

EXPLANATORY MEMORANDUM TO
THE SMOKE CONTROL AREAS (AUTHORISED FUELS) (ENGLAND)
REGULATIONS 2014

2014 No. 491

1. This explanatory memorandum has been prepared by the Department for Environment, Food and Rural Affairs (Defra) and is laid before Parliament by Command of Her Majesty.

2. Purpose of the instrument

2.1 This instrument revokes and replaces with amendments the Smoke Control Areas (Authorised Fuels) (England) (No. 2) Regulations 2013 (S.I. 2013/2111) It sets out which fuels are authorised for the purposes of Part 3 of the Clean Air Act 1993 and adds four new fuels (Direct Charcoal Blue Bag Premium Grade Restaurant Charcoal, Direct Charcoal Blue Bag Restaurant Charcoal and two named HouseFuel Smokeless Ovals) to the list of authorised fuels.

3. Matters of special interest to the Joint Committee on Statutory Instruments

3.1 None.

4. Legislative Context

4.1 Section 20 of the Clean Air Act 1993 prohibits the emission of smoke from chimneys in smoke control areas, save from certain “authorised fuels”. It is a defence to a charge of emitting smoke if you can show you used an authorised fuel.

4.2 Section 20(6) of the 1993 Act provides that the Secretary of State may authorise fuels for use in smoke control areas by regulations and these regulations are made in exercise of those powers.

4.3 These regulations add four new fuels to the list of authorised fuels as follows:

Direct Charcoal Blue Bag Premium Grade Restaurant Charcoal which comprise pyrolised Acacia Mercii wood;

Direct Charcoal Blue Bag Restaurant Charcoal which comprise pyrolised white Quebracho and Guayacan wood;

HouseFuel Smokeless Ovals which comprise anthracite fines, petroleum coke and starch; and

HouseFuel Smokeless Ovals which comprise bituminous coal and petroleum coke, anthracite duff and starch

5. Territorial Extent and Application

5.1 This instrument applies to England.

6. European Convention on Human Rights

As the instrument is subject to negative resolution procedure and does not amend primary legislation, no statement is required.

7. Policy background

- *What is being done and why*

7.1 The Clean Air Act 1993 (a consolidation of 1956 and 1968 legislation) aims to safeguard public health from emissions of smoke. In particular it empowers local authorities to declare smoke control areas in which it is an offence to emit smoke from chimneys. Households in those areas must use an “authorised” smokeless fuel – electricity, gas, or a solid smokeless fuel – or install an “exempt” appliance capable of burning “unauthorised” smoky fuels (house coal or wood, for example) without emitting smoke.

7.2 Since 1956 many local authorities have introduced smoke control areas in the major cities and urban areas. The controls which apply in smoke control areas have helped to significantly reduce concentrations of smoke and sulphur dioxide in those parts of the country.

7.3 The Act provides the Secretary of State with power to authorise fuels for use in smoke control areas. These are fuels which have been tested by the Department against the British Standard test for solid smokeless fuels for domestic use.

7.4 This instrument revokes and replaces with amendments the Smoke Control Areas (Authorised Fuels) (England) (No. 2) Regulations 2013. It updates the list of fuels that are “authorised fuels” by adding four additional fuels to the list.

8. Consultation outcome

8.1 No consultation is necessary as this does not impose any burdens but is merely the result of technical analysis of the fuel on behalf of the manufacturer. This instrument does not amend the Clean Air Act 1993 but simply revokes and replaces with amendments the Smoke Control Areas (Authorised Fuels) (England) (No. 2) Regulations 2013.

9. Guidance

9.1 Guidance on smoke control and fuels which are authorised can be found on the Defra website at:

<http://smokecontrol.defra.gov.uk/fuels.php>

10. Impact

10.1 An Impact Assessment has not been prepared for this instrument as it has no impact on business, charities or voluntary bodies.

There is no impact on the public sector. Local authorities will continue to fulfil their responsibilities for local air quality management.

11. Regulating small business

11.1 This instrument regulates the authorisation of fuels for use in Smoke Control Areas. It does not regulate small businesses.

12. Monitoring and review

12.1 The order containing the schedule of authorised fuels is usually amended twice a year to include new authorised fuels and amendments to fuels already authorised.

13. Contact

Bridget Haughan at the Department for Environment, Food and Rural Affairs. Tel: 020 7238 3391 or e-mail: bridget.haughan@defra.gsi.gov.uk can answer any queries regarding this instrument.