EXPLANATORY MEMORANDUM TO

THE CENTRAL AFRICAN REPUBLIC (SANCTIONS) (OVERSEAS TERRITORIES) ORDER 2014

2014 No. 1368

1. This Explanatory Memorandum has been prepared by the Foreign and Commonwealth Office and is laid before Parliament by Command of Her Majesty.

2. Purpose of the instrument

This Order gives effect in specified Overseas Territories to sanctions imposed on the Central African Republic by United Nations Security Council resolutions (UNSCR) 2127 (2013) of 5 December 2013 and 2134 (2014) of 28 January 2014. The Order also reflects the implementation of these sanctions by the European Union in Council Decisions 2013/798/CFSP and 2014/125/CFSP, and European Union Regulation 224/2014.

The sanctions include an arms embargo as well as an asset freeze and travel ban on individuals designated under the regime. The criteria in the UNSCR under which individuals can be designated include engaging in acts that undermine the peace, stability and security of the Central African Republic; acts that constitute violations or abuses of human rights or humanitarian law or the illicit trade in diamonds.

3. Matters of special interest to the Joint Committee on Statutory Instruments

None.

4. Legislative Context

4.1 This Order is made in exercise of statutory powers under the United Nations Act 1946, the Saint Helena Act 1833, the British Settlements Acts 1887 and 1945 and the legislative power of the Royal Prerogative.

- 4.2 The statutory and prerogative powers to legislate for the Overseas Territories, to implement sanctions measures, are applicable to the Overseas Territories as follows:
- (i) the United Nations Act 1946 applies to all Overseas Territories;
- (ii) the Saint Helena Act 1833 applies to St Helena;
- (iii) the British Settlements Acts 1887 and 1945 are applicable to Ascension and Tristan da Cunha, British Antarctic Territory, the Falkland Islands, Pitcairn (including Henderson, Ducie and Oeno Islands), and South Georgia and the South Sandwich islands);
- (iv) the prerogative legislative power is applicable to Anguilla, British Indian Ocean Territory, Cayman Islands, Montserrat, the Sovereign Base Areas of Akrotiri and Dhekelia, Turks and Caicos Islands, and the Virgin Islands.

5. Territorial Extent and Application

This Order applies to the following territories: Anguilla, British Antarctic Territory, British Indian Ocean Territory, Cayman Islands, the Falkland Islands, Montserrat, Pitcairn (including Henderson, Ducie and Oeno Islands), St Helena, Ascension and Tristan da Cunha, South Georgia and the South Sandwich Islands, the Sovereign Base Areas of Akrotiri and Dhekelia, the Turks and Caicos Islands and the Virgin Islands. Bermuda legislates separately to apply the EU sanctions. These measures are implemented in Gibraltar by Council Regulation (EU) No. 224/2014 and local legislation.

6. European Convention on Human Rights

As this Order is not subject to Parliamentary procedure and does not amend primary legislation, no statement is required.

7. Policy background

Having determined that the situation in the Central African Republic constituted a threat to peace and security, on 5 December 2013 The UN Security Council adopted UNSCR 2127 (2013) which imposed an arms embargo in respect of the Central

African Republic. On 28 January 2014 through UNSCR 2134 (2014), the UN Security Council also established a targeted sanctions regime against individuals engaging in acts that undermine the peace, stability and security of the Central African Republic; acts that constitute violations or abuses of human rights or humanitarian law; or the illicit trade in diamonds.

8. Consultation Outcome

The Overseas Territories have been consulted on the Order in draft.

9. Guidance

No guidance will be issued.

10. Impact

- 10.1 There is no impact on business, charities or the voluntary sector in the United Kingdom.
- 10.2 There is no impact on the public sector in the United Kingdom.
- 10.3 An Impact Assessment has therefore not been prepared for this instrument.

11. Regulating small business

The legislation does not apply to small business in the United Kingdom.

12. Monitoring and Review

- 12.1 UN sanctions are monitored and reviewed by the UN Security Council and by a Sanctions Committee.
- 12.2 If the UN sanctions are suspended or lifted by the Security Council, this Order will be reviewed and suspended or revoked as necessary.

13. Contact

Hester Waddams at the Foreign and Commonwealth Office can answer any queries regarding the instrument. Telephone: 020 7008 3068. Email:

hester.waddams@fco.gov.uk