

2010 No. 2655

TRIBUNALS AND INQUIRIES

The First-tier Tribunal and Upper Tribunal (Chambers) Order 2010

<i>Made</i> - - - -	<i>28th October 2010</i>
<i>Laid before Parliament</i>	<i>2nd November 2010</i>
<i>Coming into force</i> -	<i>29th November 2010</i>

The Lord Chancellor, with the concurrence of the Senior President of Tribunals, makes the following Order in exercise of the power conferred by section 7(1) and (9) of the Tribunals, Courts and Enforcement Act 2007^(a).

Citation, commencement and revocations

1.—(1) This Order may be cited as the First-tier Tribunal and Upper Tribunal (Chambers) Order 2010 and comes into force on 29th November 2010.

(2) The Orders listed in the first column of the Schedule to this Order are revoked to the extent specified in the second column.

First-tier Tribunal Chambers

2. The First-tier Tribunal shall be organised into the following chambers—

- (a) the General Regulatory Chamber;
- (b) the Health, Education and Social Care Chamber;
- (c) the Immigration and Asylum Chamber;
- ▶¹(cc) the Property Chamber; ◀
- (d) the Social Entitlement Chamber;
- (e) the Tax Chamber;
- (f) the War Pensions and Armed Forces Compensation Chamber.

¹Sub-para. (cc) inserted in art. 2 by art. 3 of S.I. 2013/1187 as from 1.7.13.

Functions of the General Regulatory Chamber

3. To the General Regulatory Chamber are allocated all functions related to—

- (a) proceedings in respect of the decisions and actions of regulatory bodies which are not allocated to the Health, Education and Social Care Chamber by article 4 or to the Tax Chamber by article 7;
- (b) matters referred to the First-tier Tribunal under Schedule 1D to the Charities Act 1993^(b) (references to Tribunal);
- (c) the determination of remuneration for carrying mail-bags in a ship or aircraft.

Functions of the Health, Education and Social Care Chamber

4. To the Health, Education and Social Care Chamber are allocated all functions related to—

(a) 2007 c. 15.

(b) 1993 c. 10. Schedule 1D was inserted by Schedule 4 to the Charities Act 2006 (c. 50).

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- (a) an appeal against a decision related to children with special educational needs;
- (b) a claim of disability discrimination in the education of a child;
- (c) an application or an appeal against a decision or determination related to work with children or vulnerable adults;
- (d) an appeal against a decision related to registration in respect of the provision of health or social care;
- (e) an application in respect of, or an appeal against a decision related to, the provision of health care or health services;
- (f) an appeal against a decision related to registration in respect of social workers and social care workers;
- (g) an appeal against a decision related to the provision of childcare;
- (h) an appeal against a decision related to an independent school or other independent educational institution;
- (i) applications and references by and in respect of patients under the provisions of the Mental Health Act 1983^(a) or paragraph 5(2) of the Schedule to the Repatriation of Prisoners Act 1984^(b).

Functions of the Immigration and Asylum Chamber of the First-tier Tribunal

5. To the Immigration and Asylum Chamber of the First-tier Tribunal are allocated all functions related to immigration and asylum matters, with the exception of matters allocated to—

- (a) the Social Entitlement Chamber by article 6(a);
- (b) the General Regulatory Chamber by article 3(a).

¹Art. 5A inserted by art. 4 of S.I. 2013/1187 as from 1.7.13.

Functions of the Property Chamber

5A. To the Property Chamber are allocated all functions conferred on the First-tier Tribunal relating to—

- (a) a reference by the Chief Land Registrar and any other application, matter or appeal under the Land Registration Act 2002^(c);
- (b) proceedings under any of the enactments referred to in section 6A(2) of the Agriculture (Miscellaneous Provisions) Act 1954^(d) or the Hill Farming Act 1946^(e);
- (c) housing etc, under the Housing Act 2004^(f);
- (d) leasehold property;
- (e) residential property;
- (f) rents;
- (g) the right to buy;
- ²(h) proceedings relating to mobile homes and caravan sites.◀◀

²Art. 5A(h) substituted by art. 2(2) to S.I. 2014/1901 as from 8.8.14.

Functions of the Social Entitlement Chamber

6. To the Social Entitlement Chamber are allocated all functions related to appeals—

- (a) in cases regarding support for asylum seekers, failed asylum seekers, persons designated under section 130 of the Criminal Justice and Immigration Act 2008^(g), or the dependants of any such persons;

(a) 1983 c. 20.

(b) 1984 c. 47.

(c) 2002 c. 9.

(d) 1954 c. 39. Section 6A was inserted by the Transfer of Tribunal Functions Order 2013, (S.I. 2013/1036).

(e) 1946 c. 73.

(f) 2004 c. 34.

(g) 2008 c. 4.

- (b) in criminal injuries compensation cases;
- (c) regarding entitlement to, payments of, or recovery or recoupment of payments of, social security benefits, child support, vaccine damage payments, health in pregnancy grant and tax credits, with the exception of—
 - (i) appeals under section 11 of the Social Security Contributions (Transfer of Functions, etc.) Act 1999(a) (appeals against decisions of Her Majesty's Revenue and Customs);
 - (ii) appeals in respect of employer penalties or employer information penalties (as defined in section 63(11) and (12) of the Tax Credits Act 2002(b));
 - (iii) appeals under regulation 28(3) of the Child Trust Funds Regulations 2004(c);
- (d) regarding saving gateway accounts with the exception of appeals against requirements to account for an amount under regulations made under section 14 of the Saving Gateway Accounts Act 2009(d);
- (e) regarding child trust funds with the exception of appeals against requirements to account for an amount under regulations made under section 22(4) of the Child Trust Funds Act 2004(e) in relation to section 13 of that Act;
- (f) regarding payments in consequence of diffuse mesothelioma;
- (g) regarding a certificate or waiver decision in relation to NHS charges;
- (h) regarding entitlement to be credited with earnings or contributions;
- (i) against a decision as to whether an accident was an industrial accident.

Functions of the Tax Chamber

7. To the Tax Chamber are allocated all functions, except those functions allocated to the Social Entitlement Chamber by article 6 or to the Tax and Chancery Chamber of the Upper Tribunal by article 13, related to an appeal, application, reference or other proceeding in respect of—

- (a) a function of the Commissioners for Her Majesty's Revenue and Customs or an officer of Revenue and Customs;
- (b) the exercise by the Serious Organised Crime Agency of general Revenue functions or Revenue inheritance tax functions (as defined in section 323 of the Proceeds of Crime Act 2002(f));
- (c) the exercise by the Director of Border Revenue of functions under section 7 of the Borders, Citizenship and Revenue Act 2009(g);
- (d) a function of the Compliance Officer for the Independent Parliamentary Standards Authority.

Functions of the War Pensions and Armed Forces Compensation Chamber

8. To the War Pensions and Armed Forces Compensation Chamber are allocated all functions related to appeals under the War Pensions (Administrative Provisions) Act 1919(h) and the Pensions Appeal Tribunals Act 1943(i).

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- (a) 1999 c. 2. Section 11 was amended by section 9(4) of the Employment Act 2002 (c. 22), paragraph 47 of Schedule 1 to the Work and Families Act 2006 (c. 18) and paragraph 270 of Schedule 1 to the Transfer of Tribunal Functions and Revenue and Customs Appeals Order 2009 (S.I. 2009/56).
 - (b) 2002 c. 21.
 - (c) S.I. 2004/1450. Regulation 28 was amended by paragraph 127 of Schedule 2 to the Transfer of Tribunal Functions and Revenue and Customs Appeals Order 2009 (S.I. 2009/56).
 - (d) 2009 c. 8.
 - (e) 2004 c. 6.
 - (f) 2002 c. 29. Section 323 was amended by paragraph 59 of Schedule 1 to the Work and Families Act 2006 (c. 18), and by paragraphs 3 and 15 of Schedule 22 and Part 5(1) of Schedule 27 to the Finance Act 2007 (c. 11).
 - (g) 2009 c. 11.
 - (h) 1919 c. 53.
 - (i) 1943 c. 39.

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Upper Tribunal Chambers

9. The Upper Tribunal shall be organised into the following chambers—
- (a) the Administrative Appeals Chamber;
 - (b) the Immigration and Asylum Chamber of the Upper Tribunal;
 - (c) the Lands Chamber;
 - (d) the Tax and Chancery Chamber.

Functions of the Administrative Appeals Chamber

10. To the Administrative Appeals Chamber are allocated all functions related to—

- (a) an appeal—
 - (i) against a decision made by the First-tier Tribunal, except an appeal allocated to the Tax and Chancery Chamber by article 13(a) or the Immigration and Asylum Chamber of the Upper Tribunal by article 11(a);
 - (ii) under section 5 of the Pensions Appeal Tribunals Act 1943^(a) (appeals against assessment of extent of disablement) against a decision of the Pensions Appeal Tribunal in Northern Ireland established under paragraph 1(3) of the Schedule to the Pensions Appeal Tribunals Act 1943 (constitution, jurisdiction and procedure of Pensions Appeal Tribunals)^(b);
 - (iii) against a decision of the Pensions Appeal Tribunal in Scotland established under paragraph 1(2) of the Schedule to the Pensions Appeal Tribunals Act 1943;
 - (iv) against a decision of the Mental Health Review Tribunal for Wales established under section 65 of the Mental Health Act 1983^(c) (Mental Health Review Tribunals);
 - (v) against a decision of the Special Educational Needs Tribunal for Wales;
 - (vi) under section 4 of the Safeguarding Vulnerable Groups Act 2006^(d) (appeals);
 - (vii) transferred to the Upper Tribunal from the First-tier Tribunal under Tribunal Procedure Rules, except an appeal allocated to the Tax and Chancery Chamber by article 13(1)(e);
 - ¹(viii) against a decision in a road transport case; ◀
- (b) an application, except an application allocated to another chamber by article 11(c) ², (d) or (e) ◀, 12(c) or 13(g), for the Upper Tribunal—
 - (i) to grant the relief mentioned in section 15(1) of the Tribunals, Courts and Enforcement Act 2007 (Upper Tribunal’s “judicial review” jurisdiction);
 - (ii) to exercise the powers of review under section 21(2) of that Act (Upper Tribunal’s “judicial review” jurisdiction: Scotland);
- (c) a matter referred to the Upper Tribunal by the First-tier Tribunal—
 - (i) under section 9(5)(b) of the Tribunals, Courts and Enforcement Act 2007 (review of decision of First-tier Tribunal), or
 - (ii) under Tribunal Procedure Rules relating to non-compliance with a requirement of the First-tier Tribunal,

¹Art. 10(a)(viii) substituted by art. 3 of S.I. 2012/1673 as from 20.7.12.

²Words substituted in art. 10(b) by art. 3 of S.I. 2013/2068 as from 1.11.13.

(a) 1943 c. 39. Section 5 was amended by section 23 of the Chronically Sick and Disabled Persons Act 1970 (c. 44), section 16(3) of the Social Security Act 1980 (c. 30) and by paragraphs 4 and 9 of Schedule 3 to the Transfer of Tribunal Functions Order (S.I. 2008/2833).

(b) Paragraph 1 was substituted by paragraphs 24 and 28 of Schedule 4 to the Constitutional Reform Act 2005 (c. 4).

(c) 1983 c. 20. Section 65 was amended by paragraph 107 of Schedule 1 to the Health Authorities Act 1995 (c. 17) and paragraphs 39 and 45 of Schedule 3 to the Transfer of Tribunal Functions Order 2008 (S.I. 2008/2833).

(d) 2006 c. 47.

except where the reference is allocated to another chamber by article 11(b) or 13(f);

- (d) a determination or decision under section 4 of the Forfeiture Act 1982(a);
- (e) proceedings, or a preliminary issue, transferred under Tribunal Procedure Rules to the Upper Tribunal from the First-tier Tribunal, except those allocated to ¹the Lands Chamber by article 12(cc) or to ¹the Tax and Chancery Chamber by article 13(1)(e).

¹Words inserted in art. 10(e) by art. 5 of S.I. 2013/1187 as from 1.7.13.

Functions of the Immigration and Asylum Chamber of the Upper Tribunal

11. To the Immigration and Asylum Chamber of the Upper Tribunal are allocated all functions related to—

- (a) an appeal against a decision of the First-tier Tribunal made in the Immigration and Asylum Chamber of the First-tier Tribunal;
- (b) a matter referred to the Upper Tribunal under section 9(5)(b) of the Tribunals, Courts and Enforcement Act 2007 or under Tribunal Procedure Rules by the Immigration and Asylum Chamber of the First-tier Tribunal;
- ²(c) an application for the Upper Tribunal to grant relief mentioned in section 15(1) of the Tribunals, Courts and Enforcement Act 2007 (Upper Tribunal’s “judicial review” jurisdiction), or to exercise the power of review under section 21(2) of that Act (Upper Tribunal’s “judicial review” jurisdiction: Scotland), which is made by a person who claims to be a minor from outside the United Kingdom challenging a defendant’s assessment of that person’s age;
- (d) an application for the Upper Tribunal to exercise the powers of review under section 21(2) of the Tribunals, Court and Enforcement Act (Upper Tribunal’s “judicial review” jurisdiction: Scotland), which relates to a decision of the First-tier Tribunal mentioned in paragraph (a);
- (e) an application for the Upper Tribunal to grant relief mentioned in section 15(1) of the Tribunals, Courts and Enforcement Act 2007 (Upper Tribunal’s “judicial review” jurisdiction), which is designated as an immigration matter—
 - (i) in a direction made in accordance with Part 1 of Schedule 2 to the Constitutional Reform Act 2005(b) specifying a class of case for the purposes of section 18(6) of the Tribunals, Courts and Enforcement Act 2007, or
 - (ii) in an order of the High Court in England and Wales made under section 31A(3) of the Senior Courts Act 1981(c), transferring to the Upper Tribunal an application of a kind described in section 31A(1) of that Act. ◀

²Art. 11(c) & (d) substituted by art. 4 of S.I. 2013/2068 as from 1.11.13.

Functions of the Lands Chamber

12. To the Lands Chamber are allocated—

- (a) all functions related to—
 - (i) compensation and other remedies for measures taken which affect the ownership, value, enjoyment or use of land or water, or of rights over or property in land or water;
- ³(ii) appeals from decisions of—
 - (aa) the First-tier Tribunal made in the Property Chamber other than appeals allocated to the Tax and Chancery Chamber by article 13(h);

³Art. 12(a)(ii) substituted by art. 6 of S.I. 2013/1187 as from 1.7.13.

(a) 1982 c. 34. Relevant amendments to section 4 were made by section 76(2) of the Social Security Act 1986 (c. 50) and paragraph 38 of Schedule 3 to the Transfer of Tribunal Functions Order 2008 (S.I. 2008/2833).

(b) 2005 c. 4.

(c) 1981 c. 54. Section 31A was inserted by section 19(1) of the Tribunals, Courts and Enforcement Act 2007 (c. 15), and amended by section 53(1) of the Borders, Citizenship and Immigration Act 2009 (c. 11) and section 22(1) of the Crime and Courts Act 2013 (c. 22).

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- (ab) leasehold valuation tribunals in Wales, residential property tribunals in Wales, rent assessment committees in Wales, the Agricultural Land Tribunal in Wales or the Valuation Tribunal for Wales;
- (ac) the Valuation Tribunal for England;◀
- (iii) the determination of questions of the value of land or an interest in land arising in tax proceedings;
- (iv) proceedings in respect of restrictive covenants, blight notices or the obstruction of light;
- (b) the Upper Tribunal's function as arbitrator under section 1(5) of the Lands Tribunal Act 1949(a);
- (c) an application for the Upper Tribunal to grant the relief mentioned in section 15(1) of the Tribunals, Courts and Enforcement Act 2007 (Upper Tribunal's "judicial review" jurisdiction) which relates to a decision of a tribunal mentioned in sub-paragraph (a)(ii);
- ¹(cc) any case which may be transferred under Tribunal Procedure Rules to the Upper Tribunal from the Property Chamber of the First-tier Tribunal in relation to functions listed in article 5A(c) to (h);◀
- (d) any other functions transferred to the Upper Tribunal by the Transfer of Tribunal Functions (Lands Tribunal and Miscellaneous Amendments) Order 2009(b).

¹Art. 12(cc) inserted by art. 6 of S.I. 2013/1187 as from 1.7.13.

Functions of the Tax and Chancery Chamber

13.—(1) To the Tax and Chancery Chamber are allocated all functions related to—

- (a) an appeal against a decision of the First-tier Tribunal made—
 - (i) in the Tax Chamber;
 - (ii) in the General Regulatory Chamber in a charities case;
- (b) a reference or appeal in respect of—
 - (i) a decision of the ²Financial Conduct Authority or the Prudential Regulation Authority◀;
 - (ii) a decision of the Bank of England;
 - (iii) a decision of a person related to the assessment of any compensation or consideration under the Banking (Special Provisions) Act 2008(c);
 - (iv) a determination or dispute within the meaning of regulation 14(5) or 15 of the Financial Services and Management Act 2000 (Contribution to Costs of Special Resolution Regime) Regulations 2010(d);
- (c) a reference in respect of a decision of the Pensions Regulator;
- (d) an application under paragraph 50(1)(d) of Schedule 36 to the Finance Act 2008(e);
- (e) proceedings, or a preliminary issue, transferred to the Upper Tribunal under Tribunal Procedure Rules—
 - (i) from the Tax Chamber of the First-tier Tribunal;
 - (ii) from the General Regulatory Chamber of the First-tier Tribunal in a charities case;
- (f) a matter referred to the Upper Tribunal under section 9(5)(b) of the Tribunals, Courts and Enforcement Act 2007 or under Tribunal Procedure Rules relating to non-compliance with a requirement of the First-tier Tribunal—
 - (i) by the Tax Chamber of the First-tier Tribunal;

²Words in art. 13(1)(b)(i) substituted by art. 2(3) of S.I. 2014/1901 as from 8.8.14.

(a) 1949 c. 42. Section 1(5) was amended by paragraph 11 of Schedule 1 to the Transfer of Tribunal Functions (Lands Tribunal and Miscellaneous Amendments) Order 2009 (S.I. 2009/1307).

(b) S.I. 2009/1307.

(c) 2008 c. 2.

(d) S.I. 2010/2220.

(e) 2008 c. 9.

- (ii) by the General Regulatory Chamber of the First-tier Tribunal in a charities case;
- (g) an application for the Upper Tribunal to grant the relief mentioned in section 15(1) of the Tribunals, Courts and Enforcement Act 2007 (Upper Tribunal's "judicial review" jurisdiction), or to exercise the powers of review under section 21(2) of that Act (Upper Tribunal's "judicial review" jurisdiction: Scotland), which relates to—
 - (i) a decision of the First-tier Tribunal mentioned in paragraph (1)(a)(i) or (ii);
 - (ii) a function of the Commissioners for Her Majesty's Revenue and Customs or an officer of Revenue and Customs, with the exception of any function in respect of which an appeal would be allocated to the Social Entitlement Chamber by article 6;
 - (iii) the exercise by the Serious Organised Crime Agency of general Revenue functions or Revenue inheritance tax functions (as defined in section 323 of the Proceeds of Crime Act 2002(a)), with the exception of any function in relation to which an appeal would be allocated to the Social Entitlement Chamber by article 6;
 - (iv) a function of the Charity Commission, or one of the bodies mentioned in sub-paragraph (b) or (c);
- ¹(h) an appeal against a decision of the First-tier Tribunal made in the Property Chamber in a case mentioned in article 5A(a).◀

¹Art. 13(1)(h) inserted by art. 7 of S.I. 2013/1187 as from 1.7.13.

(2) In this article "a charities case" means an appeal or application in respect of a decision, order or direction of the Charity Commission, or a reference under Schedule 1D to the Charities Act 1993.

Resolution of doubt or dispute as to chamber

14. If there is any doubt or dispute as to the chamber in which a particular matter is to be dealt with, the Senior President of Tribunals may allocate that matter to the chamber which appears to the Senior President of Tribunals to be most appropriate.

Re-allocation of a case to another chamber

15. At any point in the proceedings, the Chamber President of the chamber to which a case or any issue in that case has been allocated by or under this Order may, with the consent of the corresponding Chamber President, allocate that case or that issue to another chamber within the same tribunal, by giving a direction to that effect.

Signed by the authority of the Lord Chancellor

28th October 2010

J Djanogly
Parliamentary Under Secretary of State
Ministry of Justice

I concur

28th October 2010

Robert Carnwath
Senior President of Tribunals

(a) 2002 c. 29.

SCHEDULE

Article 1(2)

Revocations

<i>Orders revoked</i>	<i>Extent to which revoked</i>
The First-tier Tribunal and Upper Tribunal (Chambers) Order 2008, S.I. 2008/2684.	The whole Order.
The First-tier Tribunal and Upper Tribunal (Chambers) (Amendment) Order 2009, S.I. 2009/196.	The whole Order, except for the purposes of article 9 (transitional provision).
The First-tier Tribunal and Upper Tribunal (Chambers) (Amendment No. 2) Order 2009, S.I. 2009/1021.	The whole Order.
The First-tier Tribunal and Upper Tribunal (Chambers) (Amendment No. 3) Order 2009, S.I. 2009/1590.	The whole Order.
The First-tier Tribunal and Upper Tribunal (Chambers) (Amendment) Order 2010, S.I. 2010/40.	The whole Order.

EXPLANATORY NOTE*(This note is not part of the Order)*

This Order replaces and updates the First-tier Tribunal and Upper Tribunal (Chambers) Order 2008 as amended. As was the case with the 2008 Order, this Order organises the First-tier and Upper Tribunal into chambers and makes provision for the allocation of those tribunals' functions between the chambers. It provides a power for the Senior President of Tribunals to allocate a case to the most appropriate chamber in the event of doubt or dispute, and for a Chamber President to re-allocate a case to another chamber.

The Order also contains further new provision as regards allocation. Proceedings related to functions of the Compliance Officer for the Independent Parliamentary Standards Authority (concerned with MPs' expenses) are allocated to the Tax Chamber of the First-tier Tribunal.

In the Upper Tribunal, any proceedings or a preliminary issue transferred under Tribunal Procedure Rules apart from those allocated to the Tax Chamber are allocated to the Administrative Appeals Chamber. The Order allocates to the appropriate chamber of the Upper Tribunal matters referred from the First-tier Tribunal to the Upper Tribunal for exercise of its enforcement powers. Certain judicial review applications which are within the jurisdiction of the Upper Tribunal are allocated to the Lands Chamber or to the Immigration and Asylum Chamber of the Upper Tribunal.