

**EXPLANATORY MEMORANDUM TO
THE CAPITAL ALLOWANCES (ENERGY-SAVING PLANT AND
MACHINERY) (AMENDMENT) ORDER 2013**

2013 No. 1763

1. This explanatory memorandum has been prepared by Her Majesty's Revenue and Customs ("HMRC") and is laid before the House of Commons by Command of Her Majesty.

2. Purpose of instrument

2.1 This instrument amends the Capital Allowances (Energy-saving Plant and Machinery) Order 2001 (S.I. 2001/2541; "the principal Order"). The effect is that from 7 August 2013, the revised lists of qualifying technologies and products issued by the Secretary of State for Energy and Climate Change ("the Secretary of State") on 10 July 2013 have statutory effect for the purposes of 100 per cent first year capital allowances for expenditure on qualifying energy saving plant and machinery technologies: the enhanced capital allowances scheme for energy-saving technologies ("the ECA scheme").

3. Matters of special interest to the Select Committee on Statutory Instruments

3.1 None.

4. Legislative Context

4.1 Sections 45A to 45C of the Capital Allowances Act 2001 contain the provisions relating to the ECA scheme.

4.2 Section 45A(1) provides that expenditure is qualifying expenditure if it is on energy-saving plant or machinery. Section 45A(2) and (3) define energy-saving plant and machinery. It is plant and machinery that is of a description specified by Treasury order and which meets the energy-saving criteria specified by Treasury order. Section 45A(4) provides that the Treasury can specify the descriptions and criteria by reference to any technology or product list issued by the Secretary of State.

5. Territorial Extent and Application

5.1 This instrument applies to all of the United Kingdom.

6. European Convention on Human Rights

As this instrument is subject to the negative resolution procedure and does not amend primary legislation, no statement is required.

7. Policy Background

- *What is being done and why*

7.1 The ECA scheme is one of a range of measures to encourage the reduction in the UK's carbon emissions. The scheme enables a business to claim accelerated tax relief on its spending on qualifying energy-saving technologies. The cash-flow benefit of accelerated tax relief can encourage businesses to invest in energy-saving equipment that can reduce their energy use, their energy bills and their payments under the Climate Change Levy. The ECA scheme is dynamic with the detailed energy saving criteria and qualifying technologies being reviewed annually.

7.2 The current qualifying technologies and products are published in lists issued by the Secretary of State on 5 July 2012. These lists are given statutory effect for the purpose of the ECA scheme for energy-saving technologies by S.I. 2012/1832 which amended the principal Order.

7.3 This instrument gives statutory effect, for the purposes of the ECA scheme, to the revised lists of qualifying technologies and products issued by the Secretary of State on 10 July 2013.

7.4 The new lists:

- add a new sub-technology "carbon dioxide heat pumps for water heating" to the existing heat pump technology.
- update the qualifying criteria for 20 existing technologies/sub-technologies.
- remove four sub-technologies: automatic boiler blow-down control equipment; condensate pumping equipment; switched reluctance drives and automatic air purgers.

They also incorporate within the scheme new products that have been formally accepted for inclusion during the year.

7.5 The revised lists for the ECA scheme for energy-saving technologies will be available at <https://www.gov.uk/government/publications/eligibility-criteria-for-technologies-that-qualify-for-the-energy-saving-enhanced-capital-allowance-scheme> and will be incorporated into <https://etl.decc.gov.uk/etl/site.html> when the list takes effect.

8. Consultation outcome

8.1 Although no formal consultation has taken place, a series of informal discussions are held annually with industry to establish market trends and developments. The technologies, and the products included in the qualifying lists are reviewed every year by the Secretary of State. This ensures that they are still relevant, and the wording of the qualifying criteria is discussed with suppliers to ensure that it is practicable.

9. Guidance

9.1 Relevant guidance will be updated as appropriate as part of the normal process of review.

10. Impact

10.1 The impact on business, charities or voluntary bodies is considered negligible.

10.2 No impact on the public sector is foreseen.

10.3 A Tax Information and Note covering this instrument was published on 20 March 2013 alongside Budget 2013 and is available on the HMRC website at <http://www.hmrc.gov.uk/budget2013/tiin-4016.pdf>. It remains an accurate summary of the impacts that apply to this instrument.

11. Regulating small business

11.1 The legislation applies to small business.

11.2 The ECA scheme is primarily designed to improve the cash flow of those businesses that purchase qualifying products, because it allows the full cost of an investment in designated energy-saving plant and machinery to be written off against the taxable profits of the period in which the investment is made. In practice the scheme only affects those businesses with qualifying plant and machinery expenditure above the Annual Investment Allowance, which for the period 1 January 2013 to 31 December 2014 is set at £250,000 per annum, which is around 3% of all businesses. As a result the impact on small firms is negligible.

11.3 Following the Secretary of State's annual consultation about the focus of the ECA scheme and the issue of the revised lists of technologies and products, HM Treasury are required to update the scheme to ensure that those lists have legal effect for tax purposes.

12. Monitoring and review

12.1 The lists of technologies and products that qualify for the scheme are reviewed every year by the Secretary of State and the wording of the qualifying criteria discussed with suppliers to ensure that it is practicable.

13. Contact

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