified purposes at 31.1.2005 by S.I. 2005/71, art. 2, Sch.; s. 39 in force for further specified purposes at 1.4.2005 by S.I. 2005/558, art. 2, Sch 1

# 40 Documents relating to police authorities

- (1) If the Auditor General for Wales receives a copy of a report under section 22(5) or (6) and the report relates to a police authority for a police area in Wales, he must send a copy of the report to the Secretary of State and the Assembly.
- (2) If the Auditor General for Wales has sent a document (or a copy of a document) relating to one or more police authorities for police areas in Wales to a police authority for a police area in Wales, he may send a copy of the document to the Secretary of State and the Assembly.

# CHAPTER 2

### STUDIES AND PERFORMANCE STANDARDS

### Studies

# 41 Studies for improving economy etc in services

- (1) The Auditor General for Wales must for each financial year undertake or promote studies designed to enable himto make recommendations—
  - (a) for improving economy, efficiency and effectiveness in the discharge of the functions of [F13]local government bodies in Wales that are also best value authorities for the purposes of Part 1 of the Local Government Act 1999][F14 or Welsh improvement authorities for the purposes of Part 1 of the Local Government (Wales) Measure 2009];
  - (b) for improving economy, efficiency and effectiveness in the provision of services provided by other localgovernment bodies in Wales;
  - (c) for improving the financialor other management of local government bodies in Wales.

- (2) The studies which the Auditor General for Wales is required to undertake or promote under subsection (1) include in particular—
  - (a) studies designed to enable the Auditor General for Wales to determine what directions he should give under section 47;
  - (b) studies of information published in pursuance of section 47 which are designed to enable the Auditor General for Wales to determine, in relation to each financial year, what comparative information to publish himself about the standards of performance achieved by bodies which are relevant bodies for the purposes of that section.
- (3) The Auditor General for Wales may undertake or promote other studies relating to the provision of services by local government bodies in Wales.
- (4) Where the Auditor General for Wales undertakes or promotes a study under this section, he must publish or otherwise make available—
  - (a) the results of the study, and
  - (b) any recommendations made by him.
- (5) Before undertaking or promoting a study under this section, other than a study of a kind mentioned in paragraph (a) or (b) of subsection (2), the Auditor General for Wales must consult—
  - (a) any associations of local government bodies in Wales which appear to him to be concerned, and
  - (b) any associations of employees which appear to him to be appropriate.
- (6) The Auditor General for Wales and the Assembly must co-operate with each other with respect to the exercise of their respective functions under this section and sections 94 and 95 of the Health and Social Care (Community Health and Standards) Act 2003 (c. 43) (reviews, investigations and studies by Assembly).

### **Textual Amendments**

- **F13** Words in s. 41(1)(a) substituted (1.4.2008) by Local Government and Public Involvement in Health Act 2007 (c. 28), ss. 144, 245, {Sch. 8. para. 27(2)}; S.I. 2008/917, art. 2(e)
- **F14** Words in s. 41(a) inserted (W.) (1.4.2010) by Local Government (Wales) Measure 2009 (nawm 2), ss. 51(1), 53(2), Sch. 1 para. 35; S.I. 2009/3272, art. 3(1), Sch. 2

# 42 Studies on impact of statutory provisions etc

- (1) The Auditor General for Wales must undertake or promote studies designed to enable him to prepare reports as to the impact of
  - (a) the operation of any statutory provisions, or
  - (b) any directions or guidance given by the Assembly (whether or not under a statutory provision),

on economy, efficiency and effectiveness in the discharge of the functions of localgovernment bodies in Wales.

- (2) The Auditor General for Wales must from time to time lay before the Assembly a report of any matters which,in his opinion—
  - (a) arise out of studies under this section, and
  - (b) ought to be drawn to the attention of the Assembly.

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- (3) Before undertaking or promoting a study under this section, the Auditor General for Wales must consult—
  - (a) any associations of local government bodies in Wales which appear to him to be concerned, and
  - (b) any associations of employees which appear to him to be appropriate.
- (4) The Auditor General for Wales and the Assembly must co-operate with each other with respect to the exercise of their respective functions under this section and section 95(2) of the Health and Social Care (Community Health and Standards) Act 2003 (c. 43) (studies by Assembly on impact of statutory provisions).

# 43 Co-operation with Audit Commission

The Auditor General for Wales must co-operate with the Audit Commission where it seems to him appropriate to do so for the efficient and effective discharge of his functions under sections 41 and 42.

# 44 Studies at request of local government bodies in Wales

- (1) The Auditor General for Wales may, at the request of a local government body in Wales, undertake or promote studies designed to enable him to make recommendations for improving economy, efficiency and effectiveness in the discharge of the functions of the body.
- (2) Before making the request the body must consult any associations of employees which appear to it to be appropriate.

# 45 Benefit administration studies for Secretary of State

- (1) The Auditor General for Wales may, at the request of the Secretary of State, conduct, or assist the Secretary of State in conducting, benefit administration studies.
- (2) Benefit administration studies are studies designed to enable recommendations to be made for improving economy, efficiency, and effectiveness and quality of performance in the discharge by one or more local authorities in Wales of functions relating to the administration of housing benefit or council tax benefit (or both).
- (3) Any information obtained in the course of a benefit administration study may be disclosed by the Auditor General for Wales to the Secretary of State for the purposes of any functions of the Secretary of State which are connected with housing benefit or council tax benefit.
- (4) The Auditor General for Wales must send to the Secretary of State a copy of a report of a benefit administration study carried out by the Auditor General for Wales.
- (5) The Secretary of State or the Auditor General for Wales may send a copy of a report of a benefit administration study to any local authority to which the study relates.
- (6) The Secretary of State may publish a report of a benefit administration study in conjunction with the Auditor General for Wales.
- (7) The Auditor General for Wales may conduct, or assist the Secretary of State in conducting, a benefit administration study only if the Secretary of State has made

arrangements for the payment to the Auditor General for Wales of a fee in respect of the study.

(8) The amount of the fee must be a reasonable amount agreed between the Secretary of State and the Auditor General for Wales.

### Performance standards

### 46 Performance standards: relevant bodies

- (1) Each of these local government bodies in Wales is a relevant body for the purposes of sections 47 to 49—
  - (a) a local authority in Wales;
  - (b) a committee of a local authority in Wales (including a joint committee of two or more local authorities in Wales);
  - (c) a National Park authority for a National Park in Wales;
  - (d) a police authority for a police area in Wales;
  - (e) a fire and rescue authority in Wales constituted by a scheme under section 2 of the Fire and Rescue Services Act 2004 (c. 21) or a scheme to which section 4 of that Act applies.
- (2) The Assembly may by order provide for sections 47 to 49 to have effect as if any other local government body in Wales were a relevant body for the purposes of those sections.
- (3) In this section "local authority in Wales" does not include a community council.

# 47 Publication of information as to standards of performance

- (1) The Auditor General for Wales must give any directions which he thinks fit for requiring relevant bodies to publish the information mentioned in subsection (2).
- (2) The information is information relating to their activities in a financial year which will, in the opinion of the Auditor General for Wales, facilitate the making of appropriate comparisons—
  - (a) between the standards of performance achieved by different relevant bodies in the financial year, or
  - (b) between the standards of performance achieved by relevant bodies in different financial years.
- (3) The comparisons are to be made by reference to the criteria of cost, economy, efficiency and effectiveness.
- (4) If a relevant body is required by a direction under this section to publish information in relation to a financial year, it must—
  - (a) make arrangements for collecting and recording the information which secure that the information is available for publication and (so far as practicable) that everything published in pursuance of the direction is accurate and complete,
  - (b) publish the information in accordance with the direction and in a method permitted under section 48 before the end of the period of 9 months starting immediately after the end of the financial year, and

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- (c) keep a document containing any information published in pursuance of the direction available for inspection by local government electors for its area.
- (5) The Assembly may by order vary the period specified in subsection (4)(b).
- (6) The period specified in an order under subsection (5) must not be longer than 9 months starting immediately after the end of the financial year in question.
- (7) A local government elector for the area of a relevant body may—
  - (a) at all reasonable times and without payment, inspect and make copies of the whole or any part of a document kept available for inspection by the body under subsection (4)(c);
  - (b) require copies of the whole or part of any such document to be delivered to him on payment of a reasonable sum for each copy.
- (8) A person who has custody of a document kept available for inspection under subsection (4)(c) commits an offence if—
  - (a) he obstructs a person in the exercise of his rights under subsection (7), or
  - (b) he refuses to comply with a requirement under subsection (7)(b).
- (9) A person guilty of an offence under subsection (8) is liable on summary conviction to a fine not exceeding level 3 on the standard scale.

# 48 Permitted methods of publishing information under section 47

- (1) The permitted methods of publication referred to in section 47(4)(b) are these.
- (2) The relevant body may publish the information in a newspaper which is—
  - (a) printed for sale, and
  - (b) circulating in its area.
- (3) If the relevant body ensures that the distribution condition is met with respect to the information, it may publish the information in a newspaper or periodical publication which—
  - (a) is produced and distributed by another person (other than a local authority company), and
  - (b) is free of charge to the recipient.
- (4) A relevant body ensures that the distribution condition is met with respect to information if—
  - (a) in any case, the body takes all reasonable steps to secure that a copy of a publication containing the information is distributed to each dwelling house in its area;
  - (b) in a case where the body considers that the information is of concern to persons carrying on business in its area, the body takes such steps as it considers reasonable and practicable to secure that a copy of a publication containing the information is also distributed to business premises in its area.
- (5) A local authority company is a company under the control of a local authority.
- (6) Section 68(1) of the Local Government and Housing Act 1989 (c. 42) (company under control of local authority) has effect for the purposes of subsection (5) as it has effect for the purposes of Part 5 of that Act.

### 49 Directions under section 47

- (1) A direction under section 47 requiring the publication of information must—
  - (a) identify the financial year or years in relation to which the information is to be published,
  - (b) specify or describe the activities to which the information is to relate, and
  - (c) make provision as to the matters to be contained in the information and as to the form in which it is to be published.
- (2) A direction under section 47—
  - (a) may be given so as to apply either to all relevant bodies or to all relevant bodies of a description specified in the direction;
  - (b) may be varied or revoked by a subsequent direction under that section.
- (3) Before giving a direction under section 47 which imposes a new requirement on a relevant body as to the publication of any information the Auditor General for Wales must consult—
  - (a) any associations of relevant bodies he thinks fit, and
  - (b) any other persons he thinks fit.
- (4) A direction under section 47 imposing a new requirement on a relevant body as to the publication of any information must not be given later than the 31 December in the financial year which precedes the relevant financial year.
- (5) The relevant financial year is the financial year in relation to which the information is to be published.
- (6) If the Auditor General for Wales gives a direction under section 47 he must—
  - (a) publish the direction in the manner he considers appropriate for bringing it to the attention of members of the public, and
  - (b) send a copy of the direction to every relevant body on which duties are imposed by virtue of the direction.
- (7) References in this section to the imposition of a new requirement on a relevant body as to the publication of information are to—
  - (a) the imposition of a requirement by the first direction under section 47 to apply to the body;
  - (b) any subsequent extension of or addition to—
    - (i) the matters to be contained in the information which the body is required to publish in relation to a financial year in pursuance of directions under section 47, or
    - (ii) the activities to which any such information is to relate.

# **CHAPTER 3**

### BEST VALUE

# 50 Best value audit and inspections

Schedule 1 has effect (amendments to Part 1 of the Local Government Act 1999 (c. 27): best value).

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### **Commencement Information**

I5 S. 50 wholly in force at 1.4.2005; s. 50 not in force at Royal Assent see s. 73; s. 50 in force for certain purposes at 31.1.2005 by S.I. 2005/71, art. 2, Sch.; s. 50 otherwise in force at 1.4.2005 by S.I. 2005/558, art. 2, Sch. 1

### **CHAPTER 4**

### **GENERAL**

# 51 Social security references and reports to Secretary of State

- (1) The Auditor General for Wales may refer to the Secretary of State any matter arising from an audit or study under this Part if it appears that the matter may be relevant for the purposes of any of the functions of the Secretary of State relating to social security.
- (2) An auditor may refer to the Secretary of State any matter arising from an audit under Chapter 1 if it appears that the matter may be relevant for the purposes of any of the functions of the Secretary of State relating to social security.
- (3) The Auditor General for Wales may send to the Secretary of State a copy of any report—
  - (a) of which a copy is sent to the Auditor General for Wales under section 22(5) or (6), and
  - (b) which contains observations on the administration by a local authority in Wales of housing benefit or council tax benefit.

# 52 Rights of Auditor General for Wales to documents and information

- (1) The Auditor General for Wales has a right of access at all reasonable times to every document relating to a local government body in Wales which appears to him necessary for the purposes of his functions under this Part.
- (2) The documents relating to a body to which the right conferred by subsection (1) applies may include in particular—
  - (a) a document which is held or controlled by a person who has received financial assistance from the body by means of a grant, loan or guarantee or as a result of the taking of an interest in any property or body corporate;
  - (b) a document which is held or controlled by a person who has supplied goods or services to the body in pursuance of a contract to which the body was party or who has supplied goods or services in pursuance of a relevant sub-contract;
  - (c) a document of a description specified in an order made by the Assembly.
- (3) For the purposes of subsection (2)(b) a contract is a relevant sub-contract if its performance fulfils, or contributes to the fulfilment of, an obligation to supply goods or services to the body in another contract.
- (4) The Auditor General for Wales may require a person whom he thinks has information of the kind mentioned in subsection (5)—

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- (a) to give him any assistance, information and explanation which the Auditor General for Wales thinks necessary for the purposes of his functions under this Part;
- (b) to attend before him in person to—
  - (i) give the assistance, information or explanation, or
  - (ii) produce any document which is held or controlled by the person and to which the right conferred by subsection (1) applies.
- (5) The information is information which relates to—
  - (a) a local government body in Wales;
  - (b) a document to which the right conferred by subsection (1) applies;
  - (c) a person who holds or controls such a document.
- (6) For the purpose of assisting the Auditor General for Wales to maintain proper standards in the auditing of accounts of local government bodies in Wales, the Auditor General for Wales may require a local government body in Wales to make available for inspection by him or on his behalf—
  - (a) the accounts of the body, and
  - (b) any other documents relating to the body which might reasonably be required by an auditor for the purposes of an audit under Chapter 1.
- (7) Every local government body in Wales must provide the Auditor General for Wales with every facility and all information which he may reasonably need for the purposes of his functions under this Part.
- (8) Before making an order under subsection (2)(c) the Assembly must consult—
  - (a) the Auditor General for Wales, and
  - (b) any associations of local authorities in Wales which appear to it to be concerned.

# 53 Rights of Auditor General for Wales to documents and information: offences

- (1) A person commits an offence if without reasonable excuse he fails to comply with a requirement imposed by the Auditor General for Wales under section 52(4).
- (2) A person guilty of an offence under subsection (1) is liable on summary conviction—
  - (a) to a fine not exceeding level 3 on the standard scale, and
  - (b) to an additional fine not exceeding £20 for each day on which the offence continues after he has been convicted of it.
- (3) Subsection (4) applies if—
  - (a) a person is convicted of an offence under subsection (1), and
  - (b) expenses are incurred by the Auditor General for Wales in connection with proceedings for the offence.
- (4) The expenses may be recovered from the convicted person or an appropriate person, to the extent that they are not recovered from any other source.
- (5) An appropriate person is a person who controlled the document referred to in section 52(5) at the time the requirement was imposed.

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### **Restriction on disclosure of information**

- (1) This section applies if information relating to a particular body or other person is obtained by the Auditor General for Wales or an auditor, or by a person acting on behalf of the Auditor General for Wales or an auditor—
  - (a) pursuant to a provision of this Part or Part 1 of the Local Government Act 1999 (c. 27) [F15 or Part 1 of the Local Government (Wales) Measure 2009], or
  - (b) in the course of an audit, study [F16 assessment] or inspection under a provision of this Part, section 145C of the Government of Wales Act 1998 (c. 38) or Part 1 of the Local Government Act 1999 [F17 or Part 1 of the Local Government (Wales) Measure 2009].
- (2) The information must not be disclosed except in accordance with any of these—
  - (a) with the consent of the body or person to whom the information relates;
  - (b) for the purposes of any functions of the Auditor General for Wales or an auditor under this Part or Part 1 of the Local Government Act 1999 [F18] or Part 1 of the Local Government (Wales) Measure 2009];
  - (c) for the purposes of the functions of the Secretary of State relating to social security;
  - (d) for the purposes of the functions of [F19the Public Services Ombudsman for Wales] under Part 3 of the Local Government Act 2000 (c. 22);
  - (e) for the purposes of any functions of the Assembly which are connected with the discharge of social services functions by local authorities in Wales;
  - (f) F20 .....
  - (g) for the purposes of any criminal investigation which is being or may be carried out, whether in the United Kingdom or elsewhere;
  - (h) for the purposes of any criminal proceedings which have been or may be initiated, whether in the United Kingdom or elsewhere;
  - (i) for the purposes of the initiation or bringing to an end of any such investigation or proceedings;
  - (j) for the purpose of facilitating a determination of whether any such investigation or proceedings should be initiated or brought to an end.
- [F21(2ZA) A person who is, or acts on behalf of a person who is, a public authority for the purposes of the Freedom of Information Act 2000, may also disclose such information—
  - (a) in accordance with section 145C(5) or (8) of the Government of Wales Act 1998; or
  - (b) in any other circumstances, except where the disclosure would, or would be likely to, prejudice the effective performance of a function imposed or conferred on the person by or under an enactment.
  - (2ZB) An auditor who does not fall within subsection (2ZA), or a person acting on his behalf, may also disclose such information except where the disclosure would, or would be likely to, prejudice the effective performance of a function imposed or conferred on the auditor by or under an enactment.
  - (2ZC) A person who does not fall within subsection (2ZA) or (2ZB) may also disclose such information in accordance with consent given by the Auditor General for Wales or an auditor.

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(2ZD) Section	54ZA	makes	further	provision	about	consent	for	the	purposes	of
subsection	on (2ZC	C).]								

- (3) A person commits an offence if he discloses information in contravention of [F<sup>24</sup>this section].
- (4) A person guilty of an offence under subsection (3) is liable
  - on summary conviction, F25... to a fine not exceeding the statutory maximum
  - (b)
- (5) In subsection (2) "social services functions" has the same meaning as in the Local Authority Social Services Act 1970 (c. 42).
- (6) The Secretary of State may by order made by statutory instrument amend or repeal the preceding provisions of this section.
- (7) An order under subsection (6) may be made only if
  - section 49 of the Audit Commission Act 1998 (c. 18) (restriction on disclosure of information) has been amended or repealed in the same Session as that in which this Act is passed or in any later Session;
  - the Secretary of State thinks that the amendments or repeals to be made by the order under subsection (6) will (subject to paragraph (c)) have the same effect as the amendments to or repeal of section 49 of that Act;
  - (c) the order would not have the effect of imposing any further restriction on the disclosure of information under this section.
- (8) An order under subsection (6) may not be made unless a draft of the order has been laid before, and approved by a resolution of, each House of Parliament.

### **Textual Amendments**

- F15 Words in s. 54(1)(a) inserted (W.) (1.4.2010) by Local Government (Wales) Measure 2009 (nawm 2), ss. 51(1), 53(2), Sch. 1 para. 36(a); S.I. 2009/3272, art. 3(1), Sch. 2
- F16 Words in s. 54(1)(b) inserted (W.) (1.4.2010) by Local Government (Wales) Measure 2009 (nawm 2), ss. 51(1), 53(2), **Sch. 1 para. 36(b)(i)**; S.I. 2009/3272, art. 3(1), Sch. 2
- F17 Words in s. 54(1)(b) inserted (W.) (1.4.2010) by Local Government (Wales) Measure 2009 (nawm 2), ss. 51(1), 53(2), Sch. 1 para. 36(b)(ii); S.I. 2009/3272, art. 3(1), Sch. 2
- F18 Words in s. 54(2)(b) inserted (W.) (1.4.2010) by Local Government (Wales) Measure 2009 (nawm 2), ss. 51(1), 53(2), Sch. 1 para. 36(c); S.I. 2009/3272, art. 3(1), Sch. 2
- F19 Words in s. 54(2)(d) substituted (1.4.2006) by Public Services Ombudsman (Wales) Act 2005 (c. 10), ss. 39, 40, Sch. 6 para. 77; S.I. 2005/2800, art. 5(1)
- S. 54(2)(f) omitted (20.7.2005 in accordance with art. 1(2) of the amending S.I.) by virtue of The Public Audit (Wales) Act 2004 (Relaxation of Restriction on Disclosure) Order 2005 (S.I. 2005/1018), art. 2(2)
- S. 54(2ZA)-(2ZD) inserted (31.1.2008) by Local Government and Public Involvement in Health Act 2007 (c. 28), ss.167(2), 245 (with s. 167(8)); S.I. 2008/172, art. 2(1)(h)
- F22 S. 54(2A) inserted (20.7.2005 in accordance with art. 1(2) of the amending S.I.) by The Public Audit (Wales) Act 2004 (Relaxation of Restriction on Disclosure) Order 2005 (S.I. 2005/1018), art. 2(3)
- F23 S. 54(2A) repealed (31.1.2008) by Local Government and Public Involvement in Health Act 2007 (c. 28), ss. 167(3), 241, 245, Sch. 18 Pt. 13 (with s. 167(8)); S.I. 2008/172, art. 2(1)(h)(u)

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- **F24** Words in s. 54(3) substituted (31.1.2008) by Local Government and Public Involvement in Health Act 2007 (c. 28), ss. 167(4), 245 (with s. 167(8)); S.I. 2008/172, art. 2(1)(h)
- F25 Words in s. 54(4)(a) repealed (31.1.2008) by Local Government and Public Involvement in Health Act 2007 (c. 28), ss. 167(5)(a), 241, 245, Sch. 18 Pt. 13 (with s. 167(8)); S.I. 2008/172, art. 2(1)(h)(u)
- F26 S. 54(4)(b) repealed (31.1.2008) by Local Government and Public Involvement in Health Act 2007 (c. 28), ss. 167(5)(b), 241, 245, Sch. 18 Pt. 13 (with s. 167(8)); S.I. 2008/172, art. 2(1)(h)(u)

### **Commencement Information**

S. 54 wholly in force at 20.7.2005; s. 54 not in force at Royal Assent see s. 73; s. 54(6)-(8) in force at 31.1.2005 by S.I. 2005/71, art. 2, Sch.; s. 54(1)-(5) in force at 20.7.2005 by S.I. 2005/1911, art. 2, Sch.

# [F2754ZAConsent under section 54(2ZC)

- (1) Consent for the purposes of section 54(2ZC) must be obtained in accordance with this section.
- (2) A person requesting consent ("the applicant") must make a request for consent which—
  - (a) is in writing,
  - (b) states the name of the applicant and an address for correspondence,
  - (c) describes the information in relation to which consent is requested, and
  - (d) identifies the person to whom the information will be disclosed.
- (3) Consent must be given except where the disclosure would, or would be likely to, prejudice the effective performance of a function imposed or conferred on the Auditor General for Wales or an auditor by or under an enactment.
- (4) Consent may be given or refused orally or in writing; but where it is given or refused orally the consent or refusal must be confirmed in writing.
- (5) A refusal (or, where the refusal is oral, the confirmation of the refusal) must contain the reasons for the refusal.
- (6) A person to whom a request for consent is made must give or refuse consent not later than the twentieth working day following the day on which the request is received.
- (7) "Working day" means any day other than a Saturday, a Sunday, Christmas Day, Good Friday or a day which is a bank holiday under the Banking and Financial Dealings Act 1971 in any part of the United Kingdom.]

# Textual Amendments F27 S. 54ZA inserted (31.1.2008) by Local Government and Public Involvement in Health Act 2007 (c. 28), ss.167(6), 245 (with s. 167(8)); S.I. 2008/172, art. 2(1)(h)

[F2854A	Disclosure of information	by or on	behalf o	f public authorities
	F29		1	

### **Textual Amendments**

- F28 S. 54A inserted (20.7.2005 in accordance with art. 1(2) of the amending S.I.) by The Public Audit (Wales) Act 2004 (Relaxation of Restriction on Disclosure) Order 2005 (S.I. 2005/1018), art. 2(4); S.I. 2005/1911, art. 2, Sch.
- F29 S. 54A repealed (31.1.2008) by Local Government and Public Involvement in Health Act 2007 (c. 28), ss. 167(7), 241, 245, Sch. 18 Pt. 13 (with s. 167(8)); S.I. 2008/172, art. 2(1)(h)(u)

# 55 Supply of benefit information to Auditor General for Wales

The Secretary of State may supply to the Auditor General for Wales any information held by the Secretary of State which—

- (a) relates to housing benefit or council tax benefit, and
- (b) appears to the Secretary of State to be relevant to the exercise of any function of the Auditor General for Wales.

# 56 Publication of information by Auditor General for Wales

- (1) The Auditor General for Wales may publish information with respect to any of these—
  - (a) the making by an auditor of a report under section 22;
  - (b) the subject-matter of a report under section 22;
  - (c) the decision made and other action taken by a body in response to the receipt of a report under section 22 or to anything in a report under section 22;
  - (d) a contravention by a body of regulations made under section 39;
  - (e) a contravention by a body of an obligation imposed on the body under section 47(4).
- (2) The information that may be published under subsection (1)(a), (b) or (c) does not include information excluded under section 26(5) from an approved summary published under section 26(4)(c).
- (3) The Auditor General for Wales must inform a body before publishing information under subsection (1) relating to it.
- (4) Information published under subsection (1) must be published in any manner which the Auditor General for Wales considers appropriate for bringing the information to the attention of members of the public who may be interested in it.

# **Provision of information to Audit Commission**

- (1) The Auditor General for Wales must, on request, provide the Audit Commission with any information it may reasonably require for the purpose of making comparisons, in the discharge of its functions under sections 33 and 34 of the Audit Commission Act 1998 (c. 18), between local government bodies in Wales and other local government bodies.
- (2) In this section "local government body" has the meaning given in section 53(1) of the Audit Commission Act 1998.

Part 3 – Welsh NHS bodies Chapter 4 – General

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## 58 Orders and regulations

- (1) Any power conferred on the Assembly by this Part to make orders or regulations is exercisable by statutory instrument.
- (2) Any power conferred on the Assembly or the Secretary of State to make an order or regulations under this Part includes power—
  - (a) to make such incidental, consequential, transitional or supplementary provision as the Assembly or the Secretary of State thinks appropriate;
  - (b) to make different provision for different cases, including different provision for different localities and different bodies and descriptions of bodies.

# 59 Interpretation of Part 2

- (1) This section applies for the interpretation of this Part.
- (2) "Auditor" in relation to accounts of a body—
  - (a) means a person appointed by the Auditor General for Wales under section 13 to act as auditor of those accounts;
  - (b) to the extent provided by section 15(3), includes a person assisting an auditor appointed under section 13 under arrangements approved under section 15(1).
- (3) "The auditor", if there is more than one auditor, means any one of them (subject to any express provision to the contrary).
- (5) "Local authority in Wales" means a county council, county borough council or community council in Wales.
- (6) "Local government elector" means a person registered as a local government elector in the register of electors in accordance with the provisions of the Representation of the People Acts.
- (7) A reference to a local government elector for an area, in relation to a National Park authority which is the local planning authority for a National Park, is to a local government elector for any area the whole or part of which is comprised in the Park.
- (8) "Statutory provision" means a provision contained in or having effect under an enactment.

## **Textual Amendments**

**F30** S. 59(4) repealed (1.4.2008) by Local Government and Public Involvement in Health Act 2007 (c. 28), ss. 144, 241, 245, Sch. 8 para. 27(3), **Sch. 18 Pt. 8**; S.I. 2008/917, **art. 2** 

# PART 3

### WELSH NHS BODIES

### 60 Meaning of "Welsh NHS body"

In this Part "Welsh NHS body" means—

- (a) a Local Health Board,
- (b) a Special Health Authority performing functions only or mainly in respect of Wales.
- (c) a National Health Service trust all or most of whose hospitals, establishments and facilities are situated in Wales or any trustees appointed in pursuance of [F31] paragraph 10 of Schedule 3 to the National Health Service (Wales) Act 2006] for such a trust, or
- (d) a body of trustees appointed in pursuance of section 29(1) of the National Health Service Reorganisation Act 1973 (c. 32) and section 95(1) of the National Health Service Act 1977 (c. 49) [F32] and section 160(1) of the National Health Service (Wales) Act 2006] for a trust all or most of whose hospitals, establishments and facilities are situated in Wales.

#### **Textual Amendments**

- F31 Words in s. 60(c) substituted (1.3.2007) by National Health Service (Consequential Provisions) Act 2006 (c. 43), ss. 2, 8(2), Sch. 1 para. 261(a) (with Sch. 3 Pt. 1)
- F32 Words in s. 60(d) inserted (1.3.2007) by National Health Service (Consequential Provisions) Act 2006 (c. 43), ss. 2, 8(2), Sch. 1 para. 261(b) (with Sch. 3 Pt. 1)

# 61 Audit of Welsh NHS bodies

- (1) The accounts prepared by a Welsh NHS body under [F33 paragraph 4(2) of Schedule 12B to the National Health Service Act 1977 (preparation of annual accounts of Welsh NHS bodies)] for a financial year must be submitted by that body to the Auditor General for Wales no later than five months after the end of that year.
- (2) The Auditor General for Wales must—
  - (a) examine and certify any accounts submitted to him under this section, and
  - (b) no later than four months after the accounts are submitted to him, lay before the Assembly a copy of them as certified by him together with his report on them.
- (3) In examining any accounts submitted to him under this section, the Auditor General for Wales must, in particular, satisfy himself—
  - (a) that the expenditure to which the accounts relate has been incurred lawfully and in accordance with the authority which governs it, and
  - (b) that the body to which the accounts relate has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources.

### **Textual Amendments**

**F33** Words in s. 61(1) substituted (1.2.2007) by Health Act 2006 (c. 28), ss. 80, 83, **Sch. 8 para. 62**; S.I. 2007/204, **art. 4(b)** 

# 62 Co-operation with Assembly, Audit Commission or CHAI

The Auditor General for Wales must co-operate with—

- (a) the Assembly,
- (b) the Audit Commission, or

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# [F34(c) the Care Quality Commission,]

where it seems to him appropriate to do so for the efficient and effective discharge of his functions in relation to Welsh NHS bodies.

#### **Textual Amendments**

**F34** S. 62(c) substituted (1.4.2009) by Health and Social Care Act 2008 (c. 14), ss. 95, 170, **Sch. 5 para.** 76; S.I. 2009/462, art. 2, **Sch. 1 para. 35(z)** 

#### **Modifications etc. (not altering text)**

C8 S. 62 modified (temp. from 1.10.2008 to 31.3.2009) by The Health and Social Care Act 2008 (Consequential Amendments and Transitory Provisions) Order 2008 (S.I. 2008/2250), art. 3(12)

### Audit of accounts of officers of Welsh NHS bodies

- (1) This section applies where an officer of a Welsh NHS body receives money or other property—
  - (a) on behalf of that body, or
  - (b) for which he ought to account to that body.
- (2) The officer must keep accounts.
- (3) The accounts of the officer must—
  - (a) be made up each year to 31 March, and
  - (b) be audited by the Auditor General for Wales,

and section 61 applies with the necessary modifications in relation to the accounts and audit.

## 64 Provision of information by CHAI

- (1) [F35The Care Quality Commission] must, on request, provide the Auditor General for Wales with any information he may reasonably require for the purpose of making comparisons, in the discharge of his functions under sections 145 and 145A of the Government of Wales Act 1998 (c. 38) in relation to a Welsh NHS body, between the Welsh NHS body and English NHS bodies and cross-border SHAs.
- (2) Subsection (1) does not require information to be provided in circumstances where (but for that subsection) the disclosure of the information would contravene [F36 section 76 of the Health and Social Care Act 2008 (disclosure of confidential personal information: offence).]

# I<sup>F37</sup>(3) In this section—

"English NHS body" has the meaning given by subsection (1) of section 97 of that Act; and

"cross-border SHA" means a cross-border Special Health Authority as defined by that subsection.]

### **Textual Amendments**

F35 Words in s. 64(1) substituted (1.4.2009) by Health and Social Care Act 2008 (c. 14), ss. 95, 170, Sch. 5 para. 77(a); S.I. 2009/462, art. 2, Sch. 1 para. 35(z)

- **F36** Words in s. 64(2) substituted (1.4.2009) by Health and Social Care Act 2008 (c. 14), ss. 95, 170, Sch. 5 para. 77(b); S.I. 2009/462, art. 2, Sch. 1 para. 35(z)
- F37 S. 64(3) substituted (1.4.2009) by Health and Social Care Act 2008 (c. 14), ss. 95, 170, Sch. 5 para. 77(c); S.I. 2009/462, art. 2, Sch. 1 para. 35(z)

# [F38PART 3A

#### DATA MATCHING

#### **Textual Amendments**

**F38** Pt. 3A inserted (1.3.2008 for s. 64G(1)(3)(4) and 6.4.2008 otherwise) by Serious Crime Act 2007 (c. 27), ss. 73, 94, **Sch. 7 para. 4**; S.I. 2008/219, **art. 3(i)**; S.I. 2008/755, **art. 16** 

## 64A Power to conduct data matching exercises

- (1) The Auditor General for Wales may conduct data matching exercises or arrange for them to be conducted on his behalf.
- (2) A data matching exercise is an exercise involving the comparison of sets of data to determine how far they match (including the identification of any patterns and trends).
- (3) The power in subsection (1) is exercisable for the purpose of assisting in the prevention and detection of fraud in or with respect to Wales.
- (4) That assistance may, but need not, form part of an audit.
- (5) A data matching exercise may not be used to identify patterns and trends in an individual's characteristics or behaviour which suggest nothing more than his potential to commit fraud in the future.
- (6) In the following provisions of this Part, reference to a data matching exercise is to an exercise conducted or arranged to be conducted under this section.

### 64B Mandatory provision of data

- (1) The Auditor General for Wales may require—
  - (a) any body mentioned in subsection (2), and
  - (b) any officer or member of such a body,

to provide the Auditor General or a person acting on his behalf with such data (and in such form) as the Auditor General or that person may reasonably require for the purpose of conducting data matching exercises.

- (2) The bodies are—
  - (a) a local government body in Wales (as defined in section 12(1));
  - (b) a Welsh NHS body (as defined in section 60).
- (3) A person who without reasonable excuse fails to comply with a requirement of the Auditor General under subsection (1)(b) is guilty of an offence and liable on summary conviction—
  - (a) to a fine not exceeding level 3 on the standard scale, and

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- (b) to an additional fine not exceeding £20 for each day on which the offence continues after conviction for that offence.
- (4) If an officer or member of a body is convicted of an offence under subsection (3), any expenses incurred by the Auditor General in connection with proceedings for the offence, so far as not recovered from any other source, are recoverable from that body.

# 64C Voluntary provision of data

- (1) If the Auditor General for Wales thinks it appropriate to conduct a data matching exercise using data held by or on behalf of a body or person not subject to section 64B, the data may be disclosed to the Auditor General or a person acting on his behalf.
- (2) A disclosure under subsection (1) does not breach—
  - (a) any obligation of confidence owed by a person making the disclosure, or
  - (b) any other restriction on the disclosure of information (however imposed).
- (3) But nothing in this section authorises a disclosure which—
  - (a) contravenes the Data Protection Act 1998 (c. 29), or
  - (b) is prohibited by Part 1 of the Regulation of Investigatory Powers Act 2000 (c. 23).
- (4) Data may not be disclosed under subsection (1) if the data comprise or include patient data.
- (5) "Patient data" means data relating to an individual which are held for medical purposes (within the meaning of section 251 of the National Health Service Act 2006 (c. 41)) and from which the individual can be identified.
- (6) This section does not limit the circumstances in which data may be disclosed apart from this section.
- (7) Data matching exercises may include data provided by a body or person outside England and Wales.

### 64D Disclosure of results of data matching etc

- (1) This section applies to the following information—
  - (a) information relating to a particular body or person obtained by or on behalf of the Auditor General for Wales for the purpose of conducting a data matching exercise.
  - (b) the results of any such exercise.
- (2) Information to which this section applies may be disclosed by or on behalf of the Auditor General for Wales if the disclosure is—
  - (a) for or in connection with a purpose for which the data matching exercise is conducted,
  - (b) to a body mentioned in subsection (3) (or a related party) for or in connection with a function of that body corresponding or similar to the functions of an auditor under Chapter 1 of Part 2 or the functions of the Auditor General under Part 3 or this Part, or
  - (c) in pursuance of a duty imposed by or under a statutory provision.
- (3) The bodies are—

- (a) the Audit Commission,
- (b) the Auditor General for Scotland,
- (c) the Accounts Commission for Scotland,
- (d) Audit Scotland,
- (e) the Comptroller and Auditor General for Northern Ireland,
- (f) a person designated as a local government auditor under Article 4 of the Local Government (Northern Ireland) Order 2005 (S.I. 2005/1968 (N.I.18)).
- (4) "Related party", in relation to a body mentioned in subsection (3), means—
  - (a) a body or person acting on its behalf,
  - (b) a body whose accounts are required to be audited by it or by a person appointed by it,
  - (c) a person appointed by it to audit those accounts.
- (5) If the data used for a data matching exercise include patient data—
  - (a) subsection (2)(a) applies only so far as the purpose for which the disclosure is made relates to a relevant NHS body,
  - (b) subsection (2)(b) applies only so far as the function for or in connection with which the disclosure is made relates to such a body.
- (6) In subsection (5)—
  - (a) "patient data" has the same meaning as in section 64C,
  - (b) "relevant NHS body" means—
    - (i) a Welsh NHS body as defined in section 60,
    - (ii) a health service body as defined in section 53(1) of the Audit Commission Act 1998 (c. 18),
    - (iii) an NHS body as defined in section 22(1) of the Community Care and Health (Scotland) Act 2002 (asp 5),
    - (iv) a body to which Article 90 of the Health and Personal Social Services (Northern Ireland) Order 1972 (S.I. 1972/1265 (N.I.14)) applies.
- (7) Information disclosed under subsection (2) may not be further disclosed except—
  - (a) for or in connection with the purpose for which it was disclosed under paragraph (a) or the function for which it was disclosed under paragraph (b) of that subsection,
  - (b) for the investigation or prosecution of an offence (so far as the disclosure does not fall within paragraph (a)), or
  - (c) in pursuance of a duty imposed by or under a statutory provision.
- (8) Except as authorised by subsections (2) and (7), a person who discloses information to which this section applies is guilty of an offence and liable—
  - (a) on conviction on indictment, to imprisonment for a term not exceeding two years, to a fine or to both, or
  - (b) on summary conviction, to imprisonment for a term not exceeding 12 months, to a fine not exceeding the statutory maximum or to both.
- (9) Section 54 does not apply to information to which this section applies.
- (10) In this section "statutory provision" has the meaning given in section 59(8).

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#### **Modifications etc. (not altering text)**

C9 S. 64D(8)(b) modified (6.4.2008) by Serious Crime Act 2007 (c. 27), ss. 91(1), 94, **Sch. 13 para. 9(b)**; S.I. 2008/755, **art. 16** 

### 64E Publication

- (1) Nothing in section 64D prevents the Auditor General for Wales from publishing a report on a data matching exercise (including on the results of the exercise).
- (2) But the report may not include information relating to a particular body or person if—
  - (a) the body or person is the subject of any data included in the data matching exercise,
  - (b) the body or person can be identified from the information, and
  - (c) the information is not otherwise in the public domain.
- (3) A report published under this section may be published in any manner which the Auditor General considers appropriate for bringing it to the attention of those members of the public who may be interested.
- (4) This section does not affect any powers of an auditor or the Auditor General where the data matching exercise in question forms part of an audit under Part 2 or 3.

## 64F Fees for data matching

- (1) The Auditor General for Wales must prescribe a scale or scales of fees in respect of data matching exercises.
- (2) A body required under section 64B(1) to provide data for a data matching exercise must pay to the Auditor General the fee applicable to that exercise in accordance with the appropriate scale.
- (3) But if it appears to the Auditor General that the work involved in the exercise was substantially more or less than that envisaged by the appropriate scale, the Auditor General may charge the body a fee which is larger or smaller than that referred to in subsection (2).
- (4) Before prescribing a scale of fees under this section, the Auditor General must consult—
  - (a) the bodies mentioned in section 64B(2), and
  - (b) such other bodies or persons as the Auditor General thinks fit.
- (5) If the Welsh Ministers consider it necessary or desirable to do so, they may by regulations prescribe a scale or scales of fees to have effect, for such period as is specified in the regulations, in place of any scale or scales of fees prescribed by the Auditor General and, if they do so, references in this section to the appropriate scale are to be read as respects that period as references to the appropriate scale prescribed by the Welsh Ministers.
- (6) Before making any regulations under subsection (5), the Welsh Ministers must consult—
  - (a) the Auditor General for Wales, and
  - (b) such other bodies or persons as they think fit.

- (7) The power under subsection (5) is exercisable by statutory instrument subject to annulment in pursuance of a resolution of the Assembly.
- (8) In addition to the power under subsection (2), the Auditor General may charge a fee to any other body or person providing data for or receiving the results of a data matching exercise, such fee to be payable in accordance with terms agreed between the Auditor General and that body or person.

# 64G Code of data matching practice

- (1) The Auditor General for Wales must prepare, and keep under review, a code of practice with respect to data matching exercises.
- (2) Regard must be had to the code in conducting and participating in any such exercise.
- (3) Before preparing or altering the code, the Auditor General must consult the bodies mentioned in section 64B(2), the Information Commissioner and such other bodies or persons as the Auditor General thinks fit.
- (4) The Auditor General must—
  - (a) lay a copy of the code, and of any alterations made to the code, before the Assembly, and
  - (b) from time to time publish the code as for the time being in force.

## 64H Powers of Secretary of State

- (1) The Secretary of State may by order amend this Part—
  - (a) to add any purpose mentioned in subsection (2) to the purposes for which data matching exercises may be conducted,
  - (b) to modify the application of this Part in relation to a purpose so added.
- (2) The purposes which may be added are—
  - (a) to assist in the prevention and detection of crime (other than fraud) in or with respect to Wales,
  - (b) to assist in the apprehension and prosecution of offenders in or with respect to Wales,
  - (c) to assist in the recovery of debt owing to Welsh public bodies.
- (3) The Secretary of State may by order amend this Part—
  - (a) to add a Welsh public body to the list of bodies in section 64B(2),
  - (b) to modify the application of this Part in relation to a body so added,
  - (c) to remove a body from that list.
- (4) Before making an order under this section, the Secretary of State must consult the Auditor General for Wales.
- (5) An order under this section—
  - (a) is to be made by statutory instrument, and
  - (b) may include such incidental, consequential, supplemental or transitional provision as the Secretary of State thinks fit.
- (6) No order under this section may be made unless a draft of the statutory instrument has been laid before, and approved by a resolution of, each House of Parliament.

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(7) In this section "Welsh public body" means a public body (as defined in section 12(3)) whose functions relate exclusively to Wales or an area of Wales.]

#### PART 4

#### MISCELLANEOUS AND GENERAL

#### Miscellaneous

# Public bodies subject to audit etc

- (1) The Government of Wales Act 1998 is amended as follows.
- (2) <sup>F39</sup>......
- (3) In subsection (9) of that section, after paragraph (b) add "and
  - (c) "public body" means—
    - (i) a body exercising functions of a public nature, or
    - (ii) a body entirely or substantially funded from public money."
- (4) In Schedule 17, in Part 1 (bodies subject generally to audit etc provisions), in paragraph 1 omit "(other than the Care Council for Wales)".

### **Textual Amendments**

**F39** S. 65(2) repealed by Government of Wales Act 2006 (c. 32), ss. 161(4)(d), 163, **Sch. 12** (with Sch. 11 para. 22), the repealing provision coming into force immediately after the end of "the initial period" (which ended with the day of the first appointment of a First Minister on 25.5.2007)

### 66 Minor and consequential amendments

Schedule 2 (which makes minor and consequential amendments) has effect.

#### **Commencement Information**

I7 S. 66 wholly in force at 1.4.2005, see s. 73 and S.I. 2005/558, art. 2, Sch. 1 (subject to Sch. 2)

### **Functions transferred to Assembly**

- (1) Any reference in Schedule 1 to the National Assembly for Wales (Transfer of Functions) Order 1999 (S.I.1999/672) to an enactment amended by this Act is to be treated as a reference to that enactment as amended by this Act.
- (2) Subsection (1) does not affect the power to make further Orders varying or omitting those references.

# [F4067A Assistance by Auditor General to inspectorates

(1) The Auditor General for Wales may provide assistance to—

- (a) Her Majesty's Chief Inspector of Prisons,
- (b) Her Majesty's Inspectors of Constabulary,
- (c) Her Majesty's Chief Inspector of the Crown Prosecution Service,
- (d) [F41Her Majesty's Inspectorate of Probation for England and Wales],
- (e) Her Majesty's Inspectorate of Court Administration,

in the discharge of any of their functions.

(2) Assistance under subsection (1) may be provided on such terms, including terms as to payment, as the Auditor General for Wales and the body or person in question may agree.]

#### **Textual Amendments**

- **F40** S. 67A inserted (1.4.2007) by Police and Justice Act 2006 (c. 48), ss. 52, 53, **Sch. 14 para. 60**; S.I. 2007/709, **art. 3(p)** (subject to arts. 6, 7)
- F41 Words in s. 67A(1)(d) substituted (1.4.2008) by The Offender Management Act 2007 (Consequential Amendments) Order 2008 (S.I. 2008/912), art. 3, Sch. 1 para. 26(2)(g)

# Transitional provision

# 68 Transfer of property etc to Auditor General

- (1) Any property, rights and liabilities which are the subject of a transfer scheme are to be transferred to and vested in the Auditor General for Wales in accordance with the scheme.
- (2) For this purpose "a transfer scheme" means a scheme contained in an order made under paragraph 1 of Schedule 3.
- (3) Schedule 3 (which makes provision about schemes for the transfer of property etc) has effect.

## 69 Local government bodies in Wales

- (1) Subsection (2) applies where, immediately before the commencement of paragraph 38(3) of Schedule 2, an appointment of a person as an auditor in relation to accounts of a local government body in Wales has effect under Part 2 of the Audit Commission Act 1998 (c. 18).
- (2) Until the end of the period for which that appointment was made, Part 2 of this Act applies, in relation to that body, as if the appointment had been made under section 13.
- (3) Subsection (4) applies where, immediately before the commencement of paragraph 38(3) of Schedule 2—
  - (a) arrangements approved under section 3(9) of the Audit Commission Act 1998 have effect:
  - (b) the arrangements authorise a person to carry out specified functions of an auditor appointed under Part 2 of that Act in relation to accounts of a local government body in Wales; and
  - (c) the appointment of the auditor in relation to the accounts of that body has effect under Part 2 of that Act.

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- (4) Until the end of the period for which the arrangements have effect, or (if sooner) the end of the period for which the appointment of the auditor was made, Part 2 of this Act applies, in relation to that body, as if—
  - (a) the arrangements had been approved under section 15(1);
  - (b) the appointment of the auditor had been made under section 13; and
  - (c) the arrangements authorised the person to carry out functions of the auditor which correspond to the functions of the auditor that he is authorised to carry out by the arrangements.
- (5) Subsection (6) applies where, immediately before the commencement of paragraphs 23, 24 and 38(3) of Schedule 2, the Audit Commission is promoting or undertaking a study under Part 3 of the Audit Commission Act 1998 (c. 18) in connection with a local government body in Wales.
- (6) After (and notwithstanding) that commencement, Part 3 of the Audit Commission Act 1998 continues to have effect in relation to the promotion or undertaking of the study.
- (7) In this section "local government body in Wales" has the meaning given in section 12(1).

### 70 Welsh NHS bodies

- (1) Subsection (2) applies where, immediately before the commencement of section 61, an appointment of a person as an auditor in relation to accounts of a Welsh NHS body has effect under Part 2 of the Audit Commission Act 1998.
- (2) Until the end of the period for which that appointment was made, sections 61 and 63 apply, in relation to that Welsh NHS body, as if that person were authorised under section 92(8) of the Government of Wales Act 1998 (c. 38) to exercise the functions of the Auditor General for Wales under sections 61 and 63.
- (3) Subsection (4) applies where, immediately before the commencement of section 61 and paragraph 38(2) of Schedule 2, the Audit Commission is promoting or undertaking a study under section 33 <sup>F42</sup>... of the Audit Commission Act 1998 in connection with a Welsh NHS body.
- (4) After (and notwithstanding) that commencement, section 33 F43. . . of that Act continues to have effect in relation to the promoting or undertaking of the study.
- (5) In this section "Welsh NHS body" has the meaning given in section 60.

#### **Textual Amendments**

- **F42** Words in s. 70(3) repealed (31.1.2008) by Local Government and Public Involvement in Health Act 2007 (c. 28), ss. 241, 245, Sch. 18 Pt. 11; S.I. 2008/172, art. 2(1)(u)
- **F43** Words in s. 70(4) repealed (31.1.2008) by Local Government and Public Involvement in Health Act 2007 (c. 28), ss. 241, 245, **Sch. 18 Pt. 11**; S.I. 2008/172, **art. 2(1)(u)**

#### General

# 71 Interpretation

In this Act—

"the Assembly" means the National Assembly for Wales;

"the Audit Commission" means the Audit Commission for Local Authorities and the National Health Service in England <sup>F44</sup>...;

"body" includes office;

"financial year" means the 12 months ending with 31 March.

#### **Textual Amendments**

**F44** Words in s. 71 repealed (1.4.2008) by Local Government and Public Involvement in Health Act 2007 (c. 28), ss. 146, 241, 245, Sch. 9 para. 1(1)(2)(w), **Sch. 18 Pt. 11**; S.I. 2008/172, **art. 4** 

### 72 Repeals

The enactments mentioned in Schedule 4 are repealed to the extent specified.

### **Commencement Information**

**18** S. 72 wholly in force at 1.4.2005, see s. 73 and S.I. 2005/558, art. 2, Sch. 1 (subject to Sch. 2)

### 73 Commencement

- (1) The preceding provisions (and the Schedules), except section 71, come into force in accordance with provision made by the Assembly by order.
- (2) The power to make orders under subsection (1) is exercisable by statutory instrument.
- (3) Orders under subsection (1)—
  - (a) may include transitional provision or savings;
  - (b) may make different provision for different purposes.

### **Subordinate Legislation Made**

P1 S. 73 power partly exercised: 31.1.2005 appointed for specified provisions by {S.I. 2005/71}, art. 2, Sch.; 1.4.2005 appointed for specified provisions by {S.I. 2005/558}, art. 2, Sch. 1; 20.7.2005 appointed for specified provisions by {S.I. 2005/1911}, art. 2

# 74 Extent

- (1) The amendment or repeal of a provision by this Act has the same extent as the provision amended or repealed.
- (2) Subject to that, this Act extends to England and Wales only.

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# 75 Short title

This Act may be cited as the Public Audit (Wales) Act 2004.

### **Status:**

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# **Changes to legislation:**

There are currently no known outstanding effects for the Public Audit (Wales) Act 2004.