EXPLANATORY MEMORANDUM TO

THE DISABILITY DISCRIMINATION (PUBLIC AUTHORITIES) (STATUTORY DUTIES) (AMENDMENT) REGULATIONS 2007

2007 No. 618

1. This explanatory memorandum has been prepared by the Department for Work and Pensions and is laid before Parliament by Command of Her Majesty.

2. Description

- 2.1 These Regulations amend the Disability Discrimination (Public Authorities) (Statutory Duties) Regulations 2005 (S.I.2005/2966) "the 2005 Regulations". They require a number of public authorities to carry out certain specific disability equality duties. In particular these bodies will be required to publish Disability Equality Scheme which will set out how the body intends to carry out its disability equality duties by 3rd December 2007.
- 3. Matters of special interest to the Joint Committee on Statutory Instruments.
 - 3.1 None

4. Legislative Background

- 4.1 The Disability Discrimination Act 2005 inserted new sections 49A to 49F into the Disability Discrimination Act 1995. New section 49A creates what is generally referred to as a "disability equality duty" requiring public authorities to have, whilst carrying out their functions, due regard to the need to:
 - eliminate discrimination against, and harassment of disabled people,
 - promote greater equality of opportunity for disabled people,
 - promote positive attitudes towards, and participation in public life of disabled people, and
 - recognise that achieving equality for disabled people will at times require adjustments that will mean treating a disabled person more favourably.
- 4.2 Sections 49B and 49C describe the types of person or act subject to the disability equality duty.
- 4.3 The 2005 Regulations imposed specific disability equality duties on listed public bodies, in order to assist the bodies in carrying out their duty under section 49A. Enforcement of the specific duties is by the Disability Rights Commission through the issue of compliance notices, which are enforceable through the County Court (Sheriff Court in Scotland).
- 4.4 These regulations amend and add to the list of public authorities to which the duties imposed by the 2005 Regulations apply.

5. Extent

5.1 This instrument extends to Great Britain.

6. European Convention on Human Rights

As the instrument is subject to negative resolution procedure and does not amend primary legislation, no statement is required.

7. Policy background

- 7.1 The disability equality duty created by the Disability Discrimination Act 2005 and the 2005 Regulations are intended to mirror, and have equivalent weight to, the similar race equality duty introduced by section 71 of the Race Relations Act 1976 (as amended by section 2 of the Race Relations Amendment Act 2000) and subordinate legislation such as the Race Relations Act 1976 (Statutory Duties) Order 2001 (SI 2001/3458).
- 7.2 The disability equality duty follows recognition that providing disabled people with individual right of redress against discrimination goes only part way towards addressing the disadvantage faced by disabled people. Often disabled people face disadvantage or discrimination because their needs have not been taken into account in the ways services are designed, or the way functions are carried out. This is borne out by the continuing inequality faced by disabled people as demonstrated in "Improving the Life Chances of Disabled People" (Strategy Unit Report 2005). As part of the Government's strategy for tackling this inequality, the new duty is designed to ensure that across the public sector public bodies continually examine how they operate, and progressively remove barriers to greater equality of opportunity for disabled people.
- 7.3 In July 2004 the Government published "Delivering Equality for Disabled People", a consultation on how the regulation making powers in the then proposed Disability Discrimination Bill should be utilised to promote greater equality for disabled people, and to eliminate institutional barriers in the public sector.
- 7.4 The 2005 Regulations resulted from that exercise.
- 7.5 In the consultation document, the Government set out the factors to be taken into account when deciding if bodies should be subject to the proposed specific equality duties. These were whether the body
 - has significant direct dealings with disabled service users;
 - has significant impacts on the lives of disabled people;
 - could be a significant employer of disabled people; and
 - is of sufficient size to support the duties.
- 7.6 The Government made clear that it considered that the bodies already placed under the specific race equality duties met these criteria, and also, that cultural and countryside bodies had an important role in enabling access for disabled

people, and it was the Government's intention to place them under the specific disability duties.

Consultation

- 7.7 The list of bodies subject to the specific duties needs to be updated on a regular basis to take account of new bodies, and bodies that have changed their status or ceased to exist. The Government has reviewed the current list of bodies and, between August and September 2006, consulted a number of other bodies not currently listed which appeared to meet the factors discussed above. As a result of that review, Ministers decided that the bodies listed in regulation 4 of these Regulations should have specific duties and produce a disability equality scheme by 3 December 2007.
- 7.8 Ministers also decided that, due to the changes since 2005 that have introduced full competition into the postal market, Royal Mail Group should not be subject to the specific duties. This is consistent with the approach taken for the gender equality duty through the Sex Discrimination Act 1975 (Public Authorities) (Statutory Duties) Order 2006 (S.I. 2006/2930) which comes into force on 6 April 2007.
- 7.9 In accordance with the provisions of section 49D, these Regulations are made following consultation with Scottish Ministers, the Disability Rights Commission and the National Assembly of Wales. In addition, in respect of duties placed on Welsh public bodies, consent has been obtained from the National Assembly of Wales.

Guidance and Consolidation

7.10 The Statutory Code of Practice on the Disability Equality Duty (England and Wales) and non-statutory guidance produced by the Disability Rights Commission are available on the Disability Rights Commission's website:

http://www.drc.org.uk/employers_and_service_provider/disability_equality_duty/explaining_the_duty/codes_of_practice.aspx

An addendum will be placed on the Disability Rights Commission's website to reflect the changes made by these Regulations.

8. Impact

- 8.1 A Regulatory Impact Assessment has not been prepared as no impact on the private or voluntary sector is foreseen.
- 8.2 The costs imposed on the public sector are negligible.

9. Contact

Ed Clift at the Department for Work and Pensions Tel: 020 7962 8600 or e-mail: ed.clift@dwp.gsi.gov.uk can answer any queries regarding the instrument.