

STATUTORY INSTRUMENTS

2012 No. 3118

**The Energy Performance of Buildings
(England and Wales) Regulations 2012**

PART 7

Enforcement

Enforcement authorities

34.—(1) Every local weights and measures authority is an enforcement authority for the purpose of this Part.

(2) It is the duty of each enforcement authority to enforce in their area the duties under regulations 6(2), 6(5), 7(2), 7(3), 7(4), 7(5) [^{F1}, 7A(2), 7A(3)], [^{F2}10(2), 11(2)] 14(3), 18(1), 20, 21 and 35(5)^{F3}....

- ^{F4}(3)
- ^{F4}(4)
- ^{F4}(5)

Textual Amendments

- F1** Words in reg. 34(2) inserted (6.4.2016) by The Energy Performance of Buildings (England and Wales) (Amendment) Regulations 2016 (S.I. 2016/284), regs. 1(2), **23(a)(i)**
- F2** Words in reg. 34(2) inserted (6.4.2014) by The Energy Performance of Buildings (England and Wales) (Amendment) Regulations 2014 (S.I. 2014/880), regs. 1(2), **9**
- F3** Words in reg. 34(2) omitted (6.4.2016) by virtue of The Energy Performance of Buildings (England and Wales) (Amendment) Regulations 2016 (S.I. 2016/284), regs. 1(2), **23(a)(ii)**
- F4** Reg. 34(3)-(5) omitted (6.4.2016) by virtue of The Energy Performance of Buildings (England and Wales) (Amendment) Regulations 2016 (S.I. 2016/284), regs. 1(2), **23(b)**

[^{F5}Enforcement and local authority buildings

34A.—(1) This regulation applies in relation to all buildings in respect of which a local authority is subject to a duty under any of regulations 6(2), 6(5), 7(2), 7(3), 7(4), 7(5) [^{F6}, 7A(2), 7A(3)], 10(2), 11(2), 14(3), 18(1), 20, 21 and 35(5)^{F7}... (“local authority buildings”).

(2) The local weights and measures authority for an area (“Authority 1”) must agree in writing with the local weights and measures authority for another area (“Authority 2”) that Authority 2 will enforce regulations 6(2), 6(5), 7(2), 7(3), 7(4), 7(5) [^{F8}, 7A(2), 7A(3)], 10(2), 11(2), 14(3), 18(1), 20, 21 and 35(5) ^{F9}... in respect of local authority buildings in the area of Authority 1.

(3) Once an agreement made under paragraph (2) comes into effect—

- (a) it is the duty of Authority 2 to enforce regulations 6(2), 6(5), 7(2), 7(3), 7(4), 7(5) ^{F10}, 7A(2), 7A(3)], 10(2), 11(2), 14(3), 18(1), 20, 21 and 35(5) ^{F11} ... in respect of local authority buildings in the area of Authority 1; and
 - (b) Authority 1 must publish that fact.
- (4) Authority 1 must notify an agreement made under paragraph (2) to the Secretary of State in writing.
- (5) An agreement under paragraph (2) may relate to part only of the area of Authority 1, but in that case Authority 1 must make one or more other agreements under that paragraph to ensure that there are such agreements in place in respect of the whole of its area.
- (6) Where more than one agreement under paragraph (2) is in place in respect of the area of Authority 1—
- (a) the references to Authority 2 in paragraph (3) apply to each authority with which Authority 1 has made such an agreement, but only within the part of the area of Authority 1 to which the agreement relates; and
 - (b) Authority 1 must publish information in relation to every such agreement in accordance with paragraph (3)(b), and notify every such agreement to the Secretary of State in accordance with paragraph (4), stating in each case the part of its area to which the agreement relates.
- (7) Every local weights and measures authority must have complied with paragraphs (2), (3)(b) and (4) by the end of the period of three months beginning on the day after these Regulations come into force, or, if it is not reasonably practicable to do so within that time, as soon as is reasonably practicable after that time.

^{F12}(8)

Textual Amendments	
F5	Regs. 34A-34C inserted (9.11.2015) by The Energy Performance of Buildings (England and Wales) (Amendment) (No. 2) Regulations 2015 (S.I. 2015/1681), regs. 1(1), 2(3)
F6	Words in reg. 34A(1) inserted (6.4.2016) by The Energy Performance of Buildings (England and Wales) (Amendment) Regulations 2016 (S.I. 2016/284), regs. 1(2), 24(a)(i)
F7	Words in reg. 34A(1) omitted (6.4.2016) by virtue of The Energy Performance of Buildings (England and Wales) (Amendment) Regulations 2016 (S.I. 2016/284), regs. 1(2), 24(a)(ii)
F8	Words in reg. 34A(2) inserted (6.4.2016) by The Energy Performance of Buildings (England and Wales) (Amendment) Regulations 2016 (S.I. 2016/284), regs. 1(2), 24(b)(i)
F9	Words in reg. 34A(2) omitted (6.4.2016) by virtue of The Energy Performance of Buildings (England and Wales) (Amendment) Regulations 2016 (S.I. 2016/284), regs. 1(2), 24(b)(ii)
F10	Words in reg. 34A(3)(a) inserted (6.4.2016) by The Energy Performance of Buildings (England and Wales) (Amendment) Regulations 2016 (S.I. 2016/284), regs. 1(2), 24(c)(i)
F11	Words in reg. 34A(3)(a) omitted (6.4.2016) by virtue of The Energy Performance of Buildings (England and Wales) (Amendment) Regulations 2016 (S.I. 2016/284), regs. 1(2), 24(c)(ii)
F12	Reg. 34A(8) omitted (6.4.2016) by virtue of The Energy Performance of Buildings (England and Wales) (Amendment) Regulations 2016 (S.I. 2016/284), regs. 1(2), 24(c)(iii)

Enforcement plans

34B.—(1) Every enforcement authority must ensure that it collects sufficient information concerning the buildings for which it has enforcement duties under regulations 34(2) and 34A(3) to enable it to plan effective enforcement action under this Part.

(2) Enforcement action under this Part must be planned in accordance with guidance issued by the Secretary of State.

Textual Amendments

F5 Regs. 34A-34C inserted (9.11.2015) by [The Energy Performance of Buildings \(England and Wales\) \(Amendment\) \(No. 2\) Regulations 2015](#) (S.I. 2015/1681), regs. 1(1), **2(3)**

Annual reports by enforcement authorities

34C.—(1) Every enforcement authority must make and keep a record of all action that it takes under this Part.

(2) Every enforcement authority must make in respect of every financial year of the authority a report (“the annual report”) to the Secretary of State on the actions that it has taken under this Part during that year.

(3) The annual report must—

- (a) be made by the end of the period of two months beginning on the day after the end of the financial year concerned.
- (b) be in a form and contain information in accordance with guidance issued by the Secretary of State;
- (c) identify such agreements as the enforcement authority has entered into with any other enforcement authority under regulation 34A(2) to act as enforcement authority in relation to local authority buildings in the area of either; and
- (d) state any changes in the responsibility of enforcement authorities under such agreements.

(4) A report made under this paragraph may be published by the enforcement authority by which it is made or by the Secretary of State.]

Textual Amendments

F5 Regs. 34A-34C inserted (9.11.2015) by [The Energy Performance of Buildings \(England and Wales\) \(Amendment\) \(No. 2\) Regulations 2015](#) (S.I. 2015/1681), regs. 1(1), **2(3)**

Power to require production of documents

35.—(1) An authorised officer of an enforcement authority may require a person who appears to him to be or to have been subject to any of the duties under regulation 6 [^{F13}, 7A], 14(3), 18(1) or 20^{F14}... to produce for inspection a copy of—

- (a) a valid energy performance certificate;
- (b) a recommendation report; or
- (c) an inspection report.

(2) An authorised officer of an enforcement authority may require a person who appears to him to have been subject to the duty under regulation 7(3) to produce for inspection a copy of any request made in accordance with regulation 7(6)(d).

(3) The powers conferred by paragraphs (1) and (2) include power to take copies of any document produced for inspection.

(4) A requirement under this regulation may not be imposed more than six months after the last day on which the person concerned was subject to such a duty in relation to the building.

(5) It is the duty of a person subject to such a requirement to comply with it within the period of seven days beginning with the day after that on which it is imposed.

(6) A person is not required to comply with such a requirement if he has a reasonable excuse for not complying with the requirement.

^{F15}(7)

^{F15}(8)

^{F15}(9)

Textual Amendments

F13 Words in reg. 35(1) inserted (6.4.2016) by The Energy Performance of Buildings (England and Wales) (Amendment) Regulations 2016 (S.I. 2016/284), regs. 1(2), **25(a)(i)**

F14 Words in reg. 35(1) omitted (6.4.2016) by virtue of The Energy Performance of Buildings (England and Wales) (Amendment) Regulations 2016 (S.I. 2016/284), regs. 1(2), **25(a)(ii)**

F15 Reg. 35(7)-(9) omitted (6.4.2016) by virtue of The Energy Performance of Buildings (England and Wales) (Amendment) Regulations 2016 (S.I. 2016/284), regs. 1(2), **25(b)**

Penalty charge notices

36.—(1) An authorised officer of an enforcement authority may, if he believes that a person has committed a breach of any duty under regulation 6(2), 6(5), 7(2), 7(3), 7(4), 7(5) [^{F16}, 7A(2), 7A(3)], [^{F17}10(2), 11(2)] 14(3), 18(1), 20, 21, or 35(5), ^{F18}... give a penalty charge notice to that person.

(2) A penalty charge notice may not be given after the end of the period of six months beginning with the day (or in the case of a continuing breach the last day) on which the breach of duty was committed.

(3) A penalty charge notice must—

- (a) state the officer's belief that the person has committed a breach of duty;
- (b) give such particulars of the circumstances as may be necessary to give reasonable notice of the breach of duty;
- (c) require that person, within a period specified in the notice—
 - (i) to pay a penalty charge specified in the notice; or
 - (ii) to give notice to the enforcement authority that he wishes the authority to review the notice;
- (d) state the effect of regulation 41;
- (e) specify the person to whom and the address at which the penalty charge may be paid and the method or methods by which payment may be made; and
- (f) specify the person to whom and the address at which a notice requesting a review may be sent (and to which any representations relating to the review may be addressed).

(4) The period specified under paragraph (3)(c) must not be less than 28 days beginning with the day after that on which the penalty charge notice was given.

(5) The enforcement authority may extend the period for complying in any particular case if they consider it appropriate to do so.

(6) The enforcement authority may, if they consider that the penalty charge notice ought not to have been given, give the recipient a notice withdrawing the penalty charge notice.

(7) The enforcement authority must withdraw a penalty charge notice where the recipient can demonstrate that—

- (a) he took all reasonable steps and exercised all due diligence to avoid breaching the duty; or
- (b) regulation 37 (defence) applies.

F19(8)

F19(9)

F19(10)

Textual Amendments

F16 Words in reg. 36(1) inserted (6.4.2016) by The Energy Performance of Buildings (England and Wales) (Amendment) Regulations 2016 (S.I. 2016/284), regs. 1(2), **26(a)(i)**

F17 Words in reg. 36(1) inserted (6.4.2014) by The Energy Performance of Buildings (England and Wales) (Amendment) Regulations 2014 (S.I. 2014/880), regs. 1(2), **11(a)**

F18 Words in reg. 36(1) omitted (6.4.2016) by virtue of The Energy Performance of Buildings (England and Wales) (Amendment) Regulations 2016 (S.I. 2016/284), regs. 1(2), **26(a)(ii)**

F19 Reg. 36(8)-(10) omitted (6.4.2016) by virtue of The Energy Performance of Buildings (England and Wales) (Amendment) Regulations 2016 (S.I. 2016/284), regs. 1(2), **26(b)**

Defence when energy performance certificate unobtainable

37.—(1) A relevant person shall not be liable to a penalty charge notice for a breach of the duty imposed by regulation 6 where he can demonstrate that—

- (a) he is not a person to whom the duty under regulation 7(2) previously applied and he made a request for an energy performance certificate as soon as possible after he became subject to the duty, and, despite all reasonable efforts and enquiries by the relevant person, he did not have in his possession or control a valid energy performance certificate at the relevant time; or
- (b) in the case of a failure to make available an energy performance certificate to a prospective tenant—
 - (i) the prospective tenant was seeking to rent the building due to an emergency which required the tenant's urgent relocation;
 - (ii) at the relevant time the relevant person did not have in his possession or control a valid energy performance certificate;
 - (iii) there was insufficient time in which the relevant person could reasonably have been expected to obtain a certificate before renting out the building to the prospective tenant; and
 - (iv) the relevant person has given a valid energy performance certificate to the tenant as soon as reasonably practicable after renting out the building.

(2) A relevant person shall not be liable to a penalty charge notice for a breach of the duty imposed by regulation 6 where he can demonstrate that—

- (a) he is a person to whom the duty under regulation 7(2) applies;
- (b) he complied with that duty; and
- (c) despite all reasonable efforts and enquiries by the relevant person he did not have in his possession or control a valid energy performance certificate at the relevant time.

(3) In paragraph (1)(a) the reference to a request is to a request properly addressed to a person who usually provides or is likely to provide an energy performance certificate for the category of building in question and which includes such payment or an undertaking to make such payment as is usually necessary to obtain an energy performance certificate.

(4) In this regulation, “relevant time” means the point in time by which the relevant person is required to have made an energy performance certificate available to a prospective buyer or tenant by virtue of regulation 6(2).

Penalty amount

38.—(1) The penalty charge specified in the notice shall be—

- (a) in relation to a breach of a duty under regulation 6(2), 6(5), 7(2), 7(3), 7(4), [F207(5), 7A(2), or 7A(3)] —
 - (i) where the building is a dwelling, £200;
 - (ii) where the building is not a dwelling, calculated in accordance with the formula in paragraph (2);
- (b) in relation to a breach of a duty under regulation 14(3)(a), £1000;
- (c) in relation to a breach of a duty under regulation [F2110(2) or] 14(3)(b), £500;
- (d) in relation to a breach of a duty under regulation 18(1), 20(1), 20(2) or 21, £300; and
- (e) in relation to a breach of a duty under regulation [F2211(2) or] 35(5), £200.

(2) Subject to the minimum and maximum penalty charges prescribed by paragraph (3), the penalty charge for the purposes of paragraph (1)(a)(ii) shall be—

- (a) where the building constitutes a hereditament, 12.5% of the rateable value of the hereditament;
- (b) where no other building (other than a building which is exempt from Part 2 by virtue of—
 - (i) regulation 5(1)(a), (b), (d) or (e), or
 - (ii) for a building which is not a dwelling, regulation 5(1)(c) or (g)), forms a part of the same hereditament, 12.5% of the rateable value of the hereditament of which the building forms a part;
- (c) where the building comprises more than one hereditament, 12.5% of the sum of the rateable values of each hereditament that comprise the building; and
- (d) where—
 - (i) one or more buildings (other than a building which is exempt from Part 2 by virtue of—
 - (aa) regulation 5(1)(a), (b), (d) or (e), or
 - (bb) for a building which is not a dwelling, regulation 5(1)(c) or (g)) form part of the same hereditament; or
 - (ii) the building is not, or does not form part of, a hereditament which appears on a local non-domestic rating list at the relevant time,

£750.

(3) The minimum and maximum penalty charges for the purposes of paragraph (2) are £500 and £5000 respectively.

^{F23}(4)

(5) In this regulation the following definitions also apply—

“hereditament” means a hereditament which, pursuant to section 42 of the Local Government Finance Act 1988 ^{M1}, is shown on a local non-domestic rating list in force at the relevant time;

“local non-domestic rating list” means a local non-domestic rating list maintained in accordance with section 41 ^{M2} of the Local Government Finance Act 1988;

“rateable value” means the rateable value shown for a hereditament on a local non-domestic rating list at the relevant time; and

“relevant time” means the time at which the penalty charge notice is given.

Textual Amendments

- F20** Words in [reg. 38\(1\)](#) substituted (6.4.2016) by [The Energy Performance of Buildings \(England and Wales\) \(Amendment\) Regulations 2016 \(S.I. 2016/284\)](#), regs. 1(2), **27(a)(i)**
- F21** Words in [reg. 38\(1\)\(c\)](#) inserted (6.4.2014) by [The Energy Performance of Buildings \(England and Wales\) \(Amendment\) Regulations 2014 \(S.I. 2014/880\)](#), regs. 1(2), **12(a)**
- F22** Words in [reg. 38\(1\)\(e\)](#) inserted (6.4.2014) by [The Energy Performance of Buildings \(England and Wales\) \(Amendment\) Regulations 2014 \(S.I. 2014/880\)](#), regs. 1(2), **12(b)**
- F23** [Reg. 38\(4\)](#) omitted (6.4.2016) by virtue of [The Energy Performance of Buildings \(England and Wales\) \(Amendment\) Regulations 2016 \(S.I. 2016/284\)](#), regs. 1(2), **27(a)(ii)**

Marginal Citations

- M1** [1988 c.41](#). Section 42 was amended by Schedule 5 to the [Local Government and Housing Act 1989 \(c.42\)](#).
- M2** [Section 41](#) of this Act was amended by Schedule 5 to the [Local Government and Housing Act 1989](#), Schedule 13 to the [Local Government Finance Act 1992 \(c.14\)](#), and section 60(1) of the [Local Government Act 2003 \(c.26\)](#).

Reviews

39.—(1) If, within the period specified under regulation 36(3)(c) (or that period as extended under regulation 36(5)), the recipient of the penalty charge notice gives notice to the enforcement authority requesting a review, the authority shall—

- (a) consider any representations made by the recipient and all other circumstances of the case;
- (b) decide whether to confirm or withdraw the notice; and
- (c) give notice of their decision to the recipient.

(2) A notice confirming the penalty charge notice must also state the effect of regulations 40 and 41.

(3) If the authority are not satisfied that—

- (a) the recipient committed the breach of duty specified in the notice;
- (b) the notice was given within the time allowed by regulation 36(2) and complies with the other requirements imposed by these Regulations; and
- (c) in the circumstances of the case it was appropriate for a penalty charge notice to be given to the recipient,

they shall withdraw the penalty charge notice.

Appeal to the county court

40.—(1) If, after a review, the penalty charge notice is confirmed by the enforcement authority, the recipient may, within the period of 28 days beginning with the day after that on which the notice under regulation 39(1)(c) is given, appeal to the county court against the penalty charge notice.

- (2) The county court may extend the period for appealing against the notice.
- (3) Such an appeal must be on one (or more) of the following grounds—
 - (a) that the recipient did not commit the breach of duty specified in the penalty charge notice;
 - (b) that the notice was not given within the time allowed by regulation 36(2) or does not comply with any other requirement imposed by these Regulations; or
 - (c) that in the circumstances of the case it was inappropriate for the notice to be given to the recipient.
- (4) An appeal against a penalty charge notice shall be by way of a rehearing; and the court shall either uphold the notice or quash it.

(5) If the penalty charge notice is withdrawn or quashed, the authority shall repay any amount previously paid as a penalty charge in pursuance of the notice.

Recovery of penalty charges

41.—(1) The amount of the penalty charge is recoverable from the recipient of the penalty charge notice as a debt owed to the authority unless—

- (a) the notice has been withdrawn or quashed; or
- (b) the charge has been paid.

(2) Proceedings for the recovery of the penalty charge may not be commenced before the end of the period mentioned in regulation 39(1).

(3) If within that period the recipient of the penalty charge notice gives notice to the authority that he wishes the authority to review the penalty charge notice, such proceedings may not be commenced—

- (a) before the end of the period mentioned in regulation 40(1); and
- (b) where the recipient appeals against the penalty charge notice, before the end of the period of 28 days beginning with the day on which the appeal is withdrawn or determined.

- (4) In proceedings for the recovery of the penalty charge, a certificate which—
 - (a) purports to be signed by or on behalf of the person having responsibility for the financial affairs of the enforcement authority; and
 - (b) states that payment of the penalty charge was or was not received by a date specified in the certificate,

is evidence of the facts stated.

Service of documents

42.—(1) A penalty charge notice and any other notice mentioned in this Part may be given by post.

- (2) Any such notice may be given—
 - (a) in the case of a body corporate, to the secretary or clerk of that body; and
 - (b) in the case of a partnership, to any partner or to a person having control or management of the partnership business.

Offences relating to enforcement officers

43.—(1) A person who obstructs an officer of an enforcement authority acting in pursuance of regulation 35 is guilty of an offence.

(2) A person who, not being an authorised officer of an enforcement authority, purports to act as such in pursuance of this Part is guilty of an offence.

(3) A person guilty of an offence under this regulation is liable on summary conviction to a fine not exceeding level 5 on the standard scale.

Changes to legislation:

There are currently no known outstanding effects for the The Energy Performance of Buildings (England and Wales) Regulations 2012, PART 7.