

EXPLANATORY MEMORANDUM TO
THE ERITREA (SANCTIONS) (OVERSEAS TERRITORIES) ORDER 2012
2012 No. 2751

1. This Explanatory Memorandum has been prepared by the Foreign and Commonwealth Office and is laid before Parliament by Command of Her Majesty.

2. **Purpose of the instrument**

This Order gives effect in specified Overseas Territories to sanctions against Eritrea, consisting of an arms embargo and financial measures against designated individuals and entities, as provided for in United Nations Security Council resolution (UNSCR) 1907 (2009). This Order takes into account amendments to the UN sanctions regime and implementation by the European Union in Council Decision 2010/127 CFSP (as amended).

3. **Matters of special interest to the Joint Committee on Statutory Instruments**

None.

4. **Legislative Context**

4.1 This Order is made in exercise of statutory powers under the United Nations Act 1946, the Saint Helena Act 1833, the British Settlements Acts 1887 and 1945 and the legislative power of the Royal Prerogative.

4.2 The statutory and prerogative powers to legislate for the Overseas Territories, to implement sanctions measures, are applicable to the Overseas Territories as follows:

(i) the United Nations Act applies to all Overseas Territories.

(ii) the Saint Helena Act 1833 applies to St Helena.

(iii) the British Settlements Acts 1887 and 1945 are applicable to Ascension and Tristan da Cunha, British Antarctic Territory, the Falkland Islands, Pitcairn (including

Henderson, Ducie and Oeno Islands), and South Georgia and the South Sandwich islands);

(iv) the prerogative legislative power is applicable to Anguilla, British Indian Ocean Territory, Cayman Islands, Montserrat, the Sovereign Base Areas of Akrotiri and Dhekelia, Turks and Caicos Islands, and the Virgin Islands.

5. Territorial Extent and Application

This Order applies to the following territories: Anguilla, British Antarctic Territory, British Indian Ocean Territory, Cayman Islands, the Falkland Islands, Montserrat, Pitcairn (including Henderson, Ducie and Oeno Islands), St Helena, Ascension and Tristan da Cunha, South Georgia and the South Sandwich Islands, the Sovereign Base Areas of Akrotiri and Dhekelia, the Turks and Caicos Islands and the Virgin Islands. Bermuda legislates independently to impose restrictive measures. These measures are implemented in Gibraltar by Council Regulation (EU) No 667/2010 and local legislation.

6. European Convention on Human Rights

As this Order is not subject to Parliamentary procedure and does not amend primary legislation, no statement is required.

7. Policy background

7.1 In UNSCR 1907 (2009) the Security Council adopted sanctions in respect of Eritrea having determined that Eritrea's actions in undermining peace and reconciliation in Somalia as well as their dispute with Djibouti constituted a threat to international peace and security. More recently, in UNSCR 2060 (2012), the Security Council determined that the situation in Somalia, Eritrea's influence in Somalia, as well as the dispute between Djibouti and Eritrea, continue to constitute a threat to international peace and security in the region.

7.2 The Security Council imposed a two way embargo to prevent the movement of arms into and from Eritrea, and an asset freeze and travel ban against individuals designated by the Sanctions Committee. Limited exemptions from the embargo,

concerning humanitarian and protective purposes, were introduced in UNSCR 2060 (2012).

8. Consultation outcome

The Overseas Territories to which the Order applies were consulted about the Order.

9. Guidance

Guidance may be sought from the contact below.

10. Impact

10.1 There is no impact on business, charities or the voluntary sector in the United Kingdom.

10.2 There is no impact on the public sector in the United Kingdom.

10.3 An Impact Assessment has therefore not been prepared for this instrument.

11. Regulating small business

The legislation does not apply to small business in the United Kingdom.

12. Monitoring and Review

12.1 UN sanctions are monitored and reviewed by the UN Security Council, and by a Sanctions Committee and a Group of Experts.

12.2 If the UN sanctions are suspended or lifted by the Security Council, this Order will be reviewed and suspended or revoked as necessary.

13. Contact

Andrew Murdoch at the Foreign and Commonwealth Office can answer any queries regarding the instrument. Telephone: 020 7008 1692. E-mail: andrew.murdoch@fco.gov.uk.